Child Welfare Education and Research Programs

Over 77 Years of Child Welfare Leadership!

2014-2015 Annual Report

SCHOOL OF SOCIAL WORK

UNIVERSITY OF PITTSBURGH
The Child Welfare Education and Research Programs are a collaborative effort of the University of Pittsburgh, School of Social Work, the Pennsylvania Department of Human Services, and the Pennsylvania Children and Youth Administrators.

Published by
Child Welfare Education and Research Programs
School of Social Work
University of Pittsburgh
2329 Cathedral of Learning
Pittsburgh, Pennsylvania  15260

www.socialwork.pitt.edu/research/child-welfare/index.php
1-866-275-2935

December, 2015
GREETINGS

From the Dean

Leadership in public child welfare has been a hallmark of the University of Pittsburgh, School of Social Work for nearly a century. Beginning as early as 1917, the School of Social Work has been at the forefront of specialized education and training devoted toward the development of the child welfare profession. Our continued efforts to strengthen the public child welfare workforce through professional education are highlighted in this Annual Report of the Child Welfare Education for Baccalaureates (CWEB) and the Child Welfare Education for Leadership (CWEL) programs. This report describes the work of the fourteenth year of the CWEB program and the twentieth year of the CWEL program. The ongoing commitment of the Department of Human Services and the University to vulnerable children, youth, families and communities has enabled Pennsylvania to remain a national leader in child welfare education, training and practice improvement.

The School of Social Work remains committed to best practices in child welfare through education, training and research. As always, we thank the Pennsylvania Department of Human Services and the Pennsylvania Children and Youth Administrators for their steadfast support in assuring that children, families, and communities receive the best services possible to promote safety, stability, equal opportunity, and well-being. Our work together remains critical to preparing social work professionals to meet the challenges of an ever-changing economic, social and political landscape. I look forward to our continued partnership in public child welfare workforce development.

Larry E. Davis, Ph.D.
Donald M. Henderson Professor
Dean, School of Social Work

From the Principal Investigator

We remain proud of the achievements of the CWEB and CWEL programs and continue to be gratified by the contributions we make to the public child welfare system in Pennsylvania. The past year was one of landmark changes to the Commonwealth’s Child Protective Services Law, marked by numerous legislative amendments and an increase in public recognition of our shared responsibility in keeping children safe from harm. Numerous changes to the daily practice of child welfare professionals across Pennsylvania have resulted in expanded opportunities for best practice and organizational development. A competent, well-prepared workforce must meet this challenge.

At this time, nine hundred and eighty-six (986) CWEB students have entered into the county agency system and one thousand two hundred and twenty-four (1,224) students have graduated from the CWEL program. All have work commitments in county child welfare. During the current academic year, approximately 176 CWEB and CWEL participants are engaged in social work studies. We have established an educational ladder within the Pennsylvania child welfare system, have seen our graduates emerge as leaders and have witnessed their positive impact upon child welfare practice. We celebrate their successes and their accomplishments. We also extend sincere thanks to our partnering schools, county child welfare agencies, and the Office of Children, Youth and Families for their continued dedication to workforce development. Together, we continue to succeed.

Helen Cahalane, Ph.D., ACSW, LCSW
Principal Investigator
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CHILD WELFARE EDUCATION FOR BACCALAUREATES
AND
CHILD WELFARE EDUCATION FOR LEADERSHIP

MISSION AND GOALS

OUR MISSION

The Child Welfare Education and Research continuum includes two degree education programs, Child Welfare Education for Baccalaureates (CWEB) and Child Welfare Education for Leadership (CWEL). Administered by the University of Pittsburgh School of Social Work in partnership with the Pennsylvania Department of Human Services, Office of Children, Youth and Families, and the Pennsylvania Children and Youth Administrators, the mission of these programs is to strengthen child welfare services to Title IV-E eligible children and families in Pennsylvania by increasing the number of educated professionals and equipping them to deal with the increasingly complex demands of public child welfare practice.

OUR GOALS

- Addressing the vacancy and turnover rates among public child welfare employees and the recruitment and retention problems in Pennsylvania;
- Recruiting undergraduate students throughout widely dispersed locations in order to prepare persons for public child welfare employment;
- Assisting in the retention of public child welfare staff already serving Title IV-E eligible children and families by making graduate education with a focus on child welfare studies more readily available;
- Providing academic and curricular support for child welfare studies to university programs;
- Providing a career ladder within public child welfare and assisting in the long-term career development of child welfare professionals;
- Engaging in efforts to promote the development of skills in evidenced-based practice for child welfare professionals;
- Conducting research and evaluation focused on evidence-based child welfare practice and the impact of social work education;
- Advocating for practice improvement within the child welfare system through education, ongoing training, transfer of learning, technical assistance, organizational development, and support provided by competent, committed, and confident child welfare professionals.
Introduction

Recruitment and retention of public child welfare personnel has been recognized as a problem not only in Pennsylvania, but nationwide for more than two decades. National studies have concluded that “insufficient training” is one of the major factors contributing to the difficulties in retaining child welfare personnel. Research findings document that professional education is one of the factors that can reduce turnover, improve services, and reduce costs.

This report marks the completion of the fourteenth (14th) full academic year of operation for the Child Welfare Education for Baccalaureates program (CWEB) and twentieth (20th) full academic year of operation for the Child Welfare Education for Leadership program (CWEL) in Pennsylvania. Both have become remarkably integrated into the fabric of public child welfare throughout the state, with 99% of the counties in the Commonwealth participating in CWEB and CWEL. For the past 20 years, CWEL has been returning graduates to the roughly 4,200 caseworker, supervisor, manager, and administrator positions in Pennsylvania’s county child welfare agencies, while CWEB has been preparing graduates to enter the child welfare field over the past 14 years. At the present time, over 20% of the state’s child welfare positions are occupied by a CWEB graduate, a CWEL graduate, or a currently enrolled CWEL student. There are many other factors to be included when addressing morale, recruitment, and retention problems, but CWEB and CWEL continue to demonstrate their effectiveness in addressing the significant issue of preparatory and advanced education for the child welfare workforce.

The need for both the baccalaureate and graduate-level child welfare education programs is described and their basic designs are included in Pennsylvania’s federally approved Title IV-B plan. Federal financial participation is based upon federal Title IV-E regulations contained in 45 CFR, Ch. II, Part 235 and Ch. XIII, Parts 1355 and 1356.

Background

Child welfare has been a vital component of education for social work practice at the University of Pittsburgh since as early as 1917. The following timeline provides an historical overview of key events in the University’s legacy of child welfare education and training.
Pittsburgh Academy established

1819
Renamed Western University of Pennsylvania

1908
Renamed University of Pittsburgh

1912
Founding of the U.S. Children’s Bureau, the first government agency dedicated to the welfare of children.

1917-1918
First child and family-focused courses offered through the University of Pittsburgh, Division of Social Work: *The Child and the Community* and *The Family*. Two faculty comprise the Division of Social Work, which sits within the Department of Sociology.

1918-1919
Five faculty members provide 10 courses, including *Public Care of Dependents, Defectives and Delinquents*.

1919
First accreditation. No other school in the US has an earlier first accreditation date.

1932
First record of study materials for training agency workers on visiting children in foster homes and conducting foster home studies. Director of the Division of Social Work engages in an “Adoption Study” in collaboration with the Public Charities Association of Pennsylvania.

1934
- A “Child Welfare Institute” entitled “Child Behavior and Foster Care” is offered.

1936
“Child Welfare Institute” entitled “Programs for Child Caring Institutions” is offered.

1938
- University of Pittsburgh announces the creation of the School of Applied Social Sciences, the University’s 18th separate School.
- School of Social Work introduces a master’s level curriculum focused on child safety and well-being.

1938-1971
- The School of Social Work continues classroom courses and field placements related to children, child welfare and child development.
- One of the first multidisciplinary teams focused on child protection is established at Children’s Hospital of Pittsburgh in the late 1950s-early 1960s, with which the School of Social Work is closely affiliated.
- University of Pittsburgh becomes part of the Commonwealth System of Higher Education in 1966.

1971
School of Social Work receives the first of an uninterrupted number of federal, state and foundation child welfare training grants that continues to the present.

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Children and Youth Concentration is introduced at the master’s level and becomes a curriculum model adopted by other schools of social work across the country.

Three-year grant received from the National Center for Child Abuse and Neglect to establish the Interdisciplinary Child Abuse and Neglect training program.

Five-year competency-based, interdisciplinary training grant received from the United States Children’s Bureau to advance the Title IV-B interdisciplinary agenda of building a child welfare curriculum, enhancing school/agency partnerships, and providing training at both the undergraduate and graduate levels. Faculty members from Child Development and Child Care, Nursing, Medicine, Law, Psychology, Public Health, and Social Work participate as a team.

Title IV-E pilot projects initiated with several Western PA counties to assist in developing a Title IV-E training model to address child welfare workforce issues and shape the School’s curriculum.

The Child Welfare Education for Leadership (CWEL) program is established to provide long-term educational opportunities for public child welfare employees in PA

Funding received from the United States Children’s Bureau for a two-year project designed to demonstrate the efficacy of developing a state-wide opportunity for potential child welfare employees (“persons preparing for employment” in the federal Title IV-E regulations).

- The Child Welfare Education for Baccalaureates (CWEB) program initiated to provide child welfare education and training to persons preparing for a child welfare career.
- School of Social Work assumes leadership and administrative responsibility for Pennsylvania’s Child Welfare Training Program providing pre-service and in-service training to all public child welfare employees and many private agencies.

Pennsylvania’s child welfare training and education model acknowledged as being “…the most comprehensive, integrated and sophisticated program seen to date” by the Administration for Children and Families.

Pennsylvania’s child welfare education and training programs described as an outstanding model for other states to emulate by the Administration for Children and Families.

Pennsylvania Child Welfare Training Program receives the National Staff Development and Training Association (NSDTA) Quality Award.

CWEL program graduates its 500th MSW recipient

- School of Social Work receives its 110th grant of external funding since 1971 expressly for child welfare education training, research, faculty development and curriculum development.
- CWEB, CWEL and the PA Child Welfare Training Program (CWTP) highlighted as one of Pennsylvania’s key strengths during the second round of the CFSR.
- CWEB program graduates its 500th BSW/BASW recipient
Program Descriptions

Child Welfare Education for Baccalaureates Program

Designed to recruit and prepare students for a career in the public child welfare field, the Child Welfare Education for Baccalaureates (CWEB) Program is offered to undergraduates at 14 schools throughout Pennsylvania. Undergraduate students who are official social work majors in any of the 14 approved, participating undergraduate schools are eligible to apply for the CWEB program. Figure 1 below illustrates the program requirements.
Qualified students can receive substantial financial support during their senior year in return for a commitment to work in one of Pennsylvania’s county public child welfare agencies following graduation. Students must satisfactorily complete child welfare course work and an internship at a public child welfare agency. During the course of the internship, most students are able to complete a portion of the competency-based training required for all public child welfare caseworkers. Upon graduation, students also receive assistance with their employment search.

Over 980 students have graduated from CWEB during the program’s first 14 years. CWEB graduates have completed internships and have been employed in 90% of Pennsylvania counties. Once in the field, they are able to draw on a solid background of on the job experience, educational preparation, and skill-based training. County child welfare agencies benefit immensely from the program because it addresses a critical child welfare workforce need by providing skilled, entry-level social workers who come to the field with a combination of academic knowledge and exposure to child welfare practice.

Figure 2 below illustrates CWEB admissions by gender.
Figure 2. Admissions to CWEB by Gender

Child Welfare Education for Leadership Program

The Child Welfare Education for Leadership (CWEL) Program provides substantial financial support for graduate-level social work education for current employees of public child welfare agencies. Caseworkers, supervisors, managers or administrators of any Pennsylvania county children and youth agency are eligible to apply to participate in the CWEL program. See Figure 4 for all program requirements. All persons enrolled meet these criteria as determined by their CWEL applications, résumés, personal statements, agency approvals, notifications of admission from one of the approved schools, and signed agreements.
CWEL has funded students from 64 counties and twelve Pennsylvania schools of social work on both a full and part-time basis. At the present time, 17% of the Pennsylvania child welfare workforce consists of a CWEL graduate or a current CWEL student. Additionally, CWEL serves as an educational and career ladder for public child welfare employees. Overall, approximately 16% of CWEB graduates have entered the CWEL program thus far. The active CWEL student enrollment during the 2014-2015 program year consisted of 20% CWEB alumni. Figure 3 above shows the trend of admissions by gender and enrollment status.

CWEL reimburses salary and benefits for full-time CWEL students and covers tuition, fees, and other expenses for both full and part-time students in return for a commitment to the employing county child welfare agency upon graduation. During the first 20 years of the program 1,224 child welfare professionals have earned graduate social work degrees. These individuals occupy various positions, ranging from caseworker to administrator. The program has a remarkably successful record of retention, with retention rates averaging 92%.
Figure 4.

Racial Disproportionality in Child Welfare and CWEB/CWEL Enrollment

It is well known that children of color are overrepresented in the United States child welfare system\(^7\). In 2013 for example, African American children made up approximately 14% of the U.S. child population but represented 24% of the foster care population\(^8,9\). Disproportionate representation is striking across all levels of child welfare service and is particularly evident in substitute care. Pennsylvania is the sixth most populated state in the country, with a total population of 12.7 million people\(^9,10\). According to a recent report by

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Pennsylvania Partnerships for Children, there were more than 22,500 Pennsylvania children living in foster care in 2014\(^9\). Forty-five percent of these children are Black or African American, yet African American children comprise only 13% of the state’s child population\(^9,11\). Caucasian children make up 69% of the state’s child population and comprise approximately 58% of Pennsylvania’s foster care population\(^9,11\). While the causes and solutions for the disproportionate representation of children of color in the child welfare system are complex, we recognize that it is crucial that the workforce be reflective of the populations served. Within the CWEB and CWEL programs combined, African Americans represent 19% of participants. Figure 5 below illustrates the demographic characteristics of the Pennsylvania child population and those of CWEB/CWEL participants.

**Figure 5.** Demographics of PA Child Population and CWEB/CWEL Participants

**Demographic Characteristics**

![Bar chart showing demographic characteristics of PA child population and CWEB/CWEL participants](chart.png)

Administration

The CWEB and CWEL programs have been administered by the School of Social Work at the University of Pittsburgh since their inception in 2001 and 1995, respectively. Part III-A of the Project Description and Implementation provides background information. In addition to providing undergraduate and graduate level social work degree programs on both a full-time and part-time basis, the School of Social Work provides academic and curriculum support for the other 13 undergraduate universities and 11 graduate schools eligible to participate in the CWEB and CWEL programs. The total number of participating school programs is 16, with 4 schools at the undergraduate level only, 10 university programs enrolling both undergraduate and graduate students, and 2 programs at the graduate level only.

The CWEB and CWEL faculty conduct annual site visits with each university program, including branch campus locations, and maintain ongoing contact to discuss academic programs, issues, and progress. The legal agreement for each student contains a Family Educational Rights and Privacy Act (FERPA) waiver which permits the sharing of academic information. The CWEB and CWEL faculty and staff have hundreds of contacts with faculty and students from the other fifteen schools throughout the year.

Fiscal administration includes reimbursement to county employers of full-time graduate students for salaries and benefits, reimbursement to students for books, payment of tuition and fees at all approved educational institutions and, where appropriate, travel expenditures and fellowship payments. These payments are advanced by the University as they become due. The University, in turn, invoices the Commonwealth and is reimbursed from a combination of state and federal funds.

A series of formal agreements provides the mechanism for the operation of the programs. These include the Intergovernmental Agreement between the Department of Human Services and the University of Pittsburgh; a series of agreements between the University and each of the other 15 approved institutions of higher education; and, agreements between CWEB students with the University or among CWEL students, their respective county employer and the
University. These agreements provide for the students’ enrollment arrangements, reimbursement for allowable expenses, and the required post-education work commitments. The CWEL employers’ responsibility to maintain benefits and grant educational leave to full-time students is specified in the agreement. Reimbursement to employers for CWEL student salaries and benefits is also included.

To accomplish all of these tasks, approximately nine full-time equivalent faculty and staff have been engaged. All program faculty teach regular credit courses, provide academic advising to students, and oversee student internships. In addition, the CWEB and CWEL faculty are responsible for assisting in program evaluation. The faculty and staff listing is contained in Appendix N.

**Academic Program Approval and Curriculum**

All of the schools participating in the CWEB and CWEL programs are fully accredited by both the Middle States Association of Colleges and Schools (MSACS) and the Council on Social Work Education (CSWE). The 16 approved schools and their accreditation dates are listed in Appendix A, Table I. A graphic representation showing the location of the participating schools is included in Appendix B.

All approved undergraduate schools are required to offer at least one child welfare course and internships in county child welfare agencies. Approved graduate programs are required to offer at least two graduate-level child welfare courses and child welfare internships. The continuing availability of these courses and internships is verified by the CWEB and CWEL Academic Coordinators who consult regularly with the approved schools regarding field assignments, specific courses, student registrations, and student progress.

The graduate level offerings of the University of Pittsburgh and their enrollments are listed in Appendix C, Table II. The 2014-2015 course offerings of the 14 undergraduate schools participating in CWEB and the other 11 graduate school programs participating in CWEL are shown in Appendix D, Table III (CWEB) and in Appendix E, Table IV (CWEL). These course
listings referenced above do not include internships, for which a minimum of 400 clock hours is required at the baccalaureate level and 900 at the masters level.

At the undergraduate level (CWEB), the range of field or internship hours is from 400 to 600 with a mean of 475. However, the CWEB students are encouraged to participate in the Pennsylvania State Civil Service County Social Casework Intern program in conjunction with their school and the county agency in which they are completing their placements. This option requires 975 hours of internship. The advantage to the student and the agency of this option is that upon completion of the official County Social Casework Intern program and graduation, the student is eligible to begin work immediately in the agency, typically as a Caseworker II, without the requirement of a Civil Service examination. Of the 62 CWEB students who graduated during the 2014-2015 academic year, 45, or 73%, exercised the State Civil Service Social Casework Intern option. CWEB county participation is included in Appendix F.

At the graduate level, nearly all placements exceed the 900 hour minimum with the average being over 1,000 hours. At the University of Pittsburgh, there are 360 hours of internship for first year students, in addition to a 15-week field seminar. Second year students are required to complete 720 hours, resulting in a grand total of 1,080 internship hours. Comparable hours are required at the other participating graduate school programs. CWEL county participation is included in Appendix I.

Trauma-Informed Principled Leadership Series

In recognition of the steep learning curve that undergraduate students encounter when entering public child welfare agencies, a special leadership development training was launched during the 2014-2015 academic year. Initially piloted with CWEB students from Bloomsburg University and the University of Pittsburgh, this five-module series addresses the development of leadership skills associated with cultural competence, self-care and trauma-informed practice. Students receive training on five practices of exemplary leadership identified in the literature12

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and participate in monthly discussions focused on core leadership skills and service delivery in the child welfare system. Agency climate, differences in rural and urban settings, the impact of culture and race, and client empowerment are among the topics discussed. Students also explore the impact of trauma exposure in their practice and develop self-care plans to increase their resilience. Participation in an experiential leadership exercise concludes the training. An overview of the series is included in Appendix H.

Commitment and Recoupment of Funds

All students enrolled in the CWEB and CWEL programs must repay the educational benefits they have received. This is accomplished in one of two ways. For CWEB graduates, the repayment by service is one calendar year of service for one academic year of support.\textsuperscript{13} For CWEL graduates, the length of this service is an amount of time equal to the length of the educational leave for full-time CWEL students and equal to the proportion of the full-time length of the degree program they have completed as part-time students.\textsuperscript{14} Students who received support for only a portion of their program have a \textit{pro rata} work commitment proportional to the support they received. During the period of this report, 62 CWEL students completed their degree programs and were graduated. This brought the total number of CWEL graduates to 1,224 as of summer 2015. All graduates returned to their counties of origin following graduation.

The full amount of the cash paid to the student or on the student’s behalf must be reimbursed whenever a CWEB or CWEL graduate fails to complete his or her commitment. This provision is contained in the agreement each student signs either with the University (as in the case of CWEB students) or with the University and the county of employment (as in the case of CWEL students). During the 14\textsuperscript{th} program year, six CWEB students withdrew or were terminated from the program after receiving financial benefits, some after beginning their period of commitment payback. Our experience with the program over this fourteen-year period has

\textsuperscript{13} 45 CFR, Ch. II, §235.63 (b) (5)
\textsuperscript{14} 45 CFR, Ch. II, §235.63 (b) (1)
been that those who withdraw discover early that child welfare was not what they had anticipated and not what they want to pursue as a professional career. In general, baccalaureate-level students are just beginning their professional career path and it is not uncommon for undergraduates to underestimate the rigor and reality of child welfare work. We have learned that this important discovery is to be anticipated in a certain number of instances among CWEB students and is best identified before great time, training, and costs have been expended. A graphic summary of the CWEB departures and their recoupment status appears on page 16.

In 20 years of program operation, it is notable that only 6% of the students admitted to the CWEL program have resigned or been terminated from the program. These departures are for various reasons, represent widely distributed counties, and include most schools. These situations, together with the actions being taken, are summarized in Table 1. The employment (retention) of all students exiting the program will continue to be monitored as required in Section II, G, 13 of the Project Description and Implementation, and by PL 103-432 which was enacted by the United States Congress during the first CWEL program year and which applies to graduates funded after October 1, 1995.

Retention has two aspects in the CWEB and CWEL programs. The first is the retention of currently enrolled students. Among both programs combined, the student loss rate is 5%. This is most reasonable considering the large number of academic, work and personal factors that can affect the decision to withdraw from an academic program. The second aspect is the retention of graduates after they have completed their work commitment. Over the past 14 years of the CWEB program (through the summer of 2015), 917 CWEB students accepted employment after graduation. Within the CWEL program, only 15 individuals out of a total of 1,224 graduates have not completed their employment commitment after graduation.
Table 1. Student and Graduate Departures from Programs and Recoupment

<table>
<thead>
<tr>
<th>School</th>
<th># of Students</th>
<th>Reason for Departure</th>
<th>Recoupment Status</th>
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</thead>
<tbody>
<tr>
<td></td>
<td>Total</td>
<td>CWEB</td>
<td>CWEL</td>
</tr>
<tr>
<td>Bloomsburg University</td>
<td>9</td>
<td>9</td>
<td>0</td>
</tr>
<tr>
<td>Bryn Mawr College</td>
<td>3</td>
<td>0</td>
<td>3</td>
</tr>
<tr>
<td>California University</td>
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<td>16</td>
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<tr>
<td>Edinboro University</td>
<td>13</td>
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<td>1</td>
</tr>
<tr>
<td>Kutztown University</td>
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</tr>
<tr>
<td>Lock Haven University</td>
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<td>0</td>
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<tr>
<td>Mansfield University</td>
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<td><strong>TOTALS</strong></td>
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<td>78</td>
</tr>
</tbody>
</table>
Among the CWEB graduates who have most recently satisfied their legal work commitment, 48% remain in the agencies. Overall, many have exceeded their commitment by over two years. Increased familiarity with the program, more focused selection criteria and stronger case management has contributed to improved outcomes. The number of CWEL graduates who have discontinued child welfare work for all reasons over the life of the program averages 8% per year. This figure includes death, retirement, total and permanent disability, transfer of spouse’s employment out of state, and other routine changes of employment.

Despite the loss of some staff, both the CWEB and the CWEL programs have a strong record of retention. Nevertheless, there are real reasons behind each of the post-commitment departures. We describe these in our previous annual reports, and have presented them to the state-wide Recruitment and Retention Committee, at meetings of the Pennsylvania Children and Youth Administrators Association, at national professional meetings, and include additional information about them later in this report. Fortunately, most of the root causes of turnover can actually be remedied, though some are more difficult to address than others. We are committed to working with county agencies to focus on organizational-level solutions that can assist in workforce development and the enhanced capacity of child welfare systems.

**Deliverables**

Extensive efforts to inform all interested parties about the CWEB and CWEL programs are ongoing. The entry of 986 CWEB students into the agency system and the return of 1,224 CWEL graduates to a total of 66 counties have been very helpful in continuing to make the value of the program visible. Current and former students are a valuable source of recruitment, as are county agency directors and school faculty members. The volume of inquiries and applications, and involvement of nearly all of the counties in the state of Pennsylvania, suggest that information about the program is reaching those eligible to participate as students or employers. Continued efforts are required, however, to assure that the opportunity for child welfare-focused education is widely known across Pennsylvania counties and across school programs. A long-
established toll-free line is available to facilitate inquiries and calls for assistance [1 (866) ASK – CWEL/1 (866) 275-2935].

Web-based information regarding both programs is routinely updated and publically available on the School of Social Work website, and links to both programs can also be accessed through the Child Welfare Resource Center (CWRC) website. The CWEB and CWEL webpages include a Student Handbook for each program as well as “Frequently Asked Questions” to clarify program information and address common concerns. An informational video regarding the CWEB program that features faculty members and program participants was distributed to each participating school and is posted on the CWEB webpage. Additionally, our websites include student pictures and personal comments from participants.

The CWEB/CWEL program continuum also has a Facebook page. This accessibility is helpful to both prospective and current students, and illustrates the interpersonal connection both programs develop with participants. Program information is also readily available to county agencies and schools through electronic and personal communication. Other forms of communication, such as the use of blast texting, are used to transmit program information.

The following efforts and products were delivered by the University during 2014-2015 in accordance with the approved Project Description and Implementation plan:

- Previous annual reports were posted on the CWERP website and available to all county administrators, DHS officials, CWEB and CWEL academic partners and other interested state and federal officials.

- CWEB and CWEL program and application materials were posted on the CWERP website for all counties, participating schools and interested parties.

- Dr. Bradley-King made numerous presentations regarding the CWEB program at participating undergraduate social work programs throughout Pennsylvania.

- Rachel Winters, Senior Evaluation Coordinator, presented a poster titled *Statewide System Collaboration between Child Welfare and Early Intervention* at the Head Start 12th National Research Conference along with Drs. Cahalane and Perry.

Dr. Cahalane began serving as co-chair of the Child Welfare Track for the Council on Social Work Education.

Drs. Cahalane and Winter presented findings from the survival analysis conducted with Title IV-E CWEL graduates at the Council of Social Work Education 2014 annual program meeting. This presentation was titled Transformation in Child Welfare: Leveraging Title IV-E Education Outcomes using Organizational Effectiveness Strategies.

Dr. Cahalane presented the keynote address at the 2014 conference of the Pennsylvania Chapter of the National Association of Social Workers (NASW). This presentation, Amendments to Pennsylvania’s Child Protective Services Law: Integrating Social Work Education and Practice, highlighted major legislative changes that impact child welfare practice, mandated reporting and the interface between universities and child welfare agencies.

Drs. Bradley-King and Betru presented on the topic Retention and Recruitment: Lessons Learned from Child Welfare Education Programs at the 2014 conference of the Pennsylvania Chapter of the National Association of Social Workers.

Rachel Winters, with support from Dr. Cahalane, presented the poster Bridging the Gap to Services: Identifying Children’s Needs, Engaging Caregivers and Enhancing Child Welfare Interventions at the 29th Annual Zero to Three National Training Institute.

Drs. Perry and Rauktis worked with an undergraduate child welfare student to explore the evidence for implementing Triple P. This work, titled What is the Translatability of Triple P to the Child Welfare System?: A Systematic Literature Review, was presented at the 32nd Annual Conference of the Association of Baccalaureate Program Directors.

Drs. Betru and Bradley-King, along with Dr. Erdley-Kass from Bloomsburg University, presented at the 32nd Annual Conference of the Association of Baccalaureate Program Directors on the topic Trauma-Informed Principled Leadership: An Integrative Model for BASW Child Welfare Students.

Dr. Winter was invited to participate in the 2015 Annual Pittsburgh Conference on Child Maltreatment. Dr. Winter presented on the topic Going to the Dogs: Opportunities for Healing in Child Welfare.

Drs. Cahalane and Perry participated on the planning committee and attended the 18th Annual National Human Services Training Evaluation Symposium. This annual event is
held in collaboration with the University of California, Berkeley and has both national and international participation by child welfare education and training experts. The theme of the 18\textsuperscript{th} annual meeting was \textit{Evaluating the Spectrum of Professional Development in Human Services: What Works?}

- Dr. Cahalane continued collaboration with the Pennsylvania Youth and Family Institute (PYFI) and continued to serve on the Leadership Council of Pennsylvania Partnerships for Children (PPC). These ongoing partnerships are important in strengthening the child welfare workforce through cross-systems collaboration and advocacy.

- Program evaluation instruments were distributed to all participating counties, schools, current students, and a sample of graduates from both CWEB and CWEL as part of the annual program evaluation, the results of which are described later in this report.

- Faculty visits were held with participating school programs beginning in the fall of 2014 and continuing through the spring of 2015. These visits are summarized in Table 2 below and included meetings with prospective students, current students, academic faculty, and academic program administrators. Focus groups regarding professional development for public child welfare workers were held with CWEB and CWEL students, the details of which are described in the Evaluation section of this report.

- In addition to the specific activities noted above, hundreds of telephone and e-mail inquiries were handled from potential students, agency administrators, county commissioners, other states, and other colleges and universities.

\textit{Campus Meetings}

There was excellent attendance and participation of the CWEB and CWEL constituencies at all of the campus sites. Students discussed and asked questions related to many aspects of child welfare education and practice as well as specific issues related to the CWEB and CWEL programs. Wide ranging discussions of policy issues, academic concerns, administrative procedures, and other matters were frank, constructive and overwhelmingly positive. The dates of the campus meetings held during the 2014-2015 Academic Year are displayed in Table 2.

Throughout the years of program operation, consistent themes have emerged during the focus groups that have been observed across student cohorts as well as across schools, counties and regions. Undergraduates discuss their beginning exposure to child welfare by sharing
experiences of their county agency field practica. As a whole, the undergraduates speak about their agency work with enthusiasm and readily share experiences working with children, families, and the court system. Current CWEB students share their experiences with prospective CWEB students and also benefit from mixed group discussions that include both CWEB and CWEL participants. In relaying their experiences to other students, the CWERP team has an opportunity to see student transfer of learning firsthand.

**Table 2. Campus Meetings with CWEB and CWEL Participants**

<table>
<thead>
<tr>
<th>School Program</th>
<th>Date of Visit</th>
<th>Target Audience</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bloomsburg University</td>
<td>10/10/14</td>
<td>CWEB</td>
</tr>
<tr>
<td>Bryn Mawr College</td>
<td>10/07/14</td>
<td>CWEL</td>
</tr>
<tr>
<td>California University</td>
<td>9/30/14</td>
<td>CWEB</td>
</tr>
<tr>
<td>Edinboro University</td>
<td>10/21/14</td>
<td>CWEB</td>
</tr>
<tr>
<td>Kutztown University</td>
<td>10/06/14</td>
<td>CWEB &amp; CWEL</td>
</tr>
<tr>
<td>Lock Haven University</td>
<td>09/25/14</td>
<td>CWEB</td>
</tr>
<tr>
<td>Mansfield University</td>
<td>09/18/14</td>
<td>CWEB</td>
</tr>
<tr>
<td>Maywood University, Central PA Program</td>
<td>10/10/14</td>
<td>CWEL</td>
</tr>
<tr>
<td>Marywood University, Lehigh Valley Program</td>
<td>10/06/14</td>
<td>CWEL</td>
</tr>
<tr>
<td>Marywood University, Scranton campus</td>
<td>10/09/14</td>
<td>CWEB &amp; CWEL</td>
</tr>
<tr>
<td>Millersville University</td>
<td>09/24/14</td>
<td>CWEB</td>
</tr>
<tr>
<td></td>
<td>04/29/15</td>
<td>CWEB &amp; CWEL</td>
</tr>
<tr>
<td>Shippensburg University</td>
<td>04/27/15</td>
<td>CWEB &amp; CWEL</td>
</tr>
<tr>
<td>Slippery Rock University</td>
<td>09/04/14</td>
<td>CWEB</td>
</tr>
<tr>
<td>Temple University, Philadelphia</td>
<td>10/07/14</td>
<td>CWEB &amp; CWEL</td>
</tr>
<tr>
<td>Temple University, Harrisburg</td>
<td>04/27/15</td>
<td>CWEL</td>
</tr>
<tr>
<td>University of Pennsylvania</td>
<td>10/09/14</td>
<td>CWEL</td>
</tr>
<tr>
<td>West Chester University</td>
<td>10/08/14</td>
<td>CWEB</td>
</tr>
<tr>
<td>Widener University, Chester</td>
<td>10/08/14</td>
<td>CWEB &amp; CWEL</td>
</tr>
<tr>
<td>Widener University, Harrisburg</td>
<td>04/29/15</td>
<td>CWEL</td>
</tr>
</tbody>
</table>

As in previous years, the CWEB students conveyed that they were gaining tremendous experiences and were receiving good supervision. Quality supervision helped allay their anxiety about the impending work. They discussed how their supervisors model positive self-care and how they can learn to manage the stress of the work. Prospective students asked current participants about how they manage their schedules, in particular. The current CWEBs shared
strategies regarding how they managed their time and how they adapted their schedule to accommodate the extended 975 hours of internship. The content of these discussions indicated that the students were learning a tremendous amount, and that they were attentive to the importance of establishing a work-life balance.

Graduate students spoke about the value of field placements outside their home agencies, which offered them opportunities for building bridges with provider agencies and obtaining a deeper understanding of the needs and services received by child welfare clients. They were able to see how other systems work in an integrated fashion and how they can adapt these practices to their agencies for capacity building. More experienced participants were helpful to program newcomers. CWEL students nearing the end of their degree programs are asked to give invited presentations which demonstrate the integration of their studies and their child welfare practice. These presentations prompt discussion of how participants can transfer their academic learning to practice in the field, and specifically how graduates can use leadership skills in enhancing their agency’s functioning.

Two main groupings tend to emerge during CWEL student meetings, namely full and part time students whose experiences are quite different in a number of ways. Part-time students tend to express more challenges related to balancing both school and work responsibilities, while full-time students tend to focus on the integration of field work with their child welfare practice. Both groups of students speak openly of the opportunity that graduate education has afforded them in terms of widening their breadth and depth of knowledge, and how they can apply this knowledge to their child welfare practice.
The Changing Landscape of Pennsylvania Public Child Welfare

Following a three-year investigation of sexual abuse allegations against a prominent collegiate sports coach and the response of the institution where he had been employed, the Pennsylvania General Assembly established the Task Force on Child Protection to conduct a comprehensive review of the laws and procedures relating to the reporting of child abuse and the protection of children. Although originating from tragic circumstances, the high profile cases of child abuse increased public awareness of child maltreatment and prompted a re-examination of the Commonwealth’s laws designed to safeguard children. Beginning in January of 2012, the Task Force conducted 17 public hearings and working sessions throughout the state. More than 60 individuals provided verbal testimony and numerous other individuals and organizations provided written testimony. After extensive review and deliberation, a number of policy and statutory recommendations were made. The Task Force’s final report was released in November of 2012.

In response, Pennsylvania passed 23 pieces of legislation over the course of one year to assure children greater protection and to restore public confidence in the state’s ability to keep children safe from abuse and neglect. Amendments were made to the Crimes Code, the Domestic Relations Code and the Judicial Code. Major changes to the Child Protective Services Law included a broadening of the definition of abuse, who is considered a perpetrator, failure to act and who is a legally mandated reporter. Education for mandated and permissive reporters of abuse became required for licensed professionals and readily available to both professionals and

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15 Freeh Sporkin & Sullivan, LLP (July 12, 2012). "Report of the Special Investigative Counsel Regarding the Actions of The Pennsylvania State University Related to the Child Sexual Abuse Committed by Gerald A. Sandusky"

the general public. A number of statutory changes related to definitions, timeframes and procedures impacted the practices and daily routines of child welfare professionals.

As public recognition grew, referrals of suspected abuse and neglect increased as much as 200% in many jurisdictions. While many counties made attempts to increase the size of the child welfare workforce, most were not able to keep pace with the increasing demand. The resulting increase in work demands, new requirements and multiple changes within a short period of time added to the stress of an already taxed child welfare system. At the same time, new opportunities to employ more efficient and effective modes of practice, including the use of more sophisticated data systems and evidence-based interventions, became available. All of these factors contributed to exponential changes in the landscape of Pennsylvania public child welfare during the time of this review period.

Evaluation

Introduction

The CWEB and CWEL programs have several critical stakeholder groups: schools participating in the educational programs, current students and those who have recently graduated, and the county agencies that employ them or provide field placements. Because these are such important constituents they are surveyed annually; their responses provide valuable information about the usefulness and quality of the curriculum and field work, as well as what areas offer opportunities for improvement. These constituents also provide us with information about the value that CWEB and CWEL students bring to their schools and child welfare organizations. In addition, we ask those who have graduated and been working for at least a year about the organizational culture of their work environment. This information helps us to better understand what aspects of climate are associated with positive outcomes, such as commitment to the field, job satisfaction, and personal achievement. All of this information is shared with
CWEB and CWEL stakeholders including agency administrators, school faculty, and CWERP faculty and staff to inform and help improve the quality of the services, curriculum, and working environment.

What follows are the findings from the 2014-2015 evaluation. The first two sections summarize the results from current students and recent graduates of the CWEB and CWEL programs. The third section summarizes what long-term program graduates say about the climate of the child welfare agencies in which they work. The fourth section highlights the findings from the faculty of the schools and agency administrators who have employees currently participating in or have graduated from the CWEB or CWEL programs. The final section reviews the presence of core competencies among CWEB and CWEL program participants.

All of the surveys are web-enabled. Throughout the year, emails, letters, and instructions are sent to current students, recent graduates, long-term graduates, and CWEB/CWEL schools and counties with information on how to access their surveys located on a secure server. A standard follow-up protocol is in place in order to obtain at minimum a 50% response rate for each group of respondents. Response rates are reported below.

Table 3. **Return Rates by Survey Type**

<table>
<thead>
<tr>
<th>Respondent Group</th>
<th>Response Rate (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>County</td>
<td>74%</td>
</tr>
<tr>
<td>Current Students</td>
<td>80% CWEB</td>
</tr>
<tr>
<td></td>
<td>88% CWEL</td>
</tr>
<tr>
<td>Recent Graduates</td>
<td>61% CWEB</td>
</tr>
<tr>
<td></td>
<td>77% CWEL</td>
</tr>
<tr>
<td>Long Term Graduates</td>
<td>62%</td>
</tr>
<tr>
<td>CWEL/CWEB Schools</td>
<td>74%</td>
</tr>
</tbody>
</table>
During this 2014-2015 evaluation cycle, we added questions about core competencies that research has demonstrated as important for the child welfare workforce\textsuperscript{17}. These questions were included in the current student, recent graduate, and long-term graduate surveys for completion by those who supervise or mentor CWEB students. We asked respondents to rate the degree to which the competencies are exhibited by CWEB students whom they supervise or mentor in their agencies.

**Current CWEB and CWEL Students**

*Survey procedures and methods*

An email with a link to the survey was sent to all CWEB and CWEL students currently enrolled in the program. Students were sent notices in January 2015 and had until March 2015 to complete the survey. One hundred and fifty-two students responded to the survey, resulting in a return rate of 80\% for CWEB students and 88\% for CWEL students. The survey asked the students to rate their experiences with (1) the CWERP program and processes (e.g., website, communication, student contract, faculty and staff helpfulness); (2) their relationship with the faculty and the university that they attend, and the quality of the courses they take; (3) the process of arranging and the value of their field/internship placement; (4) the agency/field interface; and (5) their beliefs about the value of their education to child welfare practice, and their commitment to the field. The statements are positively worded and the rating scale is from 1 (Strongly Disagree) to 5 (Strongly Agree), with higher ratings suggesting a greater degree of satisfaction.

Most of the questions were common to both programs, such as “I received good supervision in my field or internship placement.” Some items were unique to the program and to

\textsuperscript{17} The R&R Project (2009). *Resources for selecting qualified applications for child welfare work*. Chapel Hill, NC; Jordan Institute for Families at UNC-Chapel Hill School of Social Work.
the student’s status. For example, CWEB students were asked if their field site agency was familiar with the requirements of the CWEB program. The full-time CWEL students were asked about their return to the agency in the summer, and the part-time students were asked questions about their ease in arranging time for field and classes. Part time CWEL students were also asked to rate the CWEB students they supervise or rate (if applicable) on a series of core competencies. The results of these items can be found in the Core Competency section below. If students were currently in their field placement, they were asked about the focus of their responsibilities and their agency type.

Finally, because we are interested in the career paths of professional child welfare caseworkers, the current CWEL students were asked if they had been a CWEB student, and if they were still in the agency in which they had done their CWEB work commitment. Three open-ended questions were included about the positive aspects of the program, what areas could be improved, and what qualities prospective CWEB/CWEL students should have in order to be successful in the program. A new question was added asking if the students have received any awards or recognitions for their academic or field work during this survey period.

Description of the survey respondents

Forty-five of the 152 surveys were from CWEB students. The majority of the CWEB respondents were full time (96%). Of the students currently in the CWEB program who responded to the survey, 96% were female; 70% were white, 26% were African-American, 2% were Native Hawaiian/Pacific Islander and 2% were multiracial. Seven percent of the respondents said that said they were of Hispanic ethnicity. One hundred and seven of the completed surveys were from CWEL students. Of the CWEL students who responded, 55% were part-time students and 45% were full-time. CWEL respondents were also primarily female (88%) and white (73%). Under a quarter were African American (22%) with smaller percentages
of Asian (1%) and Multiracial (3%). In addition, a few CWEL students (1%) selected “unknown” for their race classification. A small number of CWEL students (4%) reported to be of Hispanic ethnicity.

All CWEB respondents were completing field placement in a public agency, primarily engaged in direct practice with abused and neglected children (98%). A small percentage of CWEB students (2%) were working with dependent adolescents with mental health challenges. All of the CWEB students were attending classes at the main campuses of their universities.

The majority of CWEL students (84%) were currently in a field placement, and of this group, 66% were completing field placement within their county agency. Similar to their undergraduate counterparts, most CWEL students responded that their field placement was in a public agency (74%) working in direct service (85%) positions. The primary client population was abused and neglected children and their families (45%). The next prominent client population was “other” (16%), followed by adults with alcohol or substance abuse issues (6%) and juvenile offenders (6%). Approximately 40% of the student respondents were associated with a branch campus of their university, with most attending branch campuses of either Marywood University or Temple University, although smaller numbers were attending branch campuses of Widener University and the University of Pittsburgh.

Is there a career ladder?

As in past years, the current CWEL students are asked if they participated in the CWEB program. We seek to determine the extent to which a professional education and career ladder is in place for the child welfare workforce, and how recruitment at the undergraduate level can help to foster a long-term career in public child welfare. The education and career ladder for a child welfare professional is shown in Figure 6.
The value that students find in the CWEB and CWEL programs is illustrated in the following sample of open-ended survey responses.

“The CWEB program creates opportunities and incentives for social work students to nurture their passions in child welfare and social work while becoming familiar with policies, procedures, and daily responsibilities in the field of child welfare. By experiencing the program with other students, we have been able to bond and support each other through the difficulties in the work. It allows hands-on experience working with individuals, families, and other professionals.”

“(The CWEL program) has re-ignited my passion for social services in areas where I was beginning to burn out. More understanding of theory and application of the learned dynamics lead me to better understand the client population I work with. I now have more tolerance through understanding. I now feel inspired to initiate critical thinking approaches working toward strength based outcomes.”

“In CWEB I am able to work in a child welfare setting while in school, and collaborate with faculty and staff to enhance my learning and skills. I feel that CWEB has helped me to prepare to be on my own as a caseworker in the child welfare field.”

Seventeen (16%) of the current CWEL respondents said that they received their degrees through the CWEB program. The majority of these CWEL students (77%) remain at the agency in which they did their post-CWEB work commitment. We have observed this CWEB to CWEL progression pattern for the last five years and it suggests that Rungs 1 and 2 are in place, and that the career ladder supports agency retention. Moreover, agency directors have told us in prior
evaluations how much their organizations benefit when these well-trained and seasoned caseworkers remain in their agencies while continuing their education. However, it is important that the agency and the worker carefully consider whether the worker should enroll in the CWEL program. For example, one agency respondent wrote: “Despite their special training, CWEB and CWEL graduates tend to become like other CYS workers, either they are called to remain in the field and motivated to do good work, or experience burn out and find they picked the wrong profession.” Therefore, before continuing on the ladder, both the student and the agency should carefully consider whether further commitment to the agency is in both parties’ best interests.

Part-time study is challenging under the best of circumstances, and the terrain of public child welfare is punctuated by crisis, unpredictability and the need for rapid response. With over half of CWEL students attending school part-time, students and the agency should have a candid discussion concerning workload and expectations while the employee is participating in the CWEL program. Some ways for supervisors to begin the conversation with workers when they express an interest in applying to CWEL could include: “What are your short term career plans?”, “How would a MSW help you in your work?” or “What motivates you to go back to school?”

**How do the students perceive their program?**

When asked about the important aspects of their CWEB or CWEL program, the students responded:

“The CWEB program provides students with the ability to learn not only in the classroom but in the field as well. It gives students the opportunity to apply skills learned in the classroom to actual cases. The CWEB program also makes students feel important.”

“CWEL promotes continuing education in the child welfare field in particular and advocates for licensure of students, trainings and workshops that assist in actual practice situations from actual practitioners. Not being a social work undergrad major, I have been learning many new techniques, policies and frameworks of which I can conform and blend from the curriculum that is presented; it threads the pieces of social work I have been doing in child welfare, together.”
CWEB and CWEL students highly value their professional education. Using a scale from 1 to 10, with 1 having the lowest value and 10 the most value, respondents were asked, “What is the value of the CWEB or CWEL program to the public child welfare system?” The average score for the CWEB students was 8.67 ($SD=1.68$) and the average score for the CWEL students was 9.37 ($SD=1.07$). Responses to this question, as well as each of the survey items (rated on the 1-5 scale) can be found in Table 1, Appendix K. This table displays the responses of the CWEB students, as well as both the full-time and part-time CWEL students. All three subgroups report being quite satisfied with the processes, the degree program, and the interface with the agencies; they also feel that their participation in the professional degree programs has helped them professionally and personally. Their aggregate responses are graphically displayed below. Students were asked to rate their items on a scale of 1 (Strongly Disagree) to 5 (Strongly Agree).

**Figure 7. Current Student Satisfaction with CWEB/CWEL Programs**
When comparing current students’ satisfaction ratings across the past four academic years a striking pattern emerges. Each year the students’ satisfaction ratings increase, if only incrementally, from previous years. This may be explained by the continuing outreach and collaboration between CWEB/CWEL program staff, participating schools, and county agencies. Figure 8 demonstrates the increases in satisfaction ratings.

T-tests were conducted to determine if there were differences in the means between this year’s CWEB and CWEL students and also between Full and Part-Time CWEL students. A negative t-value indicates that the mean for the CWEB students was lower than the mean for the CWEL students. The p-value indicates statistical significance, with anything less than .05 considered statistically significant. Similar to the 2012-2013 and 2011-2012 academic years, CWEB students were less satisfied with the responsiveness of faculty ($t=2.10$, $p<.05$) and helpfulness of the staff ($t=2.11$, $p<.05$). No other significant differences were observed.

**Figure 8. Comparison of Student Satisfaction Ratings Over the Last Four Academic Years**
T-tests comparing Full-time and Part-time CWEL students also revealed some statistically significant differences. Part-time CWEL students were less likely to feel that the program has positively impacted their development as a professional social worker ($t=2.20$, $p<.05$), and were less likely to feel they could apply what they learn in class to their jobs ($t=2.24$, $p=.05$). However, the standard deviations for these two items were close to or over 1 suggesting great variability in the individual CWEB students’ responses. Mirroring the findings from last academic year, Part-time CWEL students were more likely to feel that they received good supervision in the field ($t=-3.26$, $p<.01$), that they could try new ideas or skills learned from the classroom in their field placements ($t=-2.50$, $p<.05$), and that their field/internship was a valuable learning experience ($t=-2.21$, $p<.05$).

The CWEB and Full-time CWEL students’ levels of satisfaction with the process of arranging their field fell slightly this year, but were still higher than the 2012-2013 and 2011-2012 academic years. The Part-time CWEL students’ levels of satisfaction were at an all-time high when comparing previous academic years. There were no significant differences in this item between the CWEL and CWEB students or between the Full-time and Part-time CWEL students. Again, the experiences seemed to vary among students as suggested by the standard deviations. With the ratings for arranging field placements for the CWEB students being rather high this year, it may suggest that there has been a change from the previous two years in agency’s availability to take new CWEB interns. As in prior years, the Part-time CWEL students report that they are not easily able to arrange time away from work to complete their field placement requirements ($M=4.43$, $SD=1.41$).

The qualitative information provided by the students through the survey provides us with useful information about the agency, school, and CWERP factors that assist students in their pursuit of a BSW or a MSW. The CWEB students’ qualitative responses once again shifted
focus. In prior years, CWEB students predominantly talked about the financial support as the main positive attribute of the program. Last year the CWEB students overwhelmingly talked about how invaluable their field experiences have been. The responses this year show more growth and awareness in the CWEB students which may be the result of how the CWEB program is being explained by our school partners and by the University of Pittsburgh faculty. The majority of CWEB students spoke of fostering a love for child welfare work, educating the child welfare workforce to increase caseworker retention, and their field experiences preparing them for a job in the child welfare field.

The majority of the CWEL students considered the financial support the most important aspect of the program. However, CWEL students also valued the opportunity to learn about policy and other issues that affect the lives of families involved in the child welfare system. As one CWEL student wrote: “I have learned so much in the one semester that I have already completed. I have learned about laws and advocacy with a focus on the issues that affect the clients with which I work in the child welfare system. I have found the education to be priceless.”

Support, pride, passion and opportunity were themes noted among the open-ended responses from CWEB and CWEL students. CWEB students felt greatly supported by the program and their field supervisors. Reflecting on the positive aspects of the program, one CWEB student wrote “The best part about CWEB is the opportunity to have a field placement that involves working with a large variety of people, situations, and experiences. My placement is like an intersection of mental health, drug and alcohol, juvenile probation, criminal justice system, medical social work, and more.” In addition to having a passion for child welfare and a desire to change the field for the better, CWEL students felt that a supportive agency was an important aspect to ensure success in the program. Exemplifying the importance of a supportive
agency one CWEL student said “I have felt an overwhelming sense of pride from colleagues at my home child welfare agency as well as the staff and faculty at the University of Pittsburgh. Someone is always there to help guide me through scheduling issues, field experience issues and in choosing the "best" fit for me.”

**Focus group results**

The discussion this year focused on how students were incorporating their new skills into casework, how they were making connections with community partners, and how students and agencies are faring post-implementation of the new amendments to the Child Protective Services Law. As in previous years, CWEL students described applying the knowledge and skills from their graduate education to their child welfare practice; one theme to emerge was that a deeper understanding of policy was particularly useful in navigating across systems on behalf of children and families. Students also described being able to use their internships to engage in capacity-building efforts for their agencies. These efforts included adding resources for families affected by substance abuse, connecting children with incarcerated parents, and stress management supports for child welfare workers. Students confirmed that referrals had increased this year following the recent changes in child welfare legislation noted above. These increases have been particularly stressful for part-time students, who are working to balance work and academic responsibilities.

**Recent CWEB and CWEL Graduates**

**Survey procedures and methods**

An email with a link to the survey was sent to graduating cohorts of CWEB and CWEL students in winter 2014 and the spring and summer of 2015. The return rate for the CWEB graduates was 61% and 77% for the CWEL graduates. The total number of usable surveys was 77. Nine respondents graduated in winter 2014, 66 in spring 2015, and 2 in summer 2015. Sixty
percent (n=46) were CWEL graduates and 40% (n=31) were CWEB graduates. Additionally, 15% (n=7) of the CWEL graduates identified themselves as former graduates of the CWEB program, and, of those, 71% (n=5) were still working at their CWEB commitment agency at the time of graduation from the CWEL program.

Description of the survey respondents

The majority of the CWEB respondents were white (65%) and female (94%). Most reported working in Caseworker II positions (67%). Smaller percentages reported working in Caseworker I positions (13%) and “Other” positions (19.4%). Three respondents said that they were trainees or interns, and two respondents reported that they were currently unemployed. There was a shift in the CWEB graduates’ work unit this year, with more graduates working in units responsible for intake (53%) than ongoing (37%). Smaller percentages were working in substitute care (7%) or adoption (3%). This shift in work unit may be attributed to the increase in intake due to the changes to the Child Protective Service Law (CPSL) this past year. Agencies might be choosing to utilize the skills of the CWEB graduates to conduct investigations over new caseworkers who have child welfare training but not a specialized degree such as a BSW completed through the CWEB program.

CWEB respondents reported managing an average caseload of 5 families or 9 children, showing a significant decrease from last year. However, there was a large standard deviation suggesting wide variation regarding the number of families and children on their caseloads. It may be that caseload size has decreased in some counties, while still remaining relatively high in most other counties in the state. Figure 9 reflects the current job titles of those recent CWEB graduates who responded to the survey.
CWEL respondents were also primarily white (72%) and female (91%). The CWEL respondents were primarily employed as a Caseworker II (61%). Smaller percentages were employed as “Other” (13%), a Caseworker III (13%), and Supervisor (9%). The majority of CWEL respondents were working in ongoing (30%). The remainder were working in intake (20%) or in substitute care (15%). The CWEL graduates were working with larger caseloads than CWEB graduates, reporting an average of 11 families and 22 children under their responsibility, which shows a slight decrease from last year. Similar to previous years, there was a significant difference between CWEB and CWEL graduates regarding the number of children on their caseloads. However, similar to CWEB graduates, the standard deviations are large suggesting a wide variation in the amount of cases CWEL graduates manage. The decrease in case size for both CWEB and CWEL graduates despite the changes in CPSL may indicate improvements in screening intake calls and diverting less serious cases to other service
providers. Figure 10 reflects the current job titles of those recent CWEL graduates who responded to the survey.

**Figure 10. Job Titles Among Recent CWEL Graduates**

![Job Titles Among Recent CWEL Graduates](image_url)

The survey includes questions about preparation, perceived skill levels, opportunities to advance within their agencies, and their commitment to their agency and the field of child welfare. The statements are positively worded and the rating scale is from 1 (Strongly Disagree) to 5 (Strongly Agree) with higher scores indicating a greater degree of agreement. The mean responses to each of the questions by CWEB and CWEL groups can be found in Table 2 in **Appendix K**. Few statistically significant differences were observed between the CWEB and CWEL students on these items. When compared to CWEL graduates, CWEB recent graduates were more optimistic about their ability to advance in their agency ($t=2.59, p=.01$) and felt they would recommend their agencies to others seeking employment ($t=3.35, p=.001$). CWEL
graduates, on the other hand, were more likely to consider leaving the child welfare field ($t=-3.52$, $p=.001$). A review of the open ended comments of CWEL graduates regarding the issue of retention suggests that respondents contribute their thoughts of leaving their agency to the inability to use the skills they learned in the master’s program, poor opportunities for advancement, and a lack of support from administration.

A factor analysis (Principal Component Analysis) conducted previously indicated that there are four subscales captured by these items. These include: (1) agency utilization of the student’s education; (2) educational preparation of CWEB and CWEL; (3) career advancement; and (4) commitment to child welfare. Alpha coefficients for these subscales ranged from .74 to .90 for this sample. Average subscale ratings for recent CWEB and CWEL graduates can be seen in Figure 11.

**Figure 11. Recent Graduates’ Perceptions: CWEB and CWEL**

![Bar chart showing average subscale ratings for recent CWEB and CWEL graduates](chart.png)
CWEL graduates are lower than CWEB graduates on three of the four subscales, but are still trending to the positive side of the scale. The two most striking differences between CWEB and CWEL graduates are on the career advancement and commitment to child welfare subscales. Combined with results from the T-test mentioned above and the reviews of the open-ended comments, more attention should be focused at the agency level to improve the career outlook for CWEL graduates and thus improve retention. While some agencies may not have the capability to promote CWEL graduates to supervisory positions, selecting CWEL graduates to serve on committees or oversee special projects will enable the CWEL graduates to use the skills they obtained in their MSW programs, thus giving them a greater sense of satisfaction and pride in their work.

Graduates of both CWEB and CWEL feel that their respective programs have prepared them for working in the child welfare system. Ratings were slightly lower for CWEB graduates than for CWEL graduates on this subscale, but this is understandable and appropriate given the developmental stage of most CWEB graduates and that CWEL graduates have previous experience working in the field of child welfare. Recent CWEB graduates are more optimistic about their opportunities to advance in the field than CWEL graduates, and were more committed to the child welfare system. Ratings on the career advancement subscale were significantly higher for CWEB graduates.

Recent graduates were asked a number of open-ended questions. Question content included positive aspects of the CWEB/CWEL programs, things they would change about the programs, how the CWEB/CWEL program contributed to their professional development, and recommendations that they would give prospective CWEB/CWEL students. Responses to these open-ended questions are summarized below.
Please describe the aspects of the CWEB or the CWEL program that are particularly positive.

The CWEB program prepares its students for the field of child welfare. The internship opportunity in the child welfare agency helps us to get hands on training and experience, which prepares us to take on the challenges of the job. This training provides a great opportunity to serve our clients with competence.

The CWEL program delivered a much more complex look at the issues facing social work from highly skilled and knowledgeable professors. The supporting staff were also very helpful in guiding students through the program.

Graduates truly valued their experiences in field placements and felt that those experiences, coupled with the education they received both in and out of the classroom, helped them to enhance their social work skills. CWEL graduates, in particular, felt that their education helped to expand their understanding of the challenges faced by families involved in the child welfare systems and provided them with skills to effectively address those challenges. Both CWEB and CWEL graduates were grateful for the support they received during their respective programs from the universities they attended, their child welfare agencies, and the faculty and staff at the University of Pittsburgh. Similar to previous years, the financial advantages to these programs were also seen as a great benefit.
When asked about areas of possible improvement, similar to previous years, CWEB graduates reported that they would like more communication between their home universities, the CWEB program staff, and the counties. CWEB students also desire more one-on-one communication with program administrators to check-in and offer support.

Similar to previous years, CWEL graduates wanted more freedom to take courses outside of the child welfare curriculum, such as mental health courses (in particular courses on the DSM-V) and grief and loss. CWEL graduates also mentioned that it was difficult for them to take additional electives because courses were not offered on a regular basis or conflicted with the core curriculum of the program. There was a decrease in the number of comments regarding reimbursement after the implementation of the on-line reimbursement process. However, CWEL students did report that the timeliness of receiving the reimbursement could be improved.

Respondents were asked specifically about what courses they felt would be helpful to them, but were not offered or available. Frequent responses to this question included: CPSL, mental health, trauma, and drug and alcohol.

What aspects of the field or internship placement contributed the most to your professional development as a child welfare professional?

*Being able to practice what I was learning in class with clients on a regular basis contributed the most in helping me with my professional development. (CWEB graduate)*
I was able to see how other departments in my agency worked. It gave me a great respect for my coworkers who worked full time in the other departments. It exposed me to other supervisors and other ways of work. (CWEL graduate)

I was able to have a specific caseworker mentor that I stuck with the whole time. This helped me see the progress of the same cases through time. This allowed me to see how each case is different and each child had their own specific needs. It allowed me to see different services working with families. It allowed me to see cases at different levels of progress with the families. (CWEB graduate)

Working with adolescents 1:1 at a D&A program allowed me to build upon my rapport building skills and my ability to engage clients. Running groups helped build my confidence in presenting in front of people as I have always had severe anxiety in this area. (CWEL graduate)

Many recent CWEB graduates felt that the hands-on experience they gained via home visits and one-on-one client interactions gave them a good perspective on every facet of child welfare work. They also enjoyed attending trainings, meetings, and going into the community to different agencies, offices, and schools. CWEL recent graduates felt that their internships allowed them to work in collaboration with their agencies and other community providers, as well as enabled them to expand their professional networks, gain knowledge of other roles that coordinate with child welfare services, and adapt in order to better deal with the dynamics of the profession and the people served by the child welfare system. Consequently, CWEL graduates were able to experience different areas within their agencies, which they felt was beneficial.

**What advice would you give a CWEL or CWEB student who is beginning their program?**

**DO the 975 hour internship!** I really grew exponentially as a caseworker between the first half and the last half of my internship. (CWEB Graduate)

I would tell them to utilize every resource, don’t be afraid to ask questions, and that mistakes happen and this is their time to start to get comfortable with the process so to utilize supervision and advice from all the employees. (CWEB Graduate)

Absorb as much information as possible, ask lots of questions, learn from experienced workers, make the most of and learn in any situation, observe and learn from the agency culture, reflect regularly on social work ethics and values/personal values/child welfare values. (CWEB Graduate)
Ask questions. Advocate for yourself in terms of what you need from the school--use of computers, disability services, writing assistance, etc. Pick an internship you are passionate about as you'll need that passion to have energy! (CWEL Graduate)

I would tell students to take classes that seem outside of their comfort zone. It is important to gain knowledge about a wide array of issues rather than focusing on what you already have a high exposure to. (CWEL Graduate)

Love, love, love your cohort! These are the people that know exactly what it is you are going through. It is a stressful time in your life, but your cohort will be your lifeline in times of stress, deadlines, classes and the happy times. Take your hour lunch break, you need it to refresh your brain in a 6 hour learning day. It means you leave at four instead of 3:30, but it makes a lot of difference in your attitude and what you learn in the afternoon. And my last bit of advice would be that you try not to look at the big picture 2-3 years down the line. Focus on the day, the hour, the assignment at hand. Take baby steps and get it done! (CWEL Graduate)

Both CWEB and CWEL graduates emphasized the importance communicating with faculty at their universities, supervisors, and the CWEB/CWEL faculty and staff at the University of Pittsburgh to truly advocate for themselves. Graduates also encouraged those new in the program to have an open mind -- about child welfare, about their classes and field placements, and to take advantage of every opportunity presented to them. CWEB graduates discussed the need for persistence to get questions answered or to get necessary information. CWEL graduates talked about the value of interacting with other individuals from varied disciplines in their cohort. They felt they gained knowledge and understanding from other fields because of this interaction. Finally, graduates wrote messages of encouragement and told others to stick with the program, persevere, and not give up.
Long-Term Graduates

What do the long-term CWEB and CWEL graduates say about the climate of child welfare agencies?

Research shows that organizational culture and climate are significant factors in explaining an employee’s intention to stay in or leave a workplace. Graduates of the CWEB and CWEL programs are a fitting group of individuals to use as a barometer for assessing the climate of child welfare agencies across Pennsylvania. The Organizational Culture Survey was sent to 112 individuals who had graduated from the CWEB program during the period of 7/1/13 to 6/30/14 and those who graduated from the CWEL program 12/1/13 to 8/31/14. Sixty-nine valid surveys were returned for a response rate of 62%. The Organizational Culture Survey includes 31 items that measure 6 dimensions of an organization’s culture: teamwork, morale, information flow, employee involvement, supervision, and meetings. The respondents were asked to rate their work climate on these items on a scale from 1 (To a Very Little Extent) to 5 (To a Very Great Extent). The characteristics of the respondents by CWEB and CWEL status are detailed in the next section, followed by an overview of the graduates’ ratings of their organizational culture and climate.

Twenty (33%) respondents were graduates of the CWEB program. Their average age was 26; the majority of respondents were White (88.) with smaller percentages of African Americans (6%) and Native Hawaiian/Pacific Islander (6%). Most of the respondents were female (95%). The majority (79%) of CWEB long term graduates who responded are still working at their commitment agency. On average, CWEB graduates had been working in their agency for a little

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over one and a third years ($M=1.39$, $SD=0.72$). Half were working in urban areas, with over a third working in suburban areas (39%); the remainder were working in rural (11%) areas. Respondents were located throughout Pennsylvania: 17% were in the Central region, 28% in the Northeastern region, 50% in the Southeastern region, and 6% in the Western region.

In terms of their current positions, almost all (90%) CWEB graduates were currently employed at a county children, youth, and family agency. CWEB graduates all reported working in direct services (e.g., assessment, ongoing, substitute care.). These varied experiences give the CWEB graduates a broad exposure to levels of service, client populations, policies, and practice. These work assignments also suggest that agencies are able to incorporate CWEB graduates into a variety of positions serving children and families. Figure 12 illustrates the current positions of the CWEB graduates including Caseworker I and Caseworker II.

**Figure 12. Current Job Titles: CWEB Long-term Graduates**

![Current Job Titles Among Long-term CWEB Graduates (n=20) 2014-2015](image)
The majority of respondents were CWEL graduates (40 or 66.7%). Consequently, they were a slightly older group, with an average age of 39. They were predominately female (94.9%); the majority (87.2%) were White and 10% were African-American. CWEL long-term graduates are experienced workers, with slightly more than half having eight or more years of service in child welfare ($M=9.95$ years, $SD=5.88$). More than a third of CWEL graduates worked in rural and urban areas (37.1%) with the remainder working in suburban areas (25.7%). CWEL graduates also had a slightly different pattern of regional distribution, with 40.5% located in Central Pennsylvania, 16.2% in the Southeast, 27% in the Northeast and 16.2% in the West.

Almost all CWEL graduates who responded to the survey still worked at a CYF agency (92.5%), and the majority (89.1%) were involved in direct services (with the remaining 10.8% serving as administrators or non-direct service). Relative to promotion, more than a third of respondents (35.9%) reported being promoted since they received their MSW degree. Figure 13 illustrates the current positions of the CWEL graduates.

**Figure 13. Current Job Titles: CWEL Long-term Graduates**
Table 4 shows the average ratings on key organizational climate items by type of graduate (as well as for the total sample). The scale ranges from one to five, with higher ratings indicating more positive work environments.

**Table 4. Average Ratings of Organizational Climate Dimensions by CWEB and CWEL Long-term (1+ years) Graduates**

<table>
<thead>
<tr>
<th>Quality</th>
<th>CWEB (n=20)</th>
<th>CWEL (n=40)</th>
<th>Total (n=61)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Teamwork</td>
<td>3.86</td>
<td>3.07</td>
<td>3.35</td>
</tr>
<tr>
<td>Morale</td>
<td>3.40</td>
<td>2.55</td>
<td>2.88</td>
</tr>
<tr>
<td>Information Flow</td>
<td>3.48</td>
<td>2.75</td>
<td>3.02</td>
</tr>
<tr>
<td>Employee Involvement</td>
<td>3.14</td>
<td>2.68</td>
<td>2.86</td>
</tr>
<tr>
<td>Supervision</td>
<td>3.99</td>
<td>3.31</td>
<td>3.57</td>
</tr>
<tr>
<td>Meetings</td>
<td>3.41</td>
<td>2.84</td>
<td>3.06</td>
</tr>
<tr>
<td>Overall Climate</td>
<td>3.59</td>
<td>2.87</td>
<td>3.16</td>
</tr>
</tbody>
</table>

Both CWEB and CWEL graduates were predominately neutral about their work climate, with CWEB graduates feeling slightly more positive than CWEL graduates. Comparing these results to those of the 2013-2014 academic year, CWEL graduates responses to Information Flow were lower, but only approached significance \((t=1.72, p=.089)\). No other significant differences were seen between this year and the 2013-2014 academic year for either CWEB or CWEL respondents. The CWEB graduates’ ratings on each domain were higher this academic year as compared to the 2013-2014 academic year, while the CWEL graduates’ ratings on the domains are lower this year. The most positive climate scores are related to supervision, for both CWEL graduates \((M=3.31)\), and CWEB graduates \((M=3.99)\). These scores indicate both CWEB and CWEL graduates value their supervision. The lowest ratings for CWEB were related to employee involvement \((M=3.14)\); however, this was the second lowest rating for CWEL graduates \((M=2.68)\). Staff morale \((M=2.55)\) was the lowest score for CWEL graduates. This may indicate that both CWEB and CWEL graduates feel that their voices are not being heard
within the agency, and that CWEL graduates perceive the agency’s climate as negatively affecting the staff’s morale.

A review of the open-ended comments suggests that CWEL graduates are frustrated with their inability to obtain a promotion and lack of support from the agency. These thoughts, coupled with an increasing caseload due to changes in the CPSL, may be contributing to the lower scores of CWEL graduates. Organizational climate ratings were compared according to respondents’ tenure in public child welfare (five or fewer years or more than five years). Although the ratings were neutral for both groups, significant differences were seen based on the amount of time respondents worked in child welfare. Unlike previous years, respondents who worked in child welfare for more than five years rated every domain (teamwork, morale, information flow, employee involvement, supervision, and meetings) as lower than those who have been working in child welfare less than five years. The differences for teamwork, morale, information flow, and employee involvement \((t=3.15, p<.01; t=3.37, p=.001; t=3.70, p=.001; t=2.82, p<.01, \text{ respectively})\) were more significant than those of supervision and meetings \((t=2.57, p<.05; t=2.24, p<.05, \text{ respectively})\). With the likelihood of longer tenured employees being CWEL graduates, the interpretation of these results is the same as for the CWEL graduates’ low ratings on the domains.

Long-term graduates were given the opportunity to provide any additional feedback in an open-ended comment box. Their responses mirrored those of the current students and recent graduates. CWEL long-term graduates felt that their new skill set was not being fully utilized within their agencies and felt that there was limited availability for promotion or career growth. CWEL long-term graduates also wished they had more options in their coursework while they were pursuing their master’s degree. CWEB long-term graduates echoed the other cohorts surveyed in terms of communication issues between the schools, county agencies, and program
staff. Despite these challenges, long-term graduates from both programs praised the education they received.

*CWEB is an outstanding program that allows an individual to enhance their learning experience and become a well-rounded Child welfare professional.* (CWEB Long-term Graduate)

*These are great programs. I speak at the local University each year to students and am always advocating for both the CWEB & CWEL programs. I would not be where I am today in my career without these programs.* (CWEL Long-term Graduate)

*I am very grateful for the opportunity to complete my MSW through the CWEL program. I don't think that I could have achieved this personal/career goal without the program. Thank you to the CWEL program for this opportunity and your dedication to helping others in the child welfare field.* (CWEL Long-term Graduate)

In summary, CWEB and CWEL graduates work primarily in direct services in a variety of communities throughout the state of Pennsylvania. They report relatively high levels of satisfaction with the supervision they receive. Although CWEB graduates rated all aspects of work climate slightly more positively than CWEL graduates, in general, ratings of work climate were neutral for all long term graduates. Graduates of both programs were least satisfied with the level of involvement they felt they had at their agencies, with CWEL graduates rating morale lowest.

Retaining experienced child welfare caseworkers is extremely important given the increasing levels of complexity presented by the families involved in the child welfare system. However, the most experienced workers (those in the child welfare field over 5 years) and with higher levels of education (CWEL graduates) perceive their work environment in the least positive light. While some issues raised by this cohort (e.g., low salary) are out of the control of county administrators, the leadership within the counties should discuss ways to have these seasoned workers feel valued and enable them to use their advanced skills. Engagement of this group is tantamount to employee retention. There were positive changes in the ratings for the
CWEB long-term graduates from academic year 2013-2014 to this survey period. This may be due to the CWEB students feeling as though they are an integral part of their child welfare agencies. This is a positive change and it may be that as a result of having an internship, CWEB-prepared caseworkers already feel part of the team when they begin paid employment.

**Schools and Agencies**

*How Do Pennsylvania Schools of Social Work view the CWEB and CWEL programs?*

Selected individuals at participating schools of Social Work were asked to complete an annual survey regarding their involvement with the CWEB and CWEL programs. Responses were obtained from 94% of the schools, with a 74% response rate from individuals (surveys were sent to multiple respondents at each school). Of the 27 respondents, less than half (41) reported that their university participates in the CWEB program and over a third (37%) reported involvement with the CWEL program; close to a quarter (22%) reported involvement with both programs.

The first part of the survey focused on questions rating the quality of the CWEB and CWEL programs, which respondents answered through 6 quantitative and 3 qualitative questions. Quantitative questions were rated on a 5-point scale from 1 (Very Poor) to 5 (Very Good). Items included collaboration between schools and staff, faculty support of students, and students’ contributions to the school’s learning environment. Qualitative questions asked respondents to describe student caliber, positive elements of the CWEB/CWEL programs, and problems or suggestions for program improvement. In the second part of the survey, respondents were asked to rate how important a mixture of core competencies and traditional criteria were in order to select CWEB students. Results of these items can be found in the Core Competency section below.
Responses indicate that school administrators continue to be satisfied with the quality of the CWEB and CWEL programs; both programs scored, on average, 4.3 or above on each of the items. Both the CWEB and the CWEL programs received the highest rating for “collaborative nature of the working relationship between your school and program faculty and staff” (M=4.76 and M=4.93). The CWEL program also had a similar rating for “promptness of faculty and staff in responding for clarification/assistance” (M=4.93), while this item was one of the second highest ratings for the CWEB program (M=4.71). The CWEB program had similar ratings for “faculty responsiveness to unusual/unexpected events and circumstances,” and “contribution of students to your school’s learning environment,” which was also highly rated for the CWEL program (M=4.71; M=4.87, CWEB and CWEL respectively). These high ratings were matched by faculty’s praise for the students and programs, describing students as, “…intellectually inquisitive, dependable, compassionate and committed to life-long learning” (CWEB) and “…committed social workers who are hard-working and thoughtful students” (CWEL). Of the CWEB program, one faculty member reported, “…[the program], provide[s] great students, who might not otherwise consider child welfare, with the motivation to pursue child welfare. Some of these students have since chose[n] child welfare as their career path.” and another respondent described the CWEL program as “[An] opportunity to have experienced child welfare workers as students in the MSW program. This helps to enrich the learning environment for all students.”

A review of the open-ended comments revealed that partnering schools of social work think that the CWEB and CWEL students are higher caliber students than their peers. Specifically, respondents described their CWEB students as intelligent, engaged, and invested in child welfare work. Respondents described CWEL students as committed social workers with rich work experiences that they share with their peers. CWEB respondents felt the program
provided the students with an opportunity for hands-on learning and promotes child welfare as a viable career path for undergraduates. CWEL respondents cited the extensive practice experience CWEL students bring into their classrooms. One respondent noted “…Their presence in the classroom also challenges, in a very positive way, preexisting views other students may hold about the nature of child welfare and the multiple social work roles available in that field of practice,” which will help reduce the stigma surrounding child welfare in the general population.

**How do child welfare agency administrators view the CWEB and CWEL programs?**

Agency directors were asked to answer questions regarding the administration of the CWEB and CWEL programs and the impact and value of these programs on their agencies; they also rated the quality of CWEB and CWEL graduates’ skills and work characteristics. Additionally, they were asked to describe the strategies they have created to utilize CWEB and CWEL graduates’ abilities and knowledge, as well as strategies they have devised to increase caseworker retention. Finally, agency directors were asked to rate CWEB and CWEL graduates on a series of core competencies. The results from these items are discussed in the Core Competency section below. Out of agencies with graduates and/or current students, 74% of individuals responded, accounting for 81% of participating agencies. In some cases, surveys were sent to multiple individuals at each agency, the county administrator and the person within the agency who is most knowledgeable about the CWEB and CWEL programs.

Respondents rated their satisfaction with the CWEB and CWEL programs and students on 22 items using a 5-point scale ranging from 1 (Very Poor) to 5 (Very Good). Items were grouped into two sections: 1) the impact the CWEB/CWEL program has had on the agency and 2) the administration of the CWEB/CWEL program. In the first section, respondents rated items dealing with employee recruitment, retention, and quality of staff. The second section included
items referring to fiscal management and communication from the University of Pittsburgh regarding the program.

Directors consistently rated their satisfaction with the administration of the CWEB and CWEL programs between the values of “good” and “very good”. The highest rating for the both the CWEB and CWEL program was for “handling of complaint/problems/unusual events” ($M=4.46$ and $M=4.67$). There were differences between the programs when looking at other highly rated items. For the CWEB program, “management of contracts/agreements,” and “management of fiscal matters/reimbursement with your county” were rated equally ($M=4.42$). “Accessibility” had the second highest rating for the CWEL program ($M=4.65$). Respondents also indicated that they see great value in the CWEB and CWEL programs, rating the programs close to a “very good” score ($M=4.70$ and $M=4.79$). Additionally, CWEB and CWEL graduates were highly valued by the agency directors, as evidenced by their increased responsibilities by taking on new projects and handling more high profile cases.

The directors also reported on the impact of CWEB and CWEL on the organizational culture (e.g. recruitment, retention, staff motivation, quality of practice, and interest in higher education). The mean scores on these items were between “good” and “very good”. However, with the exception of “agency staff motivation” for CWEB, most of the mean scores for this set of items decreased slightly from last year. Directors reported that the CWEB program had the greatest positive impact on “retention of experienced agency staff” ($M=4.33$) and the CWEL program on “the quality of practice in your agency” ($M=4.41$). Although not rated as the highest impact for the programs, “the quality of practice in your agency” for the CWEB program ($M=4.29$) and “retention of experienced agency staff” for the CWEL program ($M=4.26$) were still rated highly by respondents. The high means of these two items demonstrate the increased knowledge and commitment CWEB and CWEL graduates bring to the county child
welfare agencies. Directors rated “employee recruitment for public child welfare agencies” \((M=4.16 \text{ and } M=4.06)\) and “agency staff motivation” \((M=4.14 \text{ and } M=4.12)\) low for both the CWEB and CWEL programs. These results imply that improvements can be made in publicizing these programs at both the undergraduate level and within the agency.

The directors lauded the CWEB and CWEL programs as not only aiding in caseworker retention and recruitment within child welfare agencies, but also contributing to the further professionalization of the child welfare workforce, which has an impact on children and families. One director commented: “Both are exceptional opportunities that allow staff to enhance their skill and further lend to successful work with the families served in PA” and another director noted that “both programs contribute to well-rounded and educated caseworkers.” Regarding recruitment, one director said: “We use these programs as a huge recruitment technique. Our commitment to the program will continue!” Another director acknowledged, “The CWEB and CWEL programs are invaluable to the field of child welfare. We have and continue to benefit from both programs.”

As in previous years, agency directors responded to questions asking them to describe how they have created or adapted programs and assignments that utilize the skills of recent graduates. The most commonly reported strategies were assigning graduates to special projects (80%), allocating more challenging cases (77.1%), promotion (77.1%), involving graduates in planning or policy development (65.7%), assigning to leadership roles (62.9%), and assigning specialized caseload or agency functions (55.9%). These responses correlate with the open-ended comments that indicate that CWEB and CWEL graduates have more responsibility in their roles within the agency. Figure 14 below shows the results of these specialized tasks. Retention of skilled child welfare workers remains a concern with the agency directors, especially when opportunities for advancement or promotion may not be available. One director voiced this
concern by saying “With more graduates coming, and no new MSW positions, I am concerned with retention. If all MSW graduates could become Social Workers within our agency, which is a higher paying position, it may assist in retention, but it would be difficult to approve at the local level without having enhanced duties or area of specialization.”

Figure 14: Retention Strategies Reported by Agency Directors

Another director spoke about the reasons past CWEL graduates have left the agency

“Those that have left the agency have moved into private child welfare serving companies, primarily due to the flexibility of schedules and increased pay.” With the recent changes in the CPSL in Pennsylvania, child welfare caseworkers are seeing an increase in caseload size and responsibilities. Some directors voiced concerns about turnover and the inability to implement new retention strategies. The issue of the increased caseload size was expressed by two directors, one saying “We did have some plans in motion [for retention]. However, with the new changes to the CPSL, and the amount of work that has created, our focus is getting as many assessments done as possible to ensure the children in our county are safe” and the other reporting “Right now we are losing people due to high workload demands.”
Despite the tumult the changes in the CPSL has caused in the child welfare workforce, some agency directors are using this opportunity to retain CWEB and CWEL caseworkers by including graduates in the writing of policy and assigning them to workgroups surrounding the new legislation. Other factors that were mentioned as ways of retaining caseworkers were assignment to special projects and having a supportive work environment where everyone feels their voices are being heard. One director specifically mentioned the Continuous Quality Improvement (CQI) process as a mechanism to include staff in decision making, “Our Continuous Quality Improvement process has organized staff into teams to focus on specific areas of interest, allowing for increased role and voice for all staff in decisions impacting the agency and implementation of processes.” Opportunities to supervise or mentor new employees or interns was reported as a way for CWEB and CWEL graduates to gain supervisory experience and charging them to help with staff retention.

Assignment to special projects was another frequently used retention strategy. CWEB and CWEL graduates were involved in research and data collection for internal projects and planning for the needs-based budget. The training of this group of workers enables them to be valuable contributors to state and county workgroups along with CQI efforts. Directors have also requested that CWEB and CWEL graduates engage community resources, establish forensic interviewing policies under the Multidisciplinary Investigative Team, conduct trauma assessments of the agency, and implement truancy intervention programs. The effects of the statewide Child Welfare Demonstration Project were observed in this year’s survey responses. Directors reported that CWEB and CWEL graduates are in charge of family engagement, assessment techniques, and evidence based programs. In addition, CWEB and CWEL graduates were responsible for handling more difficult and high profile cases within the agency.
Core Competencies

This year, agency and school administrators, as well as supervisor/mentors of CWEB students, were asked to rate CWEB program participants on 10 core competencies that the research literature suggests are important for a successful career in child welfare. CWEB mentors/supervisors were identified from the pool of current Part-time CWEL students and from recent and long-term CWEB and CWEL graduates who responded to a question asking if they supervise/mentor CWEB students in their agencies. The 10 items were rated using a 5-point scale. The anchors for the Likert scale differed based on respondent type. School administrators were asked to rate the importance of the core competencies in selecting candidates to participate in the CWEB program; the items were rated from 1 (Not at all Important) to 5 (Extremely Important). Agency administrators and CWEB supervisors/mentors were asked to rate the competencies of CWEB students/graduates with whom they worked (as a group); the items were rated from 1 (Poor) to 5 (Superior).

In addition to the core competencies, school administrators were also asked to rate (using the same scale) the importance of 6 more traditional criteria when selecting CWEB students -- student’s GPA, writing ability, faculty recommendation, financial need, engagement in extracurricular activities, and interest in working with children and families. Agency administrators and mentors/supervisors of CWEB students were asked to rate the CWEB graduates/students in their agency on the core competencies. The 10 items -- interpersonal skills, adaptability, communication skills, observation skills, planning and organizing work, analytic thinking, motivation, self-awareness/confidence, sense of mission, and teamwork -- correlated with the prescribed core competencies for selecting qualified applicants for child welfare work.\(^21\)

For these items, every respondent was prompted to rate interpersonal relations, communication skills, and self-awareness/confidence. To reduce respondent burden, 2 of the 7 remaining core competencies (adaptability; observation skills; planning and organizing work; analytic thinking; motivation; sense of mission; teamwork) were randomly selected for each participant.

Responses from the survey additions indicate that school administrators value the core competencies for selecting child welfare workers, but place equal value in some of the traditional markers of qualification. Table 5 illustrates these findings.

Table 5: Comparison of School Administrator’s Ratings of the Importance of Core Competencies to Traditional Selection Criteria

<table>
<thead>
<tr>
<th>Core Competency</th>
<th>Mean</th>
<th>Traditional Indicators</th>
<th>Mean</th>
</tr>
</thead>
<tbody>
<tr>
<td>Motivation (n=6)</td>
<td>4.33</td>
<td>Interest in Working with Children and Families (n=17)</td>
<td>4.65</td>
</tr>
<tr>
<td>Interpersonal Relations (n=17)</td>
<td>4.59</td>
<td>Faculty Recommendation (n=17)</td>
<td>4.29</td>
</tr>
<tr>
<td>Adaptability (n=5)</td>
<td>4.40</td>
<td>GPA (n=17)</td>
<td>4.06</td>
</tr>
<tr>
<td>Analytic Thinking (n=5)</td>
<td>4.00</td>
<td>Writing Ability (n=17)</td>
<td>4.06</td>
</tr>
<tr>
<td>Awareness/Confidence (n=17)</td>
<td>4.29</td>
<td>Engagement in Extracurricular Activities (n=16)</td>
<td>3.12</td>
</tr>
<tr>
<td>Communication Skills (n=17)</td>
<td>4.35</td>
<td>Financial Need (n=17)</td>
<td>3.29</td>
</tr>
<tr>
<td>Sense of Mission (n=3)</td>
<td>4.67</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Observation Skills (n=5)</td>
<td>4.20</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Planning and Organizing Work (n=5)</td>
<td>4.00</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Teamwork (n=6)</td>
<td>4.17</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

The most highly rated item of the 10 core competencies was “sense of mission” ($M=4.67$), and the lowest rated item was “analytic thinking” ($M=4.00$). Of the traditionally valued items, the most highly rated item was “student has an interest in working with children and families” ($M=4.65$). The lowest rated items, “student’s financial need” ($M=3.29$) and “student’s engagement in extracurricular activities” ($M=3.12$), had significantly lower scores than any of the items included in the core competencies. Predictably, “student GPA”, “student’s...
writing ability”, and “faculty recommendation of student to the program” all received ratings above “very important” (M=4.06, M=4.06, M=4.29).

Similar to the school respondents, agency administrators were asked to rate CWEB and CWEL graduates on the core competencies. Ratings for both CWEB and CWEL graduates hovered around the “good” to “very good” range. See Table 6 below for the ratings for all 10 competencies. Respondents rated the CWEB graduates highest in “observation skills” (M= 4.40), “motivation” (M= 4.38), “mission” and “planning/organizing work” (M= 4.00). Respondents also rated CWEL graduates high in “mission” (M= 4.50), “motivation” (M= 4.40), and “observation skills” (M= 4.11), but also included “communication” (M= 4.03) as prevalent with CWEL graduates. Both CWEB and CWEL graduates were rated low on “adaptability” (M= 3.44; M= 3.67) and “analytic thinking” (M= 3.57; M= 3.43).

Table 6: CWEB and CWEL Core Competency Ratings by Agency Administrators

<table>
<thead>
<tr>
<th>Core Competency</th>
<th>Mean</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>CWEB</td>
</tr>
<tr>
<td>Interpersonal Relations</td>
<td>3.91 (n=23)</td>
</tr>
<tr>
<td>Adaptability</td>
<td>3.44 (n=9)</td>
</tr>
<tr>
<td>Communication Skills</td>
<td>3.83 (n=24)</td>
</tr>
<tr>
<td>Observation Skills</td>
<td>4.40 (n=5)</td>
</tr>
<tr>
<td>Planning and Organizing Work</td>
<td>4.00 (n=6)</td>
</tr>
<tr>
<td>Analytic Thinking</td>
<td>3.57 (n=7)</td>
</tr>
<tr>
<td>Motivation</td>
<td>4.38 (n=8)</td>
</tr>
<tr>
<td>Self-Awareness/Confidence</td>
<td>3.75 (n=24)</td>
</tr>
<tr>
<td>Sense of Mission</td>
<td>4.00 (n=5)</td>
</tr>
<tr>
<td>Teamwork</td>
<td>3.75 (n=8)</td>
</tr>
</tbody>
</table>

Because agency administrators may be far removed from the line CWEB caseworkers, the core competency questions were added to the current student, recent, and long-term graduate surveys this year. Similar to the agency administrators, CWEB supervisor/mentors’ ratings of CWEB participants in their agency were in the “good” to “very good” range. Table 7 contains
the mean ratings on all 10 core competencies. CWEB students/graduates were rated highest on “planning/organizing work” \((M=4.50)\), “teamwork” \((M=4.30)\), and “sense of mission” \((M=4.20)\) domains, but appeared to need some improvement in “motivation” \((M=3.67)\), and “observation skills” \((M=3.75)\).

A series of statistical analyses were conducted to determine if there were differences in three main areas: 1) did agency respondents rate CWEB and CWEL graduates differently on the 10 core competencies; 2) were there differences between the core competencies that the school respondents looked for in CWEB applicants and the core competencies the agency respondents saw in CWEB recent graduates; and 3) were there differences in the ratings of core competencies in CWEB participants when comparing school administrators, agency administrators, and CWEB supervisors/mentors?

Table 7. CWEB Supervisor/Mentor’s Core Competency Ratings for CWEB Program Participants

<table>
<thead>
<tr>
<th>Core Competency</th>
<th>Mean</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>CWEB</td>
</tr>
<tr>
<td>Interpersonal Relations</td>
<td>4.00 (n=36)</td>
</tr>
<tr>
<td>Adaptability</td>
<td>4.00 (n=11)</td>
</tr>
<tr>
<td>Communication Skills</td>
<td>3.94 (n=36)</td>
</tr>
<tr>
<td>Observation Skills</td>
<td>3.75 (n=12)</td>
</tr>
<tr>
<td>Planning and Organizing Work</td>
<td>4.50 (n=8)</td>
</tr>
<tr>
<td>Analytic Thinking</td>
<td>4.11 (n=9)</td>
</tr>
<tr>
<td>Motivation</td>
<td>3.67 (n=12)</td>
</tr>
<tr>
<td>Self-Awareness/Confidence</td>
<td>3.94 (n=36)</td>
</tr>
<tr>
<td>Sense of Mission</td>
<td>4.20 (n=10)</td>
</tr>
<tr>
<td>Teamwork</td>
<td>4.30 (n=10)</td>
</tr>
</tbody>
</table>

Independent T-tests were conducted to answer the first two research questions. The third research question was addressed by using a Kruskal-Wallis Test. The Kruskal-Wallis Test is used to determine statistically significant differences between two or more groups on a series of variables rated on a Likert scale.
Looking at the first research question regarding the core competencies, there were no significant differences in the agency administrators’ perceptions of the presence of core competencies in CWEB and CWEL graduates. Several significant results were seen when comparing the school respondents’ ratings of the core competencies when considering CWEB applicants and the competencies that agency respondents felt that CWEB graduates possessed. School respondents rated “interpersonal relations” ($t = -2.91, p < .01$), “communication skills” ($t = -2.12, p < .05$), and “self-awareness/confidence” ($t = -2.20, p < .05$) significantly higher than agency administrators. These results mirror findings from the analyses conducted last year, however, the number of competencies with significant differences between the two respondent groups drastically decreased this reporting year (from seven to three). In addition to a possible disconnect between schools and agencies in the definitions of these competencies, perhaps CWEB students are displaying these qualities in a classroom setting, but find it more challenging to engage in these behaviors while in the child welfare workforce. Because of these differences, it is important to look at those who have direct contact with CWEB program participants in the county agencies.

In the Kruskal-Wallis H test, mean ranks are used to determine if there are any differences between the groups (e.g., school administrators; agency administrators; CWEB supervisors/mentors). These mean ranks can be used to determine the effect of the role of the respondent to the CWEB student on the ratings of the core competencies. It is important to note that this statistical test will not determine where the differences between the groups lie, just that a statistically significant difference was observed. The Kruskal-Wallis H test showed that there were statistically significant differences between school administrators, agency administrators, and CWEB supervisors/mentors on two of the core competencies, “interpersonal relations” and “motivation.” Respondents differed in their ratings of “interpersonal relations”, $X^2(2) = 9.708$,
\(p=.008\), with mean rank ratings of 48.17 for CWEB supervisors/mentors, 48.33 for agency administrators, and 70.91 for school administrators. With regard to “motivation,” respondents ratings differed significantly as well, \(X^2(2)=8.635, p=.013\), with mean rankings of 10.67 for CWEB supervisors/mentors, 19.62 for agency administrators, and 18.83 for school administrators. The full results of the Kruskal-Wallis H Test can be seen in the figure below.

**Figure 15: Mean Ranks of Core Competencies**

![Graph showing mean ranks of core competencies from Kruskal-Wallis H Test](image)

Not surprisingly, in an Independent T-test between CWEB supervisors/mentors rated “motivation” \((t=2.69, p<.05)\) significantly lower than agency administrators. These results suggest that people within the child welfare agency are viewing CWEB program participants differently on “interpersonal relations,” which encompasses respect and tolerance for people, relating well to others, and empathy. These skills may not be quantifiable until a student works directly with the child welfare population. Interestingly, the CWEB supervisors/mentors rated “motivation” lower than the other two respondent groups signifying that their interactions with
CWEB program participants might be a better gauge of the presence of these competencies in the CWEB’s within their agencies.

**Overall Summary**

The stakeholders of the Title IV-E education programs continue to praise the CWEB and CWEL programs and discuss the value of these programs to the Commonwealth. CWEB and CWEL provide Pennsylvania’s county child welfare agencies a way to ensure a well-educated workforce and provide an opportunity to infuse core social work values into casework practice. CWEB and CWEL program participants are truly grateful for the opportunity to participate in these beneficial educational opportunities and see the programs as a way to promote change in child welfare and provide strengths-based solutions to the families on their caseload. CWEB and CWEL students continue to thrive both academically and in their agencies. Well over a quarter of CWEB and CWEL current students, recent graduates, and long-term graduates have received an award or recognition in the past year. Over 60% of these program participants were on the dean’s list, graduated with honors, or became members of a national honor society. Almost one-third (30%) were recognized for accomplishments in their county agencies by receiving praise from supervisors, administrators, families on their caseloads, receiving “employee of the month” awards, promotions, or creating new initiatives within their agencies. A few program participants received special awards such as the Polizzi medal for academic achievement, Albert Geffen medal for outstanding performance in practicum education, the Excellence in Child Welfare Practice Award, and Children’s Crusader Award. CWEB and CWEL program participants continue to prove their commitment to social work and child welfare. By engaging this group of child welfare workers in meaningful ways, and having a strong partnership between the schools of social work and county administration, a skilled and committed child welfare workforce can be achieved in the Commonwealth.
Discussion

CWEB

After fourteen years of operation, the CWEB program has made remarkable gains. Fourteen universities, 60 counties and 986 graduates have made major investments in its operational success. Strong collaboration has enabled the program to prepare individuals for work in public child welfare and county agencies report actively recruiting CWEB graduates.

Figure 16. CWEB County Participation

As shown in Figure 16, CWEB graduates have entered the child welfare workforce in 85% of the counties in Pennsylvania. This is evidence of the strong impact that our undergraduate education program continues to have on child welfare services across the state. The evaluations over the past 14-year period continue to be helpful in suggesting program improvements, and we continually analyze our lessons learned from administering the program. We have refined our admission criteria and instituted a more intensive case management process to ensure successful outcomes. The case management component introduced in the 2009-2010
academic year has resulted in the increased enrollment of CWEB students in the state-mandated competency and skills-based training, Charting the Course (CTC). CWEB students are assigned to a Regional Training Specialist at the Pennsylvania Child Welfare Resource Center who assists them with enrollment in CTC and the initiation of their certification training record.

Variation in the civil service status among counties has presented a challenge for students as there is not presently an interface between these two merit employment systems. We work closely with students to complete the civil service process so that they have employment options in both civil service and non-civil service counties. Barriers to the timeliness of hiring CWEB graduates have been successfully resolved for the most part, and are always subject to economic and political change at the local and state level. Close follow-up by the CWEB Academic Coordinator and the CWEB/CWEL Agency Coordinator has resulted in the majority of graduates securing county agency employment within 60 days of graduation. State budgetary issues have required an extension beyond 60 days for securing county agency employment in some instances. Even with this challenge, most recent CWEB graduates are gainfully employed.

We continue to make concerted efforts to connect graduates with agencies and provide technical support for resume development and interviewing skills. Students may pursue employment in any county in the state, and many are able to remain in the county where they completed their internship. However, there are some students who are reluctant to relocate and who live in areas where there are no immediate openings. When students fail to follow through on their contractual obligation, the CWERP program initiates a targeted collection procedure that can include obtaining a court judgment against the student. This is rarely necessary as nearly all students honor their obligations, and agencies are anxious to hire CWEB graduates due to their education and county agency experience.

As has been discussed previously, a career in public child welfare is not for everyone. The process of student discovery is a normal, healthy course of action which results in decisions that benefit both students and counties. The CWEB program facilitates that process by counseling with the students and graduates and then providing a professional, business-like
collection system for reimbursement when necessary. Repayment can be discontinued for those who are initially in default, but become employed in public child welfare.

Suggestions for CWEB program improvement and our action plans are summarized below. Some suggestions are new, while others are ongoing or have been addressed.

<table>
<thead>
<tr>
<th>CWEB: Suggested Program Improvement</th>
<th>Action Plan/Progress</th>
</tr>
</thead>
</table>
| Improve successful outcomes for students by refining admission criteria and participant selection | - Student transcripts and a personal statement regarding the desire to pursue public child welfare added to the application packet  
- Competency-based rating instrument used to assess CWEB applications |
| Further guidance to university faculty on the details of civil service requirements and other technical aspects related to county internship and employment | - Targeted discussions occur during school visits and informational meetings.  
- “Frequently Asked Questions” fact sheet posted on CWERP website  
- Diagram of civil service/non-civil service internship path included in student manual  
- CWEB presence at annual PA Undergraduate Social Work Educators (PAUSWE) meeting |
| Increase participation in Civil Service Social Work Internship program | - Ongoing outreach to schools and students regarding the benefit of completing 975 hours of internship (e.g., civil service standing, exemption from SCSC exam, ability to complete CTC as part of internship, greater marketability for hiring)  
- County agency support for extended internship by CWEB students |
| Increase successful program completion among “at risk” students (e.g., academic challenges, those experiencing unanticipated life events) | - Ongoing outreach and case management to students by CWEB faculty and staff  
- Regular collaboration with school faculty |
| Enhance student and school awareness of the difference between civil service and non-civil service counties and how this can impact county hiring practices | - Discussion with students and schools  
- Most recent information regarding county civil service status posted on CWEB website and in CWEB Student Handout  
- CWEB students completing internships within non-civil service counties also to register as a county casework intern so they are eligible for jobs in civil service counties |
| Increase county participation in the CWEB program | - Ongoing consultation with counties  
- Ongoing school-county-program collaboration in the field practicum process  
- Presentations at PCYA & CCAP meetings |
| Improve CWEB student enrollment in mandated child welfare skill and competency-based training, *Charting the Course Toward Permanency in Pennsylvania* (CTC) | • Case management system initiated to pair Regional Training Specialists from the PA Child Welfare Resource Center with each CWEB student. Enrollment in CTC during the CWEB students’ senior year and initiation of the training record to document completion of modules in effect |
| Improve leadership and professional development skills | • Enroll student pilot groups at two locations in leadership and self-care training |
| Improve successful job placement following graduation | • Ongoing assistance by CWERP faculty in identifying county casework vacancies, facilitating referrals for interviews, and counseling graduates regarding employment. • Ongoing collaboration with SCSC • Collaboration with non-SCSC counties |
| Improve dissemination of child welfare career development opportunity through CWEB and CWEL to prospective and current participants | • CWEB informational video developed; CWEL video planned • Dissemination of realistic job preview video |

**CWEL**

After 20 years of operation, the CWEL program has continued to reach additional students and counties while maintaining its commitment to close, collaborative working relationships with the Department of Human Services, students, county agencies, and schools of social work in Pennsylvania. The number and diversity of counties has increased over time, enrollment continues to meet the projected goals, and the number of applications typically matches the number of budgeted student openings. The program is acknowledged as providing students with a valuable educational experience, as useful in their child welfare practice and as a major asset to public child welfare in Pennsylvania. Feedback indicates that the program is well-administered and user friendly. It is credited as having a long-term impact on public child welfare practice and as a positive element in the continuing challenge of worker retention.

CWEL students contribute to human service programs in both the public and private sector during the course of their graduate studies through active engagement in field work in a variety of community-based agency settings. In turn, county agencies benefit from the expanded knowledge that CWEL students bring to the county. Figure 17 below illustrates the breadth of programs that benefit from the skill and expertise of our child welfare students.
By completing a field experience at an agency in the private sector or within another publically-funded program, students are able to gain valuable information regarding systems, policies, service mandates, and intervention strategies. They, in turn, are able to transmit their experience and knowledge of child welfare policies and procedures within provider agencies that may have limited to no understanding of child welfare services. Students are encouraged to go outside of their comfort zone; to gain experience with a new age range, a new service modality or intervention or a client population or setting of which they may have limited knowledge. All
of this learning and collaboration occurs as our students share their expertise and enrich their skills through internships with public and private provider agencies.

A main goal of the CWEL program is the development of leadership within child welfare. We follow the career path of our participants, and currently our CWEL graduates make up 18% (12/67) of county agency administrators in Pennsylvania. Overall, CWEL graduates hold leadership positions such as Assistant Administrator, director, manager or supervisor in approximately 39% of Pennsylvania counties (26/67). A number of graduates occupy roles that involve new practice initiatives, such as teaming and conferencing. Of note, a CWEB graduate also occupies a county leadership position. Efforts will be directed toward gathering more comprehensive data on leadership activities among our graduates. We applaud the involvement of our graduates in key leadership roles and the new vision and energy that they bring to public child welfare. The following map is an illustration of this impact.

Figure 18.  CWEL County Leadership
Narrative responses gathered during the program evaluation contain a number of suggestions. These responses are obtained through open-ended comments on the evaluation instruments and then verified through key informant focus group sessions. Some suggestions are impractical or impossible to implement. Others are based upon misinformation. Most of the suggestions gleaned from the evaluation of both programs over the years, however, point to important questions and bear thoughtful review. Several of these will be highlighted because they come from multiple sources, were reported in so many different ways, or have become persistent themes. All of the partners ought to be thinking about strategies to address them over subsequent review periods.

One prominent and persistent theme concerns the climate, salaries, job classifications, assignments and opportunities for career development which graduates of the CWEL program encounter upon their return to the county agencies. The following key points have been repeated by multiple respondents and noted consistently in our annual program evaluations:

- difficulty in negotiating assignments that capitalize on the returning worker’s new skills, knowledge and advanced training;
- lack of differentiation in job classifications among workers with and without graduate degrees;
- lack of salary incentives in most counties;
- hostile, skeptical and jealous reception workers sometimes face upon return to their agency after graduation;
- scarcity of opportunities for promotion in many counties;
- lack of opportunities for leadership and/or a voice in decision making;
- the sense that advanced educational achievement is not matched with respect and growth opportunities.

In some counties, returning graduates have been embraced and invited to participate in creative and challenging assignments that are advantageous to both the worker and the agency.
Participation in Quality Service Reviews (QSRs), membership in committees associated with Pennsylvania’s CPSL Implementation, membership in specific workgroups (i.e., Pennsylvania’s implementation of the Preventing Sex Trafficking and Strengthening Families Act, Safety Assessment and Management, Diversity Taskforce, CAST curriculum, TA Collaborative, CWIS) and involvement in practice initiatives such as the early developmental screening of young children, family teaming and conferencing (e.g., Family Group Conferencing, Family Teaming, Family Group Decision Making) Family Finding, and enhancing the use of mobile technology in the field are a few of the projects that benefit from the expertise of CWEL graduates. CWEL graduates are invited to become mentors and supervisors of CWEB students in their agencies; many assume prominent roles in leading youth and family engagement practices and are active in continuous quality improvement initiatives within their counties. Of the current trainers and consultants of the Pennsylvania Child Welfare Resource Center, 26% are CWEL graduates. Many graduates are members of statewide committees and workgroups. Others have involved themselves in the education of future child welfare professionals by becoming adjunct instructors at schools of social work.

The contrast in the moods of those graduates who have enrichment opportunities and those who do not is stark. One group of graduates speaks of long-term commitment to public child welfare and the other group is beginning to think of other ways they can serve children at risk and their families where the opportunities are better fitted to their skills. Graduates do not speak of reneging on their commitments; when they do contemplate other options such as moving to employment with private providers or other human service entities after completion of their commitments, they do so with sadness for the most part. The CWEL faculty views the comments of graduates about agency climate as representative of the key deciding element in child welfare employee retention. Our research, and that of others, strongly supports this
finding. Counties and agencies that ignore these concerns should not be surprised by the loss of valuable staff. While there is extensive research evidence of the importance of non-salary factors in retention (see Appendix M), the results of this and previous surveys affirm that salary remains a very important issue in Pennsylvania. Along with supportive agency working conditions, adequate compensation is critical to the stability of our child welfare workforce.

Well-educated and skilled professionals who serve children at risk and their families will benefit public child welfare wherever they practice and will return the investment made on their training by the taxpayers many times over. But a major opportunity will be lost if agencies do not take full advantage of the skills, optimism and enthusiasm of the returning workers. Retention has always been one of the goals of federal funding for child welfare training and is central to the mission of the CWEB and CWEL programs. It is well known from research conducted over a decade ago that workers who are skilled in the services they are asked to provide and who receive strong agency support have higher retention rates. All indications suggest that CWEB and CWEL students have received excellent training and education. It remains for the partners in this enterprise to be creative, innovative and energetic in following through with organizational change after graduates return. The 12 or so months CWEB students and the 20 or so months full-time CWEL students spend in educational preparation is very modest when compared to the many years their potential child welfare careers will span following graduation.

CWEL has a remarkable record of retention. Of the 1224 graduates who have completed the program, only 15 have failed to complete their work commitment. Another 606 have resigned after completing their commitments for all reasons. Again, these reasons include not only

voluntary departures from child welfare employment, but also retirement, death, permanent disability, relocation of a spouse and a variety of other unique circumstances. This represents an overall loss rate of only 8.1% per year for the life of the program. The Figure 19 below illustrates retention among our graduates at one, five and ten-year intervals post-commitment. The average commitment period is approximately 1½ years. This commitment calculation includes individuals who were awarded advanced standing in their academic program by virtue of having a BASW degree, those who completed a full, two-year academic program, and those who obtained CWEL funding for only a portion of their academic studies. Figure 19 shows that of those whose commitment ended over 10 years ago, almost 40% remain in their agencies nearly 12 years after graduation (1½ years average commitment plus 10 years post-commitment). This does not include those who continued in the child welfare field in other agency settings.

Figure 19. Long-term Commitment of CWEL Graduates

<table>
<thead>
<tr>
<th></th>
<th>1 Year</th>
<th>5 Years</th>
<th>10 Years</th>
</tr>
</thead>
<tbody>
<tr>
<td>Left Agency</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Remain At Agency</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

The research literature on long-term retention of workers with no legal work commitment clearly shows the importance of agency climate, quality of supervision, intrinsic worker fulfillment and job satisfaction from appropriate assignments, and personnel policies along with salaries as some of the keys to long-term retention.\(^{23}\) Unfortunately, there is little that CWEB or

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CWEL alone can do about any of these important factors. It is critical for the Department, the University, county agencies, and PCYA to work together in implementing strategies to address organizational and workforce issues. Organizational effectiveness interventions provide a structure for defining, assessing, planning, implementing, and monitoring workforce development strategies\textsuperscript{24}. While implementation at both the state and county levels is highly political and often difficult, we believe that our longitudinal research on the retention of CWEL students and our expertise in organizational effectiveness can inform this important work. The National Child Welfare Workforce Institute (NCWWI) has provided leadership in capacity building among middle managers and supervisors, in particular, as part of an overall change strategy for the child welfare workforce (see http://www.ncwwi.org).

The subject of the advantages and disadvantages of full and part-time study continues to surface among the CWEL students. We have made the following points in previous annual reports and repeat them here. There is no doubt that full-time versus part-time enrollment is one of the areas in which county differences occur, but there is also no doubt from student evaluations and the many years of collective experience the schools have had, that the educational experiences of full-time students are clearly superior. Full-time students have many more opportunities to interact with their academic advisors and other faculty outside of class, more time to network with other students, more time available for academic research, more choice of elective courses, more time to write papers and prepare other assignments, and more options for completing their internships. They can do this with less commuting, less stress from two major work-related responsibilities, less conflict between work schedules (\textit{e.g.} court appearances) and class schedules, and less time away from their family responsibilities.

The tuition for full-time completion of a degree is also less than for part-time study. Full-time students require only half as much time or less to complete the program. This means a quicker return to full productivity in the agency. Part-time studies often take as long as four

years to complete, and there is a higher rate of academic disruption (and sometimes program discontinuation) among part-time students compared to full-time students. Three to four years is an extraordinary period of time for students to be balancing the demands of child welfare work, academic studies and the other responsibilities in their lives. Our experience over the past 19 years has shown that part-time students are at a higher risk for program discontinuation compared to full-time students.

The agencies’ primary concern with full-time study for CWEL students most frequently is whether or not the agency can fill the position while the student is away for full-time study. The counties that have hired replacements have experienced no major difficulties and have been able to do so without any financial cost because of the reimbursement they receive for the salary and benefits of the trainee in school. Schools and students almost unanimously favor the full-time model. Of the withdrawals from the program prior to graduation, seventy-seven percent (77%) were part-time students. Our discussions with these students confirm that the challenges inherent with part-time study, such as stress and scheduling, were the determining factors. These are serious, costly, and unnecessary losses. Even the most conscientious caseworker and diligent student can manage only a finite number of competing demands for time, attention, and action before something gives way. For most every child welfare professional, the sacrifices most often made are those that are personal, such as advanced education, self-care activities and other forms of fulfillment.

Another county agency concern with full-time study is the belief that part-time students are likely to have higher retention rates after graduation. There is absolutely no evidence for this contention. By far the greatest number of complaints and the most impassioned concerns from part-time students are that they are not permitted to engage in full-time study. These students are angry, bitter, under pressure from their families, sleepless at night because of their worries over the children in their caseloads, and some express a determination to resign as soon as their commitments are completed. We have witnessed this during the history of the CWEL program and know from our collaborative work with other IV-E programs across the country that high
levels of stress among part-time students is a universal phenomenon. We believe that only authorizing part-time study is a shortsighted and counter-productive agency policy.

Part-time study while working full-time is difficult under even the most ideal circumstances. The competing responsibilities of work, home and school are encountered by all part-time, working students. This reality is compounded for child welfare students by the demands of the job (i.e., court dates, unanticipated emergencies, staff shortages). During the past several years these stressors have continued to be amplified by the national budget crisis. Additionally, the major changes in Pennsylvania’s CPSL laws coupled with the implementation of a statewide child welfare information system and, for some counties, participation in the state’s Child Welfare Demonstration Project, overloaded the capacity of the child welfare system.

As a primarily rural state, Pennsylvania has many counties with a low population density. The size of the county agency workforce ranges from 700 to four. Clearly, in smaller counties a reduction of even one individual in full-time study represents a huge loss for the workforce. Full-time study may not be feasible. For part-time enrollment to be viable and more satisfying for participants, both counties and schools need to be flexible with scheduling and provide enhanced supports to assist employees/students in the balancing of multiple responsibilities. This is a necessary workforce investment.

Moreover, administratively, only full-time students may be used by the University in generating the substantial matching funds it contributes to balance the project’s budget. The CWEL program began as a largely full-time program. In the 2014-2015 academic year, 47% of the newly admitted students were part-time. This serves to potentially reduce the total number of students who can participate, reduces the federal contribution to the program, and increases the state matching funds required.

Another concern with which all four partners must constantly struggle is differences in policies or requirements. County personnel policies differ in ways such that CWEB and CWEL students in the same classroom with their respective program classmates may be subject to
contrasting requirements. Curricular requirements or academic calendars among the schools may differ enough that students from the same county (but not attending the same school) also have contrasting requirements.

The CWEB and CWEL faculty are keenly aware of these differences and seek to assist the other partners in being aware of alternative approaches that might be helpful. But in the final analysis, uniformity is not the goal. These are not seen as fairness issues. As long as the Title IV-E regulations are followed, the effort has been to allow for local conditions and needs to guide local decision-making. This is true for county agencies and among schools of social work. Workers in some counties are employed under union conditions. Others are not. Small counties face somewhat different personnel issues than larger ones. Counties operate under a range of governance structures (commissioners, mayors and county executives) that exert a strong influence on policies and procedures for the human services workforce.

College or university calendars may control social work department or school schedules. The number of child welfare students in a given school has an effect on the number of child welfare courses that can be offered. Some schools or departments of social work operate under strict operational policies that are controlled by a centralized university administration that determines which courses can be offered, in what format, and how often they can be placed on the academic calendar. Consequently, students and others who observe some differences are quite correct and refer to a diversity that is neither possible nor desirable to control centrally. It is always the goal of the CWEB and CWEL programs to provide:

1. Easy access to the programs for trainees, counties and schools;
2. Equitable distribution of resources that assures as many schools and counties have the opportunity to participate as possible;
3. Streamlined administrative procedures and timely reimbursements;
4. Strict observation of Title IV-E regulations;
5. Full disclosure of all aspects of the program’s operation among the partners and to the public;
6. As little interference as possible with selection of trainees and implementation models by counties and with schools in their selection and admissions processes;

7. Recognition of the achievements and contributions of our students;

8. Recommendations for workforce improvement.

Suggestions for quality improvement and our action plan for the CWEL program are summarized on the following pages.

<table>
<thead>
<tr>
<th>CWEL: Suggested Program Improvement</th>
<th>Action Plan/Progress</th>
</tr>
</thead>
<tbody>
<tr>
<td>Alteration in commitment time for part-time students (suggested by participants)</td>
<td>• Part-time student commitment period is already pro-rated in order to avoid a longer commitment time. Commitment time begins upon graduation. (Because this question is raised periodically, we note it here.)</td>
</tr>
<tr>
<td>Expansion of commitment time for all participants</td>
<td>• This is precluded by federal Title IV-E regulations [45 CFR, Ch. II § 235.63 (b) (1)]</td>
</tr>
</tbody>
</table>
| Increase support to part-time students                                                              | • County agencies are encouraged to provide flexible scheduling, modified work assignments and opportunities for field work outside of the agency  
                                                  | • When difficulties arise with a particular student, the county is actively engaged in problem solving and solution-building  
                                                  | • Enforcement of part-time academic load |
| Continued focus upon agency working environment and opportunities for graduates to use their expanded skills and abilities within the agency and at the state level | • Targeted intervention with agency supervisors and administrators  
                                                  | • Ongoing feedback to county administrators  
                                                  | • Ongoing CWERP faculty participation in state and national recruitment, retention and workforce development  
                                                  | • CWEL graduate involvement in ongoing organizational effectiveness/CQI processes within counties  
                                                  | • Inclusion of CWEL graduates in state-wide practice and policy initiatives (i.e., CPSL Amendments, Safety Assessment and Management, Quality Service Reviews, PA Child Welfare Practice Model, organizational effectiveness work, curriculum development and quality assurance committees, developmental screening of young children in child welfare, IV-E waiver demonstration activities) |
| Supervision and mentorship of CWEB program participants | - CWEL graduates are encouraged to provide supervision and mentoring to CWEB students/graduates at their county agency
- County agency directors are encouraged to utilize CWEL graduates as field instructors, task supervisors, and mentors to CWEBs |
| Permission for students to major in administration or macro practice | - Students in a current administrative or managerial position are permitted to pursue an administrative or macro track. Those in direct service positions must focus upon direct practice. This policy is in keeping with the federal expectation that trainees are being prepared for best practice in that aspect of IV-E services to which they are assigned by the agency.
- Students may take administration courses as electives; those approved for macro study are encouraged to take practice courses. |
| Increase in full-time student enrollment | - Counties are encouraged to permit full-time enrollment and hire replacement staff using the reimbursement received for the salary and benefits of the school trainee |
| Inclusion of advanced level child welfare coursework in school curricula, particularly in evidence-informed and evidence-based practices | - Ongoing curricular consultation to schools
- Provision of technical assistance
- Offering of courses targeted toward effective family engagement and teaming practices, motivational interviewing skills and enhanced assessment
- Inclusion of trauma-informed care principles in child welfare curricula
- Continued refinement of child welfare curricula |
| Enhance involvement of graduates in state-level policy and practice initiatives | - Efforts will continue to be directed toward linking graduates to statewide practice improvement initiatives
- PA’s CWDP, legislative and practice changes to the CPSL, implementation of Sex Trafficking & prudent parenting legislation, and planning for the upcoming CFSR Round 3 provide significant opportunities for graduates to become involved in high-level activities impacting the child welfare system
- Increase and sustain efforts to better integrate the CWEL and CWRC programs |
| Increase salary of child welfare workers | - Continue to advocate at the county, state, and federal level that salaries must be |
adequate to compensate for the demands and responsibility of public child welfare jobs

**Recommendations**

We are committed to continuous quality improvement and understand that no successful program is static. Areas for future consideration for both programs are summarized below.

<table>
<thead>
<tr>
<th>CWEB/CWEL: Recommendation</th>
<th>Background Information and Rationale</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maintain CWEB enrollment number at approximately 85-90</td>
<td>This target appears sufficient at this time. In the event that recruitment efforts increase child welfare interest, demand may surpass capacity.</td>
</tr>
<tr>
<td>Maintain CWEL enrollment at approximately 175. Increase minimum agency employment time to two years.</td>
<td>This enrollment target is sufficient at this time. Partnering schools value our child welfare students. On-line course work has offered students more flexible learning forums. Evaluation data has shown that increased tenure at admission is related to retention among graduates of CWEL.</td>
</tr>
<tr>
<td>Consideration of CWEL participation by Department employees, i.e., DHS Regional Office employees, Child Line employees, perhaps others</td>
<td>OCYF approval granted in 2008. The opportunity for state employees allows additional trainees to benefit from CWEL. This, in turn, benefits our children, families and communities.</td>
</tr>
<tr>
<td>Increase depth of undergraduate child welfare curriculum among schools through the development of a certificate in Child Advocacy Studies in collaboration with the National Child Protection Training Center.</td>
<td>Undergraduates currently complete one child welfare course and a public child welfare internship. The first of two courses in Child Advocacy Studies have been developed in an on-line, hybrid format. Providing these courses across schools will strengthen the child welfare course options for students and also has the benefit of providing an elective option for students outside of social work who receive little, if any, content on child abuse/neglect.</td>
</tr>
<tr>
<td>Consideration of an additional component to the CWEL program in order to recruit new employees for the counties. These persons would never have worked in a county CYS before, but would be trained and would have the same length of work commitment as that currently required of CWEL students.</td>
<td>The provision in the federal Title IV-E regulations which permits the training of persons “preparing for [public child welfare] employment”(^\text{25}) provides this opportunity. A principal advantage is cost savings; the cost to the Department would be the non-federal match. The potential impact upon the CWEB program must be carefully considered.</td>
</tr>
</tbody>
</table>

\(^{25}\) 45 CFR, Ch. II, §235.63 (a).
| It is recommended that consideration be given to including the fourteen (14) private, accredited undergraduate social work programs in the CWEB consortium | Many of the schools presently participating in CWEB have small enrollments. If all of the fourteen additional schools chose to participate, met the requirements, and were approved, the potential would be to approximately double the enrollment.

Although the need among counties for new bachelor-level social work graduates is high, two budgetary challenges complicate what may appear as a relatively simple solution. Many counties have had to freeze vacant positions secondary to state budget issues. Secondly, the cost of expanding the program to additional schools would be borne largely by the Department as the University has little with which to match federal funds in the CWEB program. The two largest line items in the CWEB budget are tuition and fellowship payments, neither of which is subject to indirect costs. Program expansion is an opportunity that does warrant continued discussion and is a question repeatedly asked by non-participating schools. |

| Inclusion of additional graduate degree programs in Pennsylvania as they become accredited. | Increasing the number of schools has allowed for greater student access, reduction in student commuting time and a reduction in program costs. Several graduate programs have been approved for CWEL participation over the past 10 years, including the University of Pittsburgh’s Bradford campus (2002), Kutztown University (2007), and the joint Millersville-Shippensburg program (2010).

Many schools have branch campuses, and an increasing number of these campuses have become options for CWEL students. Access to approved child welfare courses and academic oversight is available at these branch programs. |

<p>| Participation by CWEB/CWEL graduates in the implementation of practice changes following revisions to PA’s child abuse laws | CWEB and CWEL students remain in an excellent position to support and assume leadership in the judicial and practice changes |</p>
<table>
<thead>
<tr>
<th>Development of CWEB/CWEL Advisory Network to provide input on emerging program issues.</th>
<th>CWEB/CWEL school partners endorsed the development of an advisory network among school faculty, program graduates, county administrators and CWERP faculty to provide guidance for the programs. Several faculty have joined the Training Steering Committee of the PA Child Welfare Resource Center.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Incorporation of trauma-informed supervision at the county level</td>
<td>Current students and graduates speak poignantly about needing supervisory and peer support to manage work-related stress, and of the impact of secondary trauma upon their ability to remain in the field of child welfare. We believe it is critical to address this issue. Revisions to the Supervisor Training Series developed by CWRC have placed increased emphasis on this particular workforce need.</td>
</tr>
<tr>
<td>Consideration of a doctoral-level child welfare education option.</td>
<td>This recommendation can provide an additional evaluation arm for the Department and further our mission of establishing evidence-based child welfare practice across the state. CWERP is in an excellent position to facilitate doctoral education. A reasonable objective over time might be one (1) doctoral student in each of the five (5) schools with a doctoral program. Work commitment issues require detailed discussion among all parties.</td>
</tr>
<tr>
<td>Transition support and ongoing connection among CWEB and CWEL graduates.</td>
<td>All graduates benefit from ongoing connection and support, and coaching is particularly important for CWEB graduates who are new to public child welfare. Additionally, portfolio and resume development is essential. Transition back to the county agency is a distinct issue among CWEL graduates, and is most problematic for those who have been full-time students. Increased attention has been paid to preparing these students for their return to the agency. Greater network support and participation in transition groups for returning graduates are helpful strategies. All graduates are encouraged to join special workforce or task groups through the PA Child Welfare Resource Center (CWRC). Practice Improvement Specialists from CWRC are assigned to counties throughout the state and</td>
</tr>
</tbody>
</table>
actively engage with CWEB/CWEL graduates to provide support and enlist them in practice initiatives. Graduates are able to share their expertise on a statewide level by becoming trainers for CWRC.

| Reimbursement to counties for 100% of the salaries of full-time students and for fringe benefits at the same level that the Department currently reimburses counties. | When the CWEL program was initiated, it was decided to reimburse counties for only 95% of full-time students’ salaries. It was hypothesized that counties would pass the 5% reduction along to students and this amount in the aggregate would be used as part of the non-federal matching funds required under IV-E regulations. However, this approach was quickly abandoned. First, it became evident that federal authorities would classify contributions from students as “private funds” which are prohibited except under very obtuse rules this approach could not meet. Secondly, a number of counties continued to pay the workers their full salaries even though the counties were reimbursed at only the 95% level. Adding to this is the burden of the very low salaries that so many CWEL students earn. Those students with families find the 5% salary reduction very difficult to endure. |

**Conclusions**

The faculty and staff of the CWEB and CWEL programs sincerely believe the Department and the counties can rightfully be proud of the continued achievements of our child welfare education programs. Pennsylvania is a leader in workforce development and is fortunate to have an integrated education, training and practice improvement continuum of programs dedicated to the child welfare system. While we are gratified to be part of this remarkable venture and partnership, we sincerely acknowledge that the contributions of many others are what guide, sustain, and shape these highly acclaimed programs.

The county children and youth service administrators have been unfailingly responsive as individuals and through their organization, the Pennsylvania Children and Youth Administrators. The Department of Human Services has continued to strongly endorse the CWEB and CWEL programs. We especially thank Beverly Mackereth, former Secretary of the Department of
Human Services, and Cathy Utz, current Deputy Secretary of the Office of Children, Youth and Families, for their strong support and partnership. We also thank our former OCYF Program Monitor, Terry Clark, for his thoughtful oversight and steadfast support of our work throughout the years. We welcome Lorrie Deck and appreciate her seamless integration of our work. Cindi Horshaw, Acting Bureau Director, is both a long-standing OCYF partner and a CWEL graduate.

Our academic partners have made major contributions to the success of our programs and that of our students. Admissions, registrations, invoices, graduations, academic schedules, course listings, internships and dozens of other details must be coordinated and carefully attended. The State System of Higher Education has enabled the ten state universities with accredited undergraduate social work programs to be members of the consortium. The United States Children’s Bureau, and especially its Region III office in Philadelphia, has continued its strong support, not least of which is extensive funding of both the CWEB and CWEL programs.

We are proud that the CWEB and CWEL education programs have been recognized as key strengths in Pennsylvania during both rounds of the federal Child and Family Services Review. We anticipate no less in Round 3 of the CFSR. Our graduates have assumed leadership roles in practice initiatives throughout the state and actively contribute to shaping the future of child welfare services on the local, state and national level. Graduates are providing direct service, serving as managers and supervisors, mentoring junior colleagues, contributing to training curricula, conducting quality improvement initiatives and working as child welfare trainers and/or consultants. We are proud that an increasing number of our child welfare graduates have assumed teaching roles in Schools of Social Work throughout the state of Pennsylvania, many as adjunct professors, others as part-time clinical faculty, and some as Directors of Social Work programs.

Finally, no amount of contracts, agreements, budgets, reports, curricula, faculty or any other of the myriad academic and administrative components of this project could produce a successful outcome without exceptional students. The vast majority of the CWEB and CWEL students selected to participate in these programs have been exceptional achievers academically,
as well as leaders among their peers. They have distinguished themselves through their dedication to working with society’s most vulnerable children and families, and in circumstances that involve daily exposure to upsetting situations and overwhelming crises. As always, we salute them with sincere admiration. The students’ investments, risks, energy, vision, and contributions to the child welfare system are more responsible than anything else for the continued success of the CWEB and CWEL programs in the final analysis.
Appendices

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C. Table II: University of Pittsburgh Child Welfare Courses, 2014-2015
D. Table III: Undergraduate Child Welfare Course Offerings of Approved CWEB Schools, 2014-2015
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H. CWEB Leadership Series
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J. CWEL Applicant Pool and Admissions: 1995-2015 Academic Years
K. Program Evaluation Data Tables
L. List of Supplemental CWEB and CWEL Materials Available On-Line
M. Child Welfare Research Sampler
N. Child Welfare Education and Research Programs Faculty and Staff
Appendix A

Table I
Participating School Programs
<table>
<thead>
<tr>
<th>SCHOOL</th>
<th>MSACS</th>
<th>CSWE</th>
<th>CWEB only</th>
<th>CWEB/CWEL</th>
<th>CWEL only</th>
<th>Entry into program</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bloomsburg University</td>
<td>2024</td>
<td>BSW 2016</td>
<td>X</td>
<td></td>
<td></td>
<td>2001</td>
</tr>
<tr>
<td>Bryn Mawr College</td>
<td>2015</td>
<td>MSW 2016</td>
<td></td>
<td>X</td>
<td></td>
<td>1995</td>
</tr>
<tr>
<td>California University</td>
<td>2015</td>
<td>BSW 2018 MSW 2018</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 2004</td>
</tr>
<tr>
<td>Edinboro University</td>
<td>2020</td>
<td>BSW 2021 MSW 2017</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 2006</td>
</tr>
<tr>
<td>Kutztown University</td>
<td>2023</td>
<td>BSW 2018 MSW 2018</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 2007</td>
</tr>
<tr>
<td>Lock Haven University</td>
<td>2016</td>
<td>BSW 2016</td>
<td>X</td>
<td></td>
<td></td>
<td>2001</td>
</tr>
<tr>
<td>Mansfield University</td>
<td>2017</td>
<td>BSW 2022</td>
<td>X</td>
<td></td>
<td></td>
<td>2001</td>
</tr>
<tr>
<td>Marywood University</td>
<td>2021</td>
<td>BSW 2016 MSW 2016</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 1995</td>
</tr>
<tr>
<td>Millersville University</td>
<td>2015</td>
<td>BSW 2019 MSW 2022</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 2010</td>
</tr>
<tr>
<td>Shippensburg University</td>
<td>2024</td>
<td>BSW 2018 MSW 2022</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 2010</td>
</tr>
<tr>
<td>Slippery Rock University</td>
<td>2016</td>
<td>BSW 2022</td>
<td>X</td>
<td></td>
<td></td>
<td>2001</td>
</tr>
<tr>
<td>Temple University</td>
<td>2015</td>
<td>BSW 2023 MSW 2023</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 1995</td>
</tr>
<tr>
<td>University of Pennsylvania</td>
<td>2019</td>
<td>MSW 2017</td>
<td>X</td>
<td></td>
<td></td>
<td>1995</td>
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<tr>
<td>West Chester University</td>
<td>2016</td>
<td>BSW 2019 MSW 2021</td>
<td>X</td>
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<td></td>
<td>CWEB 2001 CWEL 2001</td>
</tr>
<tr>
<td>Widener University</td>
<td>2022</td>
<td>BSW 2021 MSW 2021</td>
<td>X</td>
<td></td>
<td></td>
<td>CWEB 2001 CWEL 1995</td>
</tr>
</tbody>
</table>
Appendix B

CWEB and CWEL

School Participation Map
Appendix C

Table II
University of Pittsburgh Child Welfare Courses
2014-2015
# TABLE II
## UNIVERSITY OF PITTSBURGH CHILD WELFARE COURSES

### FALL TERM 2014

<table>
<thead>
<tr>
<th>Course Title</th>
<th>Enrollment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Children and Families at Risk</td>
<td>19</td>
</tr>
<tr>
<td>Child and Family Advocacy</td>
<td>20</td>
</tr>
<tr>
<td>Child and Family Policy</td>
<td>17</td>
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<tr>
<td>Child Welfare Services</td>
<td>10</td>
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<tr>
<td>Direct Practice with Children</td>
<td>24</td>
</tr>
<tr>
<td>Family Group Decision Making</td>
<td>19</td>
</tr>
<tr>
<td>Intimate Partner Violence (two sections)</td>
<td>39</td>
</tr>
<tr>
<td>Issues in Child Maltreatment</td>
<td>19</td>
</tr>
<tr>
<td>Social Work with Drug &amp; Alcohol Abuse (two sections)</td>
<td>50</td>
</tr>
</tbody>
</table>

### SPRING TERM 2015

<table>
<thead>
<tr>
<th>Course Title</th>
<th>Enrollment</th>
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</thead>
<tbody>
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<td>Children and Families at Risk (two sections)</td>
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<tr>
<td>Child and Family Policy (two sections)</td>
<td>47</td>
</tr>
<tr>
<td>Child Welfare Services</td>
<td>16</td>
</tr>
<tr>
<td>Social Work with Drug and Alcohol Abuse</td>
<td>25</td>
</tr>
<tr>
<td>Social Work Practice with Families</td>
<td>26</td>
</tr>
<tr>
<td>Social Work and Traumatic Stress (two sections)</td>
<td>46</td>
</tr>
</tbody>
</table>

### SUMMER TERM 2015

<table>
<thead>
<tr>
<th>Course Title</th>
<th>Enrollment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Social Work with Drug &amp; Alcohol Abuse (two sections)</td>
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</tr>
<tr>
<td>Social Work Practice with Families</td>
<td>10</td>
</tr>
</tbody>
</table>
Appendix D

Table III
Undergraduate Child Welfare Course Offerings of Approved CWEB Schools
2014-2015
TABLE III

Undergraduate Child Welfare Course Offerings
of
Approved CWEB Schools for 2014-2015

<table>
<thead>
<tr>
<th>School</th>
<th>Course Title</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bloomsburg University</td>
<td>Child Welfare</td>
</tr>
<tr>
<td>California University</td>
<td>Child Welfare</td>
</tr>
<tr>
<td>Edinboro University</td>
<td>Child Welfare</td>
</tr>
<tr>
<td>Kutztown University</td>
<td>Child Welfare and Social Work Practice</td>
</tr>
<tr>
<td>Lock Haven University</td>
<td>Child Welfare</td>
</tr>
<tr>
<td>Mansfield University</td>
<td>Child Welfare</td>
</tr>
<tr>
<td>Marywood University</td>
<td>Child Welfare Practice and Services</td>
</tr>
<tr>
<td>Millersville University</td>
<td>Social Work and Child Welfare</td>
</tr>
<tr>
<td>Shippensburg University</td>
<td>Introduction to Child Welfare</td>
</tr>
<tr>
<td>Slippery Rock University</td>
<td>Introduction to Child Welfare</td>
</tr>
<tr>
<td>Temple University</td>
<td>Child Welfare Policy</td>
</tr>
<tr>
<td>University of Pittsburgh</td>
<td>Child Welfare Services 20</td>
</tr>
<tr>
<td>West Chester University</td>
<td>Child Welfare Practice and Policy</td>
</tr>
<tr>
<td>Widener University</td>
<td>Families at Risk</td>
</tr>
</tbody>
</table>

20 In addition to the undergraduate course, Child Welfare Services, University of Pittsburgh undergraduate students are able to register for the graduate courses Child and Family Advocacy, Child and Family Policy and Children and Families at Risk (shown in Table II, Appendix C) as electives, with the permission of the BASW Program Director and the students’ academic advisor.
Appendix E

Table IV
Graduate Child Welfare Course Offerings of Approved CWEL Schools
2014 - 2015
### TABLE IV

**Graduate Child Welfare Course Offerings of Approved CWEL Schools for 2014-2015**

(University of Pittsburgh is shown on Table II)

<table>
<thead>
<tr>
<th>School</th>
<th>Course Title</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bryn Mawr College, Graduate School of Social Work and Social Research</td>
<td>Child Welfare Policy, Practice and Research</td>
</tr>
<tr>
<td></td>
<td>Clinical Social Work Practice with Children and Adolescents</td>
</tr>
<tr>
<td></td>
<td>Clinical Social Work and Substance Abuse</td>
</tr>
<tr>
<td></td>
<td>Clinical Social Work and Trauma</td>
</tr>
<tr>
<td></td>
<td>Family Therapy: Theory and Practice</td>
</tr>
<tr>
<td></td>
<td>Child &amp; Family Integrated Seminar</td>
</tr>
<tr>
<td>California University, Department of Social Work and Gerontology</td>
<td>Practice with Children and Youth</td>
</tr>
<tr>
<td></td>
<td>Social Work with Substance Abuse/Addictions</td>
</tr>
<tr>
<td></td>
<td>Advanced Practice in Child Welfare</td>
</tr>
<tr>
<td>Edinboro University, Department of Social Work</td>
<td>Clinical Practice for Families and Children in Child Welfare</td>
</tr>
<tr>
<td></td>
<td>Addictions</td>
</tr>
<tr>
<td>Kutztown University, Department of Social Work</td>
<td>Interventions with Substance Abusing Populations</td>
</tr>
<tr>
<td></td>
<td>Maltreatment in the Family</td>
</tr>
<tr>
<td></td>
<td>Child Permanence</td>
</tr>
<tr>
<td></td>
<td>Social Work with Family Groups</td>
</tr>
<tr>
<td>Marywood University, School of Social Work*</td>
<td>Critical Issues in Chemical Dependence</td>
</tr>
<tr>
<td></td>
<td>Child Welfare Services</td>
</tr>
<tr>
<td></td>
<td>Family Focused Social Work Practice</td>
</tr>
<tr>
<td></td>
<td>Social Work Perspectives on Psychopathology</td>
</tr>
<tr>
<td></td>
<td>Social Work Perspectives on Trauma</td>
</tr>
<tr>
<td></td>
<td>Social Work Practice with Children</td>
</tr>
<tr>
<td>Millersville/Shippensburg Universities, Department of Social Work and Gerontology</td>
<td>Child Welfare</td>
</tr>
<tr>
<td></td>
<td>Children and Youth at Risk</td>
</tr>
<tr>
<td></td>
<td>Advanced Behavioral Healthcare</td>
</tr>
<tr>
<td>The University of Pennsylvania, School of Social Work</td>
<td>Mental Health Diagnostics</td>
</tr>
<tr>
<td></td>
<td>Middle Childhood and Adolescence</td>
</tr>
<tr>
<td></td>
<td>Policies for Children and Their Families</td>
</tr>
<tr>
<td></td>
<td>Poverty, Welfare and Work</td>
</tr>
<tr>
<td></td>
<td>Practice with Families</td>
</tr>
<tr>
<td></td>
<td>Practice with At-Risk Youth</td>
</tr>
<tr>
<td></td>
<td>Prenatal and Early Childhood Development</td>
</tr>
<tr>
<td></td>
<td>Practice with Children and Adolescents</td>
</tr>
<tr>
<td></td>
<td>Substance Abuse Interventions</td>
</tr>
<tr>
<td></td>
<td>Violence in Relationships through the Lifespan</td>
</tr>
<tr>
<td>School</td>
<td>Course Title</td>
</tr>
<tr>
<td>-------------------------------------------------</td>
<td>--------------------------------------------------</td>
</tr>
<tr>
<td>Temple University, School of Social Administration</td>
<td>Alcohol and Substance Abuse</td>
</tr>
<tr>
<td></td>
<td>Assessment and the DSM-IV</td>
</tr>
<tr>
<td></td>
<td>Child and Family Human Behavior in the Social Environment</td>
</tr>
<tr>
<td></td>
<td>Child and Family Policy</td>
</tr>
<tr>
<td></td>
<td>Emotional Disorders of Children and Adolescents</td>
</tr>
<tr>
<td>West Chester University, Graduate Department of Social Work</td>
<td>Advanced Social Work Practice with Families</td>
</tr>
<tr>
<td></td>
<td>Social Work in Child Welfare</td>
</tr>
<tr>
<td></td>
<td>Social Work and Chemical Dependency</td>
</tr>
<tr>
<td>Widener University, Center for Social Work Education</td>
<td>Advanced Social Work Practice with Families</td>
</tr>
<tr>
<td></td>
<td>Biographical Timeline</td>
</tr>
<tr>
<td></td>
<td>Child Welfare: Practice and Policy</td>
</tr>
<tr>
<td></td>
<td>Social Work Practice with Addicted Persons and Their Families</td>
</tr>
<tr>
<td></td>
<td>Social Work Practice with Children and Adolescents</td>
</tr>
<tr>
<td></td>
<td>Treating Trauma</td>
</tr>
</tbody>
</table>

*Advanced standing students attending Marywood University must take an additional course beyond that required for the MSW in order to meet the child welfare course requirements*
Appendix F

CWEB County Participation Map
COUNTIES PROVIDING STUDENT INTERNSHIPS AND/OR EMPLOYMENT FOR GRADUATES OF THE CHILD WELFARE EDUCATION FOR BACCALAUREATES PROGRAM
2001-2015

- Counties providing internships/employment to CWEB graduates
- Counties not providing internships/employment to CWEB graduates
Appendix G

CWEB Overview

2001-2015

Charts 1-6
Chart I
Child Welfare Education for Baccalaureates
Note: Latino category includes Hispanics of any race
Note: Latino category includes Hispanics of any race.
Chart 6
Recent CWEB County Employment
Employment For Graduates – Summer 2010 to Summer 2015

[Map of Western, Northeast, Central, and Southeast regions with county demarcations and shading indicating county of hire]
Appendix H

CWEB Leadership Development Series
CWEB Leadership Development Series: 
*Trauma-Informed Principled Leadership*

A series of educational modules incorporating the five practices of exemplary leadership defined by Kouzes & Posner\(^{21}\) are combined with the application of trauma education, self-care and cultural competence skills to provide CWEB students with a model for professional development that supplements traditional, classroom-based instruction and transfer of learning in the field. Educational modules are completed in five monthly sessions that include readings, videos, discussion blogs, experiential exercises and discussion groups.

Module 1  Introduction to Trauma-informed Leadership:  
Model the Way

Module II  Inspire a Shared Vision

Module III  Challenge the Process

Module IV  Enable Others to Act: Experiential Exercise

Module V  Encourage the Heart

Appendix I

CWEL Overview
1995 - 2015
Charts 1 – 8
Chart I
Child Welfare Education for Leadership
Chart 2
Child Welfare Education for Leadership
1995 - 2015
Student Admissions and Graduations

Widener University
West Chester University
Temple University
Shippensburg University
Pittsburgh, University of Pennsylvania, University of
Millersville University
Marywood University
Kutztown University
Edinboro University
California University of PA
Bryn Mawr College

Admissions
Graduates

Cumulative Number
Chart 3
Child Welfare Education for Leadership
1995-2015 Admissions by School and Ethnicity

- Widener University
- West Chester University
- Temple University
- Shippensburg University
- Pittsburgh, University of
- Pennsylvania, University of
- Millersville University
- Marywood University
- Kutztown University
- Edinboro University
- California University of PA
- Bryn Mawr College

Cumulative Number

- African American
- Caucasian
- Latino
- Multi-Racial
- Other
Chart 4
Child Welfare Education for Leadership
1995-2015 Admission Demographics
Note: Latino category includes Hispanics of any race
Chart 6
Child Welfare for Leadership
1995-2015 Admissions
by School & Full-time/Part-time Status
Chart 7
Child Welfare for Leadership
1995-2015 Admissions
Part-Time Trend
Chart 8
CWEL County Impact
Historical Number of CWEL Graduates by County
Appendix J

CWEL Applicant Pool and Admissions by Position and Years of Service
1995-2016 Academic Years
# TABLE I
Child Welfare Education for Leadership
1995-2016 Academic Year Applicant Pool

<table>
<thead>
<tr>
<th>Counties Represented</th>
<th>95-14</th>
<th>14-15</th>
<th>15-16</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>64</td>
<td>26</td>
<td>29</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Students Admitted*</th>
<th>Applicants Eligible But Unfunded</th>
<th>Applicants Ineligible**</th>
<th>Applicant Withdrew</th>
<th>Spring 2016 Pending Applicants</th>
<th>TOTAL Applications***</th>
</tr>
</thead>
<tbody>
<tr>
<td>95-14</td>
<td>14-15</td>
<td>15-16</td>
<td>95-14</td>
<td>14-15</td>
<td>15-16</td>
</tr>
<tr>
<td>1324</td>
<td>55</td>
<td>46</td>
<td>27</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

*The category of “Students Admitted” for the 2013-2014 year includes 4 people admitted for the 2013-2014 academic year who decided not to participate in CWEL immediately prior to the start of school.

**The category of “Ineligible” includes those not approved by their county, school, or the CWEL Admissions Committee, those with less than two years of service, and applicants not employed by public child welfare agencies. It also includes those who did not complete their application, for personal or other reasons not known to CWEL.

![Graph showing the percentage of students accepted, withdrew, and not accepted over the years 2006-2016](image)
## TABLE II
Child Welfare Education for Leadership
1995-2016 Academic Year Admissions by Agency Position and Years of Service

<table>
<thead>
<tr>
<th>Position</th>
<th>Number</th>
<th>Average Years In Present Agency</th>
</tr>
</thead>
<tbody>
<tr>
<td>Caseworker</td>
<td>1073</td>
<td>48</td>
</tr>
<tr>
<td>Supervisor</td>
<td>126</td>
<td>3</td>
</tr>
<tr>
<td>Other*</td>
<td>66</td>
<td>3</td>
</tr>
</tbody>
</table>

* “Other” includes Regional Representative, Program Representative, Program Analyst, Program Specialist, Foster Care Coordinator, Social Services Manager, Program Coordinator, Program Manager, Agency Director, Associate Director, Director of Social Services, Special Assistant, Casework Manager, Social Work Service Manager, Family Advocate Specialist, and Administrator.
Appendix K

Program Evaluation Data Tables
Table 1
Average Scores per Item by Program Type and by Status for Current Students
(1=Strongly Disagree; 2=Somewhat Disagree; 3=Neither Agree Nor Disagree; 4=Somewhat Agree; 5=Strongly Agree)

<table>
<thead>
<tr>
<th>Item</th>
<th>CWEB n=45</th>
<th>CWEL n=47 Full-Time</th>
<th>CWEL n=57 Part-Time</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>CWERP Program Processes</strong></td>
<td>Average (SD)</td>
<td>Average (SD)</td>
<td>Average (SD)</td>
</tr>
<tr>
<td>The program information clearly explains the CWEB/CWEL program</td>
<td>4.27 (1.03)</td>
<td>4.53 (0.93)</td>
<td>4.44 (0.89)</td>
</tr>
<tr>
<td>The application form instructions are clear</td>
<td>4.60 (0.75)</td>
<td>4.49 (0.98)</td>
<td>4.44 (0.95)</td>
</tr>
<tr>
<td>I understood the contract</td>
<td>4.40 (1.03)</td>
<td>4.37 (0.95)</td>
<td>4.18 (1.04)</td>
</tr>
<tr>
<td>The website is easy to use</td>
<td>4.29 (0.94)</td>
<td>4.35 (0.97)</td>
<td>4.26 (1.09)</td>
</tr>
<tr>
<td>I use the handbook when I have a question</td>
<td>4.09 (1.10)</td>
<td>4.09 (1.10)</td>
<td>4.42 (1.03)</td>
</tr>
<tr>
<td>The faculty (University of Pittsburgh) respond to my phone calls/email</td>
<td>4.42 (0.97)</td>
<td>4.70 (0.78)</td>
<td>4.79 (0.88)</td>
</tr>
<tr>
<td>The staff (University of Pittsburgh) respond to my phone calls/email</td>
<td>4.42 (1.01)</td>
<td>4.68 (0.78)</td>
<td>4.79 (0.84)</td>
</tr>
<tr>
<td>The faculty (University of Pittsburgh) helped me when I had a problem</td>
<td>4.38 (1.14)</td>
<td>4.70 (0.95)</td>
<td>4.70 (1.07)</td>
</tr>
<tr>
<td>The staff (University of Pittsburgh) helped me when I had a problem</td>
<td>4.38 (1.15)</td>
<td>4.68 (0.96)</td>
<td>4.81 (0.88)</td>
</tr>
<tr>
<td><strong>Current Degree Program</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>My academic advisor is familiar with the CWEB/CWEL program</td>
<td>4.23 (1.23)</td>
<td>4.49 (0.95)</td>
<td>4.34 (0.96)</td>
</tr>
<tr>
<td>The child welfare courses that I have taken are relevant</td>
<td>4.63 (0.98)</td>
<td>4.74 (0.77)</td>
<td>4.52 (1.08)</td>
</tr>
<tr>
<td>The faculty who teach the child welfare courses relate the content to practice</td>
<td>4.67 (0.89)</td>
<td>4.74 (0.77)</td>
<td>4.70 (0.89)</td>
</tr>
<tr>
<td>I have been able to apply what I learn in class to field/internship or job</td>
<td>4.60 (1.03)</td>
<td>4.85 (0.52)</td>
<td>4.54 (0.87)</td>
</tr>
<tr>
<td><strong>Field/Internship Experiences</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>I have felt supported in the process of arranging my field/internship</td>
<td>4.29 (1.22)</td>
<td>4.23 (1.17)</td>
<td>4.58 (1.15)</td>
</tr>
<tr>
<td>I have received good supervision in field</td>
<td>4.51 (1.01)</td>
<td>4.47 (1.08)</td>
<td>5.07 (0.73)</td>
</tr>
<tr>
<td>I was able to try new ideas or skills from class in my field</td>
<td>4.62 (0.78)</td>
<td>4.54 (0.91)</td>
<td>4.96 (0.80)</td>
</tr>
<tr>
<td>This field/internship has been a valuable learning experience</td>
<td>4.87 (0.73)</td>
<td>4.60 (0.97)</td>
<td>4.98 (0.81)</td>
</tr>
<tr>
<td>Item</td>
<td>CWEB n=45</td>
<td>CWEL n=51 Full-Time</td>
<td>CWEL n=70 Part-Time</td>
</tr>
<tr>
<td>----------------------------------------------------------------------</td>
<td>-------------</td>
<td>---------------------</td>
<td>---------------------</td>
</tr>
<tr>
<td><strong>Agency/field Interface</strong></td>
<td>Average (SD)</td>
<td>Average (SD)</td>
<td>Average (SD)</td>
</tr>
<tr>
<td>My field supervisor is familiar with the requirements of the CWEB program</td>
<td>4.59 (0.79)</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>My field supervisor is familiar with the requirements of the State Civil Service</td>
<td>4.61 (0.95)</td>
<td>—</td>
<td>—</td>
</tr>
<tr>
<td>I was able to easily arrange the time needed to go to classes</td>
<td>—</td>
<td>—</td>
<td>4.38 (0.98)</td>
</tr>
<tr>
<td>I was able to easily arrange the time needed to do my field placement</td>
<td>—</td>
<td>—</td>
<td>4.43 (1.41)</td>
</tr>
<tr>
<td>My agency was able to accommodate my return in the summer</td>
<td>—</td>
<td>4.89 (1.36)</td>
<td>—</td>
</tr>
<tr>
<td><strong>Value of the degree to the Field</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>My degree will help me to contribute to the field</td>
<td>4.76 (0.74)</td>
<td>4.93 (0.25)</td>
<td>4.85 (0.36)</td>
</tr>
<tr>
<td>I will be able to use what I am learning when I am employed or return to a child welfare agency&lt;sup&gt;b&lt;/sup&gt;</td>
<td>4.80 (0.70)</td>
<td>4.87 (0.41)</td>
<td>4.71 (0.57)</td>
</tr>
<tr>
<td>The CWEL or CWEB program gave me an educational opportunity that I would not have had otherwise</td>
<td>4.77 (0.64)</td>
<td>4.89 (0.38)</td>
<td>4.73 (0.80)</td>
</tr>
<tr>
<td>The CWEL or CWEB program has positively impacted my development as a social work professional&lt;sup&gt;b&lt;/sup&gt;</td>
<td>4.82 (0.62)</td>
<td>4.93 (0.33)</td>
<td>4.73 (0.59)</td>
</tr>
<tr>
<td>The CWEB and CWEL program should be made available to more students and child welfare workers</td>
<td>4.77 (0.65)</td>
<td>4.82 (0.75)</td>
<td>4.82 (0.43)</td>
</tr>
<tr>
<td>Using a scale from 1-10, with 1 having the least value and 10 the great value, what is the value of the CWEB or CWEL program to the public child welfare system?</td>
<td>8.67 (1.68)</td>
<td>9.51 (1.24)</td>
<td>9.25 (0.91)</td>
</tr>
</tbody>
</table>

<sup>a</sup>=<i>p</i>&lt;.05 FT CWEB compared to CWEL  
<sup>b</sup>=<i>p</i>&lt;.05 FT CWEL compared to PT CWEL 
<sup>c</sup>=<i>p</i>&lt;.01 FT CWEL compared to PT CWEL
Table 2
Average Scores per Item by Program Type for Recent Graduates
(1=Strongly Disagree; 2=Somewhat Disagree; 3=Neither Agree Nor Disagree; 4=Somewhat Agree; 5=Strongly Agree)

<table>
<thead>
<tr>
<th>Item</th>
<th>CWEB n=31 Average (SD)</th>
<th>CWEL n=46 Average (SD)</th>
</tr>
</thead>
<tbody>
<tr>
<td>My program prepared me for working in a child welfare agency</td>
<td>4.58 (.672)</td>
<td>4.52 (.722)</td>
</tr>
<tr>
<td>My skills were equal or better to other caseworkers not in the program</td>
<td>4.26 (.930)</td>
<td>4.52 (.809)</td>
</tr>
<tr>
<td>I have a better understanding of the complex problems of our families</td>
<td>4.58 (.620)</td>
<td>4.63 (.610)</td>
</tr>
<tr>
<td>My education had helped me to find new solutions to the problems that are typical of our families</td>
<td>4.55 (.768)</td>
<td>4.63 (.572)</td>
</tr>
<tr>
<td>I am encouraged to practice my new skills in my position</td>
<td>4.65 (.755)</td>
<td>4.37 (.928)</td>
</tr>
<tr>
<td>I am encouraged to share my knowledge with other workers</td>
<td>4.26 (1.06)</td>
<td>4.28 (.981)</td>
</tr>
<tr>
<td>I am given the opportunity and authority to make decisions</td>
<td>4.32 (.945)</td>
<td>4.33 (.896)</td>
</tr>
<tr>
<td>There is current opportunity for promotion in my agency</td>
<td>3.90 (1.45)</td>
<td>3.50 (1.28)</td>
</tr>
<tr>
<td>I can see future opportunities for advancing in my agency</td>
<td>4.19 (1.20)</td>
<td>3.44 (1.28)</td>
</tr>
<tr>
<td>I plan to remain at my agency after my commitment period is over</td>
<td>4.00 (1.24)</td>
<td>3.63 (1.20)</td>
</tr>
<tr>
<td>My long term career plan is to work with children and families</td>
<td>4.48 (1.06)</td>
<td>4.57 (1.620)</td>
</tr>
<tr>
<td>I would recommend my agency to others for employment in social work</td>
<td>4.52 (.724)</td>
<td>3.78 (1.19)</td>
</tr>
<tr>
<td>I would recommend public child welfare services to others looking for employment in social work</td>
<td>4.23 (.669)</td>
<td>4.02 (9.31)</td>
</tr>
<tr>
<td>I have seriously considered leaving public child welfare (lower scores = greater commitment)</td>
<td>2.13 (1.18)</td>
<td>3.15 (1.30)</td>
</tr>
<tr>
<td>If I were not contractually obligated to remain in public child welfare for my commitment, I would leave (lower scores = greater commitment)</td>
<td>2.26 (1.26)</td>
<td>2.61 (1.18)</td>
</tr>
<tr>
<td>On a scale from one to ten with 1 having the least value and 10 the most value what is the value of the CWEB and CWEL program to the public child welfare system</td>
<td>8.71 (1.27)</td>
<td>9.16 (1.12)</td>
</tr>
</tbody>
</table>

\(^a p<.01\) CWEB compared to CWEL

\(^b p<.05\) CWEB compared to CWEL
Appendix L

Supplemental CWEB and CWEL Materials
Available On-Line

http://www.socialwork.pitt.edu/researchtraining/child-welfare-education-research-programs

- CWEB and CWEL Applications
- CWEB Frequently Asked Questions
- CWEL Frequently Asked Questions
- CWEB Student Handbook
- CWEB Expense Reimbursement Guide
- CWEB Informational Video
- Child Welfare Realistic Job Preview Video
- CWEL Student Handbook
- CWEL Expense Reimbursement Guide
- Program Evaluation Instruments
Appendix M

Child Welfare Research Sampler:
Training Outcomes, Recruitment and Retention
Every year, the University of Pittsburgh, School of Social Work, Child Welfare Education and Research Programs releases this report* on the Title IV-E professional education programs in Pennsylvania. As a part of this annual review, the evaluation team includes a research sampler pertaining to child welfare practice and workforce development. This research sampler is updated every year with at least 3 current journal articles regarding workforce retention.

Research has identified three major themes when exploring the dynamics influencing workforce retention: organizational factors; personal factors, and supervisory factors. This document is organized using a similar framework; however these themes are not mutually exclusive. For that reason, we have included a category of organizational/personal factors, which capture research studies that examined the combined effects of these interrelated influences on workforce retention. In addition, we have included supervisory factors in the overview of studies that explored organizational factors. Empirical evidence has demonstrated that an educated workforce is more likely to stay within the child welfare field. Journal articles related to this topic can be found in the university/agency partnership section. After identifying the factors contributing to workforce turnover, what can be done to retain skilled child welfare professionals? The next section focuses on retention strategies to retain our child welfare workforce. The final section incorporates research related youth voice regarding caseworker retention and to training initiatives and transfer of learning of new skills with the child welfare workforce.

For convenience, hyperlinks to each section are provided below. The references are listed in alphabetical order along with a synopsis of the article, and hyperlinks to the full article.

Organizational Factors........................................................................................................3

Personal Factors..................................................................................................................11

Organizational/Personal Factors.........................................................................................14

University/Agency Partnership...........................................................................................17

Retention Strategies............................................................................................................23

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Forty-three (43) states and 48 counties from seven states with locally administered child welfare agencies participated in this study. The study employed survey methodology. Findings from state data indicate that: (1) vacancy rates are low among staff groups; (2) annual staff turnover rates are high for all groups except supervisors; (3) annual preventable turnover rates are high for all staff groups except supervisors; (4) the median percentage of all preventable turnovers in FY 2000 was very high; (5) the impact of vacancies on agencies is compounded by required pre-service training and phased-in caseload policies; (6) the dimensions and factors involved in staff recruitment problems are varied, complex, and widespread; (7) while states have implemented many strategies and approaches in response to recruitment problems, there are no “magic bullets” or “quick fixes;” (8) preventable staff turnover problems are complex, multi-dimensional, and widespread; (9) states have implemented many strategies and approaches to deal with preventable turnover problems, but their effectiveness has been modest; (10) there is a gap between the states’ rated recruitment and retention problems and their implementation of strategies to address such problems; (11) “softer” strategies (e.g. in-service training, and educational opportunities) for addressing staff preventable turnover are important; (12) some states are successful and reported that their recruitment and/or preventable turnover situation improved in FY 2000; (13) states have many ideas about actions that should be taken by agencies to recruit and retain qualified child welfare service workers; (14) significant amounts of data are missing from some survey responses. In comparison, county responses indicate that: (1) vacancy rates are relatively low for all staff groups and are lower than state vacancy rates for all staff groups; (2) annual county staff turnover, like state staff turnover, is quite high for all staff groups except supervisors; (3) annual county preventable turnover rates are very low for all worker groups; (4) the median percentage of all preventable turnovers in the responding counties are between 27% and 47% for all worker groups except supervisors; (5) counties and states responding to the survey view the factors involved in staff recruitment problems in a similar way; (6) like states, responding counties have implemented many strategies and approaches to lessen recruitment problems, but similarly have not found “magic bullets” or “quick fixes;” (7) counties rated preventable turnovers as less problematic than states did; (8) like states, counties have implemented many strategies and approaches for addressing preventable turnover problems, but their rated effectiveness is higher than states’; (9) counties also see “softer” strategies as important for addressing preventable turnover; (10) county child welfare agencies are somewhat more likely to seek additional resources from county boards as a result of the workforce crisis than states did with governors/state legislatures; and (11) the extent of change experienced by counties was somewhat more positive than states.

This extensive report prepared by the Annie E. Casey Foundation outlines preliminary findings regarding job conditions of frontline social services workers and the problem they face. Findings show that the reasons child welfare social workers leave their jobs are heavy workload, low status, low pay, and poor supervision. Motivations to stay in their jobs are sense of mission, good fit with the job, investment in relationships, and professional standing. The report identifies eight fundamental problems that cripple all human services sectors: not finding sufficient numbers of quality staff, difficulty retaining quality staff, lower salaries to frontline workers than those in other jobs at comparable levels, limited opportunity for professional growth and advancement, poor supervision, little guidance and support, rule-bound jobs, and education and training that do not match the roles and demands actually encountered on the job.


This testimony, which is based on findings from three reports, finds that child welfare agencies face a number of challenges related to staffing and data management that impair their ability to protect children from abuse and neglect. Low salaries hinder agencies’ ability to attract potential child welfare workers and retain those already in the profession. Additionally, high caseloads, administrative burdens, limited supervision, and insufficient training reduce the appeal of child welfare work. This report also finds that high-quality supervision and adequate on-the-job training are factors that influence caseworkers to stay in the child welfare profession.


This study investigated the factors that contribute to job retention and turnover in both public and voluntary child welfare agencies. Two hundred and two (202) workers from voluntary agencies and 144 workers from a public agency participated in the research study, which consisted of a survey. Results from the study suggest that public agency workers are more content with their promotional opportunities, benefits, and the nature of work when compared to voluntary agency workers. Conversely, volunteer agency workers expressed greater satisfaction with their co-workers and a higher commitment to child welfare work than public agency workers.

Available at: [http://search.proquest.com/docview/213804301/fulltextPDF?accountid=14709](http://search.proquest.com/docview/213804301/fulltextPDF?accountid=14709)

This study explored differences in perceptions of the child welfare agency work environment among Title IV-E educated individuals who remained employed within public child welfare and those who sought employment elsewhere after fulfilling a legal work commitment. Job satisfaction, emotional exhaustion, and personal accomplishment were predictive of staying versus leaving. The evidence suggests that efforts to retain highly skilled and educated workers should focus upon creating positive organizational climates within agencies, including innovative ways to use the increased skills and abilities of MSW graduates.


Available at: [http://dx.doi.org/10.1016/j.childyouth.2012.07.002](http://dx.doi.org/10.1016/j.childyouth.2012.07.002)

Research suggests that pay and benefits alone are ineffective to sustain a stable workforce in public child welfare. It is important to know what other mechanisms would motivate caseworkers to stay at the job. However, the relation of factors contributing to the prevalent problem of turnover in public child welfare remains unclear in part due to a lack of theoretical base in research. This study, therefore, develops a conceptual framework based on the human needs theory of Alderfer (1969, 1972) to examine what motivates caseworkers' turnover intention. The three categories of needs are existence needs regarding pay and benefits, relatedness needs regarding at-work relationships and life-work balance, and growth needs regarding career development and fulfillment. With a secondary dataset of 289 caseworkers in a northeastern state, our structural equation modeling results show the dynamics between caseworkers' needs and their differential impact on turnover intention. The effect of existence needs on turnover intention is completely mediated by growth needs. Moreover, the variable of growth needs is found to have the strongest total effect among the three need categories. Administration and management may attenuate turnover intention by enhancing caseworkers' growth needs with respect to meaningfulness of daily practice, contingent rewards, and development of personal career goals.


Available at: [http://dx.doi.org/10.1016/j.childyouth.2011.10.027](http://dx.doi.org/10.1016/j.childyouth.2011.10.027)

Public child welfare agencies are under pressure to improve organizational, practice and client outcomes. Related to all of these outcomes is the retention of staff. Employee intent to remain employed may be used as a proxy for actual retention. In this study public child welfare staff in one Midwestern state were surveyed using the Survey of Organizational Excellence (Lauderdale, 1999) and the Intent to Remain Employed (Ellett, Ellett, & Rugutt, 2003) scales to assess the extent to which constructs such as perceptions of organizational culture, communication and other areas of organizational effectiveness were associated with intent to remain employed. A number of statistically significant relationships were identified which were presented to the public agency for use in the development of strategies for organizational improvement. Data were also analyzed regionally and based on urban/suburban/rural status to enable development of targeted approaches.
This case study presents an example of how ongoing measurement of organizational effectiveness can be used as a strategy for organizational improvement over time in the child welfare system.


A longitudinal research design with 416 participants was used to determine the effect that training and transfer of learning (TOL) in child welfare has on child welfare worker job retention. Study results support the notion that job training contributes to job retention in child welfare workers. Training and TOL may “communicate an investment in the worker’s career development which in turn increases the likelihood of a longevity investment by the worker to the agency.” Results also emphasize the importance of the supervisor’s and coworker’s roles in job retention. The researchers suggest, however, that continued research is necessary to clarify the relationship between training, transfer of learning, and child welfare worker job retention.


This study involved interviews with 21 child welfare supervisors and frontline workers who were identified as “resilient” by their child welfare agency director. The goal was to identify factors related to worker and supervisor resiliency. Telephone survey interviews were conducted that included 26 open-ended questions. Results suggested a number of strategies to inform child welfare training curriculum and recruitment and retention efforts. This includes providing internship or volunteer opportunities for individuals interested in child welfare work prior to their actual application, maintaining a friendly, flexible, and positive work environment, enhancing supervisory support for new workers in their first year, and having clear job descriptions. Veteran workers also reported that lower caseloads, higher salary, training, workshops and attentiveness to prevent burnout have also contributed to their tenure in the agency.


The recruitment, preparation, support, and retention of public and private agency child welfare staff working with abused and neglected children and their families are important and ongoing concerns. During the past two decades, many questions have been raised about the adequacy of the child welfare workforce and the supports provided to it. This article provides the findings from a review of efforts to strengthen the child welfare workforce in the context of class-action litigation for system reform. The lessons learned provide a useful framework for current and future efforts to improve the child welfare workforce, both within and without the context of litigation.

Organizational culture is a construct with varying definitions. The construct—theoretical in scope—has not been properly operationalized and studied in the research literature. For the purposes of this study, six components of organizational culture were studied: teamwork-conflict, climate-morale, information flow, involvement, supervision, and meetings. The Organizational Culture Survey was administered to 195 governmental employees in the Pacific Northwest. In addition to surveying the 195 employees, a representative sample of 91 of the employees were chosen to participate in a 45-minute interview. The interviews were coded along the six dimensions examined in the Organizational Culture Survey. The results of the Organizational Culture Survey revealed significant differences in the perception of organizational culture between the different divisions of the governmental employees. Employees at the top of the organization were satisfied with the organizational culture, whereas line workers, line supervisors and clerical staff were dissatisfied on all of the components of organizational culture that were measured. Additional themes of organizational culture emerged from the qualitative interviews. These themes include: (1) the belief that top management does not listen to, or value, employees, (2) an organizational culture of confusion due to limited interactions amongst departmental divisions, (3) meetings lacking interaction, (4) employees feeling uncertain about their job roles, and (5) supervisors providing subpar supervision and not recognizing exceptional employees.


Human service organizations rarely analyze the impact of intra-organizational and inter-organizational variables as predictors of overall organizational effectiveness. Both constructs are rarely integrated in research, and thus human service organizations cannot compare their relative effects on outcomes. The state-sponsored AIMS pilot project was initiated in Tennessee to increase service coordination. The study collected both qualitative and quantitative data over a three year period in Tennessee. Services to 250 children provided by 32 public children’s service offices in 24 different state counties were examined. The study yielded four significant findings. First, significant improvements in children’s psychosocial functioning were apparent for children who were serviced by offices with more positive climates. This finding supports previous research centered upon the effectiveness and success of service workers in positive work climates. Second, improved service quality does not ensure additional positive outcomes for children. For example, removing a child from one problematic residential placement into a new residential placement does not ensure that the child will be devoid of any additional problems in a new environment. Third, organizational climate positively affects service outcomes and service quality. Lastly, this study found that increased service coordination often decreases service quality as caseworker responsibility can weaken when services are centralized.


This qualitative study assessed how factors impact employee retention and turnover in focus groups with 25 employees at different stages of employment: resigned case managers, case managers...
employed for less than one year and more than three years, and supervisors. Two broad themes emerged for retention: supportive environment (including themes relating to children/parents, co-workers, and the organization) and opportunities within the agency (including new positions, experience and knowledge and job security). Two broad themes emerged for turnover: organizational issues (including themes about low compensation, challenging work demands, and system issues) and stress. Workers expressed a strong desire to be heard by management. A number of unique issues were identified, including workers’ desire for clear communication flow through hierarchies, increased collaboration, and revisions to the way data is used/integrated.

Available at: [http://www.tandfonline.com/doi/abs/10.1080/15548732.2012.715267#.VGyjRMt0y70](http://www.tandfonline.com/doi/abs/10.1080/15548732.2012.715267#.VGyjRMt0y70)

This article sets forth a broad vision for the future of the Children’s Bureau that focuses on the goals of reducing maltreatment and achieving optimal health and development of children and families. To accomplish these goals the Children’s Bureau charts a path to strengthen the ability of States, tribes, and communities to offer a range of universal and effective services to families within a systems of care framework; improve public policy and financing of child welfare services; build public engagement in and support for systemic child welfare changes; and develop initiatives to strengthen and support the child welfare workforce.

Available at: [http://dx.doi.org/10.1016/j.chiabu.2006.03.001](http://dx.doi.org/10.1016/j.chiabu.2006.03.001)

This is a summary article of Glisson, Duke, and Green’s (2006) randomized study of the Availability, Responsiveness, and Continuity (ARC) program on child welfare organizational culture, climate, and turnover of child welfare workers. The article highlights the saliency of this research in that it demonstrates one of the first strong links between organizational intervention in child welfare and child and family outcomes. The author highlights the important components of the ARC intervention, including the need to emphasize child welfare internal working capacity and the work environment over inter-organizational relationships with other community providers, which in previous research has shown to negatively influence service quality. The author encourages research to replicate Glisson’s work, and to compare outcomes for organizations, children, and families when implementing different models of organizational change.

Available at: [http://www.tandfonline.com/doi/abs/10.1080/03643107.2012.669335#.VGykSct0y70](http://www.tandfonline.com/doi/abs/10.1080/03643107.2012.669335#.VGykSct0y70)

Challenges with social worker satisfaction and subsequent high staff turnover rates are not new to the profession. For decades researchers have studied social worker satisfaction from several perspectives, though generally with child welfare staff. This exploratory study examined responses from a statewide survey of 838 social workers across a broad spectrum of employment settings to
determine which variables had the greatest impact on satisfaction. Standard multiple regression results indicate that social workers’ level of satisfaction with their jobs and employment benefits were best predicted by variables that translate into improved compensation. These findings suggest that efforts to improve social work satisfaction, and subsequently lower turnover rates, should focus on improving factors that directly or indirectly influence compensation to preserve this vital workforce. Limitations and next steps for future research are discussed.


Organizational culture and climate elements have not been extensively considered in the social welfare literature, especially in the domain of child welfare. This article addresses this gap by systematically exploring these factors and their effects on child welfare employee turnover. This exploration uses data collected by the New York State Social Work Education Consortium in 2002 and 2003. Organizational culture is organized by factors of achievement/innovation/competence, cooperation/supportiveness/responsiveness, and emphasis on rewards (ER). Organizational climate is classified by role clarity, personal accomplishment, emotional exhaustion (EE), and workloads. A logistic regression model was used to analyze a worker’s intent to leave his or her current job. Findings suggest that both organizational culture and climate factors, particularly ER and EE, are significantly related to a worker’s intention to leave. Thus, employees emphasizing the values of organizational culture and climate have less intention to leave their current positions. This is an indication that child welfare agencies may improve organizational culture and climate by appropriately addressing elements (i.e. reinforcing ER and minimizing EE).


This article examines the factors that can affect job satisfaction, organizational culture and climate, and intent to leave at a public child welfare agency. Findings from focus group data collected from direct line, middle, and senior managers revealed a passive defensive culture. The authors discuss concrete organizational interventions to assist the agency in shifting to a constructive oriented culture through enhancements in communication, including supervision and shared decision making, recognition and rewards, and improvement in other areas related to working conditions.


This extensive report prepared by the GAO identifies the challenges child welfare agencies face in recruiting and retaining child welfare workers. Nearly 600 exit interview documents completed by staff who severed their employment from 17 state, 40 county, and 19 private child welfare agencies and interviews with child welfare experts and officials were primarily analyzed to get the results. The findings show that low salaries, in particular, hinder agencies’ ability to attract potential child welfare workers and to retain those already in the field. Other factors affecting retention are
disparities in the salaries between public and private child welfare workers, high caseloads, administrative burdens, limited supervision, and insufficient training.


High employee turnover continues to be a serious problem in the field of public child welfare. In a statewide study of public child welfare employees in a southern state, the Child Welfare Organizational Culture Inventory was used to assess employees' perceptions of organizational culture and to examine which factors might be predictors of employees' intentions to remain on the job as measured by the Intent to Remain Employed-Child Welfare scale. Logistic regression was used to examine the relationship between organizational culture and employees' intent to remain in their in child welfare. These analyses provide a view into which employees might be at higher risk for leaving their positions and which organizational factors are contributing to the problem of high worker turnover.


This study examined long-term child welfare workers’ reasons and motivations for their job retention. Over three focus-group interviews, a sample of 21 child welfare workers and supervisors from urban, suburban, and rural areas were interviewed. Three major themes emerged to explain the sample’s continued employment in child welfare: movement, both beyond the boundaries of the agency and within it; importance of local management, including the need for professional and personal support from supervisors and local administrators; and educating novice workers, the need to adequately prepare and mentor new child welfare workers.


The study uses mixed methods to examine the impact of perceived organizational culture on workers' intention to remain employed. Results indicated that intention to remain employed was significantly related to organizational culture. Results from the analysis of the open ended survey questions and focus groups revealed two important dimensions of agency culture: values and agency relationships. Several respondents reported a desire for their personal and professional values to be congruent with the values of the agency. It was important to respondents that the agency mission was clear and consistent with their personal and professional goals. Respondents who intended to remain employed at their agency had a positive outlook on their work. They felt a need to serve others and believed the tasks they performed made a difference in the lives of the children, families and communities they served. They believed they could impact positive change and felt a sense of accomplishment when they were able to see positive results of their work. Workers whose values were more congruent with their organizations', as identified in higher scores
on service orientation and satisfaction with the purpose and nature of work domains, were more likely to plan to stay at their jobs.

**PERSONAL FACTORS**


Previous studies focused on child welfare worker retention identify individual and organizational factors that influence one’s job satisfaction and likelihood of job turnover. This article extends this work further by examining how an employee’s perception of respect in the workplace influences their decision regarding whether they retain their position or turnover the job. Child welfare workers’ perceptions of respect in the workplace have largely been under-studied due to difficulties surrounding the operationalization and measurement of respect in human services. This study sampled 538 workers in 202 voluntary agencies in a northeastern city. A mixed methods design was implemented with respondents taking a survey of both open- and closed-ended questions and participating in focus groups. Qualitative analysis revealed that workers’ perceptions of respect in the workplace do influence their decisions regarding whether to leave an agency of employment. The research yielded five sub-themes of respect, including: (1) organizational support; (2) fair salary and benefits; (3) fair promotion potential; (4) adequate communication; and (5) appreciation or contingent rewards. Workers who scored the lowest on the quantitative Respect Scale were significantly more likely to intend to leave their current position. Quantitative findings also revealed that older employees were more likely to retain their positions, while employees with a social work degree were more likely to leave.


Research suggests that age and organizational factors are consistently linked with job stress, burnout, and intent to leave among child protection workers. However, no study has contextualized how age matters with regards to these adverse employee outcomes. This study conducted a theory driven path analysis that identifies sources of employment-based social capital, job stress, burnout, and intent to leave among two age groups. A statewide purposive sample of 209 respondents from a public child welfare organization in a New England state was included in the study. Results suggest that the paths to job stress, burnout and intent to leave differed by age group. Social capital dimensions were more influential in safeguarding against job stress for older workers compared to younger workers. The results justify creating workplace interventions for younger workers that target areas of the organization where relational support could enhance the quality of social interactions within the organization. Organizations may need to establish intervention efforts aimed at younger workers by creating different structures of support that can assist them to better deal with the pressures and demands of child protection work.
Research has shown that child welfare organizations have a prominent role in safeguarding their workers from experiencing high levels of job stress and burnout, which can ultimately lead to increased thoughts of leaving. However, it is not clear whether these relationships are shaped by their length of organizational tenure. A cross-sectional research design that included a statewide purposive sample of 209 child welfare workers was used to test a theoretical model of employment-based social capital to examine how paths to job stress, burnout, and intent to leave differ between workers who have worked in a child welfare organization for less than 3 years compared to those with 3 years or more of employment in one organization. Path analysis results indicate that when a mixture of dimensions of employment-based social capital are present, they act as significant direct protective factors in decreasing job stress and indirectly shape burnout and intent to leave differently based on organizational tenure. Thus, organizations may have to institute unique intervention efforts for both sets of workers that provide immediate and long-term structures of support, resources, and organizational practices given that their group-specific needs may change over time.


The current study follows the finding from a previous study in which African American (AA) social workers were significantly less likely to report that they would remain in their CWS agencies than European American (EA) workers. Utilizing a mixed methods approach, the authors explored whether inequity from bias in CWS agencies related to ethnicity was a contributor to intentions to stay/leave. The results revealed no significant relationships between ethnicity and job satisfaction or intentions to stay in CWS agencies among EA, AA, or Hispanic/Latino (HL) workers. However, findings emerged related to worker perceptions of court duties concerning inequitable workloads and pay. Results indicated that job satisfaction and retention did not vary by worker ethnicity. Reports of bias related to ethnicity among the workforce in CWS agencies were rare. Perceptions concerning inequitable workloads were related to court work assignments.


The loss of talented older child welfare workers will cause substantial staff shortages in the foreseeable future. Some strategies that mitigate the loss of this workforce provide a partial solution. However, thus far child welfare-related research has not examined the differences between older and younger workers in terms of retention-related issues. To address this gap, this study utilizes an integration of two theoretical perspectives--organizational climate theory and the
life course perspective—as a guiding framework. Data from a sample of 432 public child welfare workers were analyzed in terms of moderating effects of age on the relationship between individual and organizational factors on work and job withdrawal. Results indicate that age moderates the relationship between perceived stress and work withdrawal (i.e., disengagement from work while remaining in the job) and between organizational commitment and job withdrawal (i.e., leaving the job entirely). Practice and research implications are discussed for retention and delaying retirement of talented and engaged mature workers interested in remaining employed.


Two hundred and sixty-nine child welfare workers completing training to work in foster care were asked to complete questionnaires regarding their reasons for taking their positions, their commitment to their agencies, and their commitment to the child welfare field. The analyses compared the results on new public agency foster care workers, public agency workers making lateral transfers, and new private foster care workers. Results show that private agency foster care workers rated their commitment to their agencies and to the child welfare field lower than public foster care workers. The private foster care workers also were more likely to say they took the position because it was the only one available.


The authors conducted a mixed-method study after a previous study of child welfare employees revealed a subgroup exhibiting surprisingly high levels of both emotional exhaustion (EE) and job satisfaction (JS). This subgroup included direct service workers, supervisors and managers. As these findings appeared to conflict with previous studies, we re-reviewed the literature and undertook the current study to account for the co-existence of EE and JS. The authors explored and compared this subgroup with two others: workers who found their work satisfying without experiencing high levels of EE and those whose high levels of EE were associated with low JS. Using a survey that included several standardized measures with 226 employees and semi-structured interviews with a criteria-based subsample of 25, the authors explored the role that personality, career expectations, coping styles, stage of life, education, gender and social networks play in outcomes for individual employees. Analyses of quantitative and qualitative data yielded a profile for each subgroup, offering insights into the subjective experiences of workers within individual, social and organizational contexts. These findings have implications for recruitment, training and support of child welfare workers.


This study explores the crisis involving increased staff turnover rates in child welfare agencies. The aim of the exploration was to determine which previously identified relevant variables
(organizational, personal, and supervisory) are most related to a worker’s intent to leave urban and rural child welfare settings. A survey was administered to 447 employees in 13 agencies to address organizational, personal, and supervisory factors. Data analysis included ANOVA, logistical regression, and structural equation modeling. Organizational and supervisory variables were not found to be significant when data were applied to structural equation modeling. Results did suggest that career satisfaction and satisfaction with paperwork are key factors related to a worker’s intention to stay.

**ORGANIZATIONAL/PERSONAL FACTORS**


This study compared the influence of personal and organizational factors on intention to leave among 2,903 public child protection caseworkers and supervisors residing in urban, small-town, and rural counties in Texas. Although geographical location was not found to be a predictor of intention to leave, underlying factors that may influence and explain the differences between urban, small-town, and rural employees’ intention to leave were identified. Social workers residing in urban areas were more likely to have a master’s degree and be members of a racial/ethnic minority group, while social workers in small-town counties were older and had longer tenure in their agencies.


This review examines research into job satisfaction in child welfare systems and on other factors that influence a worker’s decision to leave a job or stay, including organizational climate factors. Studies reviewed in this article report that the most satisfying work environment is one in which staff engage in self-actualizing work with clients, are encouraged to achieve, experience feelings of accomplishment, work collaboratively with their colleagues, and enjoy trust and permission to express anger appropriately. Motivational factors such as salary and working conditions can be individualized depending on the needs of employees. Studies that focus on factors affecting the decision to stay or leave report that workers who remain in their child welfare positions despite burnout and other negative factors are those who come to the work with a sense of personal and professional mission, who have been well-matched to their positions or who have the flexibility to move to more suitable positions as their interests and needs change, and who enjoy supportive relationships with supervisors who relate to them in a consultative manner. Supervisors, who are able to promote trust; foster good communication; encourage input into decision making, creativity, and innovation; engage staff in goal-setting; clearly define roles; improve cooperation; and maintain open systems that are capable of taking in and responding to new information have a significant and positive impact on organizational climate.
This research examines the relationship of organizational climate to commitment for child welfare workers in private, non-governmental organizations. Four hundred forty-one workers in three not-for-profit agencies under contract with the public child welfare system were asked to complete two surveys, used to determine agency investment and perception of work environment. The results show that Autonomy, Challenge and Innovation subscales were significantly associated with agency investment. This indicates that worker perceptions of having job autonomy, feeling challenged on the job and the organization’s degree of innovation predict greater job commitment.

This study reviews results from a 5 year longitudinal study of public and private child welfare workers in one state. Data from 460 new workers were collected at four different time points (baseline, 6 months, 12 months, and 18 months) with specific topics varying among the time points. Data regarding the reasons they took their jobs and chose to work in the child welfare field and their commitment to their agencies and child welfare and the worker’s demographics were compared with whether the workers were still in their positions at two years after their hire date. Results show that public agency workers endorsed significantly higher levels of commitment on three of the four commitment variables in contrast to private workers, and their reasons for taking the job varied. Variables that predicted staying on the job were having viewed the state’s Realistic Job Preview before taking the job, good supervision, and higher job satisfaction.

In this article, the researchers sought to extend the understanding of child welfare worker turnover beyond workers’ intent to leave, to include specific job and work withdrawal behaviors. Six hundred and twenty one child welfare workers from across one mid-Atlantic state participated in the study, which consisted of an online self-report survey. Independent variables included perceptions of organization/environment, personal and job factors, and attitudinal affective responses. Dependent variables included job withdrawal, work withdrawal, job search behaviors, and exit from the organization. Research results state that organizational climate, particularly work stress, most directly contributes to job and work withdrawal, job search behaviors, and organization exit.

Using longitudinal data collected over a 10 year period from a statewide sample of all new public child welfare caseworkers hired between 2001 and 2010 ($N = 9195$), this study examines personal and organizational factors that affect length of employment among child welfare workers and explores how personal and organizational factors influence caseworker length of employment. The findings of this study suggest that a mixture of personal and organizational factors influenced the length of time that child welfare workers remained with the agency. Of the variables evaluated in the models, gender, social work education, Title IV-E involvement, organizational support and job desirability were shown to significantly influence longevity with the agency.


The authors provide an overview of the causes and effects of workforce turnover in child welfare, which has been a persistent problem for more than four decades. Causes of workforce turnover are categorized into three areas commonly cited throughout the relevant literature: individual factors (e.g., burnout), supervisory factors (e.g. supportive supervision), and organizational factors (e.g., job satisfaction). In comparison to the causes of workforce turnover, empirical research on the effects of such turnover in child welfare is limited. This paper explores the need for innovative empirical knowledge regarding the link between workforce turnover and outcomes in the field of child welfare. The literature concludes with consideration of the gaps and inconsistencies in previous research and related implications for the social work profession, education, and practice.


This study explores the retention of child welfare workers in four of Georgia’s districts—1, 3, 13, and 17. The retention rates of the workers are explored in relation to management style and supervisor professionalism, multicultural knowledge, values and skills, along with additional factors. A convenience sample of 260 public child welfare workers within four of Georgia’s districts were given a 160 item self-administered survey to complete. All of the survey respondents were either case managers or supervisors of case managers, and all agencies involved (minus Fulton County in District 13) were participants in KSU’s Title IV-E program. A mixed methods design was implemented in this study. Quantitative data was collected by utilizing a modified version of the Workforce Retention Survey in conjunction with the Multi-Cultural Counseling Inventory. Personal factors highly associated with job retention were found to be professional commitment to the agency and families as well as job satisfaction. Although efficacy is nationally a highly regarded personal factor, this survey domain was low amongst child welfare workers in Georgia. Georgia
surveyed consistently with national responses that negatively impact worker retention, including: burnout, emotional exhaustion, role overload, conflict and stress. The organizational factor contributing to job retention in Georgia was coworker support. Organizational factors that were ranked particularly low amongst Georgia public child welfare workers include: better salaries, reasonable workloads, supervisory support, opportunities for advancement, organizational commitment and valuing employees.

**UNIVERSITY/AGENCY PARTNERSHIP**

Available at: [http://dx.doi.org/10.1016/j.childyouth.2012.04.013](http://dx.doi.org/10.1016/j.childyouth.2012.04.013)

This study compared MSW trained child welfare workers and those with other educational backgrounds on objective tests of child welfare knowledge and two additional specific knowledge areas. The authors further distinguished MSW recipients by those who participated in Title IV-E stipend-based programs and those who did not participate in such programs. Results show that those workers with MSW degrees scored higher on the objective knowledge tests than their colleagues with differing degrees. Furthermore, workers with MSW degrees who participated in a Title IV-E stipend based program score higher on the standardized tests than their counterparts who did not participate in these programs.

Available at: [http://books.google.com/books?hl=en&lr=&id=T5D7wDnlEhoC&oi=fnd&pg=PA1&dq=Examination+of+racial+imbalance+for+children+in+foster+care:+Implementations+for+training&ots=B6E8srulF7&sig=Vvju7F9pOxghLTGpnl0jiteoenE#v=onepage&q=&f=false](http://books.google.com/books?hl=en&lr=&id=T5D7wDnlEhoC&oi=fnd&pg=PA1&dq=Examination+of+racial+imbalance+for+children+in+foster+care:+Implementations+for+training&ots=B6E8srulF7&sig=Vvju7F9pOxghLTGpnl0jiteoenE#v=onepage&q=&f=false)

This study explored a Texas university/agency partnership program to prepare social work students for public child welfare. The results of the outcome study showed that more than 79% of the BSW stipend students were hired upon completion of the internship. Fifty-six percent of those who were hired stayed beyond their commitment and the length of the employment ranged from one to nine years.


This study examined the career paths of 415 Title IV-E MSW graduates in one state retrospectively over 180 months post-graduation to discover factors that could be important in affecting retention in public child welfare agencies. The Title IV-E educational program is designed to be a retention strategy at the same time as it is a professionalization strategy. We surmised that perceived organizational support (POS) contributes to retention by acknowledging the workers' needs for career development support. The median survival time for these child welfare social workers was 43
months for the first job and 168 months for the entire child welfare career. The initial analysis showed steep drops in retention occurred at 24–36 months post-graduation, approximately at the end of the Title IV-E work obligation. Upon further examination, Kaplan–Meier tests showed organizational factors relevant to workers' professional career development predicted retention. Having access to continuing education and agency-supported case-focused supervision for licensure were correlated with retention at the 24–36 month post-graduation mark. At 72 months post-graduation, promotion to supervisor was a significant factor found to encourage retention. Being a field instructor for MSW students and being promoted to a managerial position were not significantly related to retention.


This qualitative study conducted 37 focus groups over four years with approximately 550 Title IV-E MSW students. The most frequent themes centered on direct practice: students emphasized direct practice as the most frequently mentioned strength of the curriculum as well as the most frequently mentioned weakness. Anxiety and apprehension about the emotional challenge of social work emerged as a theme.


This study examined the factors that affect the retention of specially trained social workers in public child welfare positions. Two hundred thirty-five Title IV-E funded MSW graduates completed the survey instrument. The findings showed that the level of emotional exhaustion, salary, percentage of work week spent doing court related tasks, and the extent to which respondents receive support from work peers and supervisors were significant factors that influenced graduates who remained in public child welfare employment and those who left or planned to leave public child welfare jobs. Worker burnout was the number one reason for leaving child welfare jobs.
This article describes an evaluation of the Kentucky Public Child Welfare Certification Program (PCWCP) designed to recruit excellent workers from BSW programs who are prepared to take on complex cases with normal supervision within weeks of employment and to sustain those workers over time. The results of the pilot study show that agency supervisors consider the graduates to be: better prepared to handle complex cases much sooner than other new employees including BSW graduates, less stressed and much more confident, more skilled in interacting with clients, more knowledgeable of agency policy and procedures, and much more positive in their attitudes about the agency and their job.


This study compares child welfare knowledge of Louisiana’s MSW and BSW Title IV - E stipend students with non-stipend students using a quasi-experimental design. The study found that on a test of child welfare knowledge, students in MSW and BSW programs scored higher following child welfare training.

This retrospective study examined the retention rates of a Title IV–E program’s graduates in a public child welfare agency. The sample size was 266. The study found that Title IV-E trained social workers were more likely to have remained employed for a longer period of time than non-IV-E trained employees. Other important predictors were Spanish speaking, having an MSW, and being rehired by the agency.


This study examines administrative data from the state of Texas regarding the impact of social work education provided by Title IV-E stipend programs on better case outcomes as defined by the Child and Family Services Review, which includes recurrence of child maltreatment, reentry into foster care, stability of foster care placements, length of time to reunification, and length of time to adoption. Results did not show a significant difference between Title IV-E stipend program participants and other participants with social work degrees for the first three case outcomes. However, there was a significant difference in improved outcomes for reduction in the recurrence of maltreatment, stability of foster care placements, and reduction in time for adoption for those with a social work degree compared to those with other educational backgrounds. A significant difference between Title IV-E stipend program participants and those with other social work degrees was seen in the length of time for reunification.


This study was conducted in conjunction with a federally mandated qualitative study to evaluate a newly developed university/agency Title IV-E education program. This paper reviews findings from a qualitative design used to ascertain Title IV-E participants’ experience in the MSW programs and their opinions of the educational cohort model implemented in this partnership. Results show that Title IV-E MSW participants were able to immediately incorporate what they have learned in the classroom into their casework practice. Knowledge gained through core social work courses were beneficial to Title IV-E participants through acknowledging how these values and skills are implemented in their child welfare practice, gave them insight into how policy and political processes affect child welfare, and encouraged them to use the concepts of strengths perspective, collaborative practice, and empowerment to advocate for child welfare involved families. In addition, participants felt that the opportunity to obtain the MSW strengthened their commitment to child welfare work. Title IV-E participants valued the cohort model of their MSW education because it allowed them to interact with other child welfare workers from different agencies and different levels of casework (e.g., supervisors and administrators). The cohort model enabled the Title IV-E participants to gain a better understanding of different aspects of casework and also provided them with a peer support network. Title IV-E participants appreciated the opportunity to showcase their transfer of learning by applying names to the skills and techniques they have been using in their casework practice. The study also detailed supports and stressors reported by the Title IV-E participants. The stressors were to be used to further enhance the Title IV-E educational program and delineate the expectations for each group of stakeholders (e.g., the university, the agency, and the Title IV-E student).

University-agency partnerships are one strategy in training, and ultimately retaining, public child welfare workers in the field. California’s Title IV-E MSW graduates are surveyed in this study in order to compare and contrast the experiences of students who decided to stay in the field and those who ultimately decided to leave. Surveys were mailed to the MSW graduates within six months to one year of students having completed their work obligation. Students completed the survey, indicated if they would like a follow-up interview, and mailed the surveys back to the graduate-level student researchers. The interviews were conducted over a ten year span, beginning in 1999 and ending in 2005. 791 graduates completed the survey and 386 chose to participate in an in-person or telephone interview. Of the students interviewed, 78.6% chose to stay in the field of public child welfare while 21.2% expressed that they’d be leaving or had already left. Although both “stayers” and “leavers” expressed satisfaction with their program and a feeling of preparedness for the work, the “stayers” had greater access to buffers and experienced the benefits of working in the field. “Stayers” were more likely to report enjoying the job and having access to good supervision and a positive work environment. “Stayers” were also more likely than “leavers” to report promotion and entry into supervisory roles. The “leavers” reported exiting the field due to a lack of support and respect from supervisors and other staff, high levels of stress, difficulties transferring within or between counties, and other personal/familial obligations and duties. While both “stayers” and “leavers” experienced stressful working conditions, the “stayers” were more likely to discuss the buffering forces (e.g., quality supervision) that helped them alleviate the stress and persevere through challenges.

Pierce, L. (2003). Use of Title IV-E funding in BSW programs. In Briar-Lawson & Zlotnik (Eds.), *Charting the impacts of University-child welfare collaboration.* (p. 21-33). New York: The Haworth Press. Available at: [http://books.google.com/books?hl=en&lr=&id=uaHgAVEPolwC&oi=fnd&pg=PA21&dq=Use+of+Title+IV-E+funding+in+BSW+programs.+&ots=gHVAast9de&sig=nCET6jzJsgPizXOkeJE20HkqyM#v=onepage&q=Use%20of%20Title%20IV-E%20funding%20in%20BSW%20 programs.&f=false](http://books.google.com/books?hl=en&lr=&id=uaHgAVEPolwC&oi=fnd&pg=PA21&dq=Use+of+Title+IV-E+funding+in+BSW+programs.+&ots=gHVAast9de&sig=nCET6jzJsgPizXOkeJE20HkqyM#v=onepage&q=Use%20of%20Title%20IV-E%20funding%20in%20BSW%20 programs.&f=false)

A survey design was used to find if all BSW programs in 1998-1999 were using Title IV-E funds to provide support for students who would agree to work in public child welfare programs after graduation. Out of 464 schools that were sent a questionnaire, 282 programs returned the questionnaire. The study found that of the schools that responded, 48 received Title-IV funding for BSW students. Program directors were asked if they included child welfare content in the curriculum. About one-fourth of the programs said they had a child welfare course as required; fifteen percent had child welfare courses as electives; only 4 percent required child welfare courses for all students; 20% had combination of the above; and the rest of the programs (34%) had no child welfare content in their courses.

This study of 73 MSW graduates from 1993-1996 and 32 survey respondents assesses the extent to which IV-E MSW graduates remain engaged in child welfare following completion of their employment obligations to the IV-E program. The study found that “the vast majority of graduates funded by IV-E dollars became employed in and stayed in child welfare services, and that these social work-educated social workers are actively involved in shaping the practice, policies and administration of child welfare services.”

Scannapieco, M., & Connell-Corrick, K. (2003). Do collaborations with social work make a difference for the field of child welfare? Practice, retention and curriculum. In Briar-Lawson & Zlotnik (Eds.), *Charting the Impacts of University-Child Welfare Collaboration*. (p.35-51). New York: The Haworth Press. Available at: [http://books.google.com/books?hl=en&lr=&id=uaHgAVEPolwC&oi=fnd&pg=PA35&dq=Do+collaborations+with+social+work+make+a+difference+for+the+field+of+child+welfare%3F+practice,+retention+and+curriculum&ots=gHVAastcdd&sig=FmRXC0M0YBVgSgsBuriN4CIWl46w#v=onepage&q=Do%20collaborations%20with%20social%20work%20make%20a%20difference%20for%20the%20field%20of%20child%20welfare%3F%20practice%2C%20retention%20and%20curriculum&f=false](http://books.google.com/books?hl=en&lr=&id=uaHgAVEPolwC&oi=fnd&pg=PA35&dq=Do%20collaborations%20with%20social%20work%20make+a+difference%20for%20the%20field%20of%20child%20welfare%3F%20practice%2C%20retention%20and%20curriculum&ots=gHVAastcdd&sig=FmRXC0M0YBVgSgsBuriN4CIWl46w#v=onepage&q=Do%20collaborations%20with%20social%20work%20make%20a%20difference%20for%20the%20field%20of%20child%20welfare%3F%20practice%2C%20retention%20and%20curriculum&f=false)

This article provides three areas of evaluation of a partnership between a school of social work and a state department of child protective services. The first study determines the impact and success of the Title IV-E program from both the students’ and the larger community’s perspective. The findings of surveys administered to both MSW Title IV-E students and to supervisors and administrators of Texas Department of Protective and Regulatory Services (TDPRS) showed that approximately 50% of students agreed that their Masters education had improved their skills and relationship with their employers, community, and the profession. Administrator survey results showed 47% agreed that MSW’s have a better ability to use various interventions with clients than do bachelor-level employees. The second study determined the retention of Title IV-E participants in the agency. The study found that the reasons to remain employed at CPS were commitment to work, flexible schedule and increase in professionalism. Salary was reported as the most frequent reason for leaving CPS. The third study determines the current level of child welfare content in MSW curricula. The study found that 60% of respondents stated that an adequate emphasis was currently being placed on child welfare content, and 49% of respondents felt that there should be more emphasis on child welfare content in the future. The findings of the three studies suggest that Title IV-E funding is essential to the specialized training and education needed by child welfare workers.

In this article the history of the U.S. Children’s Bureau in developing and professionalizing child welfare services is summarized along with a literature review regarding the relationships between professional preparation and outcomes in service delivery, job performance and preparedness, social work values, and retention of staff. In addition, results from an evaluation study including longitudinal data from 10,000 child welfare workers in Texas are discussed. A major finding from the evaluation is that significant differences exist between the experiences and perceptions of those with social work degrees and those workers with different educational backgrounds.

RETENTION STRATEGIES


Forty-three (43) states and 48 counties from seven states with locally administered child welfare agencies participated in this study. The study employed survey methodology. Findings from state data indicate that: (1) vacancy rates are low among staff groups; (2) annual staff turnover rates are high for all groups except supervisors; (3) annual preventable turnover rates are high for all staff groups except supervisors; (4) the median percentage of all preventable turnovers in FY 2000 was very high; (5) the impact of vacancies on agencies is compounded by required pre-service training and phased-in caseload policies; (6) the dimensions and factors involved in staff recruitment problems are varied, complex, and widespread; (7) while states have implemented many strategies and approaches in response to recruitment problems, there are no “magic bullets” or “quick fixes;” (8) preventable staff turnover problems are complex, multi-dimensional, and widespread; (9) states have implemented many strategies and approaches to deal with preventable turnover problems, but their effectiveness has been modest; (10) there is a gap between the states’ rated recruitment and retention problems and their implementation of strategies to address such problems; (11) “softer” strategies (e.g. in-service training, and educational opportunities) for addressing staff preventable turnover are important; (12) some states are successful and reported that their recruitment and/or preventable turnover situation improved in FY 2000; (13) states have many ideas about actions that should be taken by agencies to recruit and retain qualified child welfare service workers; (14) significant amounts of data are missing from some survey responses. In comparison, county responses indicate that: (1) vacancy rates are relatively low for all staff groups and are lower than state vacancy rates for all staff groups; (2) annual county staff turnover, like state staff turnover, is quite high for all staff groups except supervisors; (3) annual county preventable turnover rates are very low for all worker groups; (4) the median percentage of all preventable turnovers in the responding counties are between 27% and 47% for all worker groups except supervisors; (5) counties and states responding to the survey view the factors involved in staff recruitment problems in a similar way; (6) like states, responding counties have implemented many strategies and approaches to lessen recruitment problems, but similarly have not found “magic bullets” or “quick fixes;” (7) counties rated preventable turnovers as less problematic than states did; (8) like states, counties have implemented many strategies and approaches for addressing preventable turnover problems, but their rated effectiveness is higher than states’; (9) counties also see “softer” strategies as important for addressing preventable turnover; (10) county child welfare agencies are somewhat
more likely to seek additional resources from county boards as a result of the workforce crisis than states did with governors/state legislatures; and (11) the extent of change experienced by counties was somewhat more positive than states.


Based on current research of the causes for preventable turnover and theories related to organizational change, an intervention was designed to reduce turnover in public child welfare agencies. The intervention included three components: management consultations, capacity building for supervisors, and an intra-agency design team (DT). The DT intervention was a team of agency representatives who used research and critical thinking to identify and remedy causes of turnover in a particular agency. The DT members included the agency that has members representing units such as foster care and child protective services. The members were at several levels of the agency’s hierarchy, including frontline caseworker, senior caseworker, supervisor, director of services, and deputy commissioner. True buy-in and endorsement from the County commissioners was essential to giving DT the authority to collect and review data and testing creative solutions. Preliminary results from four systems in the DT intervention study indicate that from wave 1 (2002) to wave 2 (2005), the nonintervention systems showed no significant improvement of 3% on intention to leave. At wave 1, 81% of the employees identified an intention to leave, while 78% indicated intention to leave at wave 2. On the other hand, the systems that received the DT intervention improved significantly by 22%, from 76% down to 54%.


A national qualitative study explored recruitment and retention strategies within state child welfare agencies and the perceived effectiveness of such strategies. The study explored 50 state child welfare websites and conducted interviews with 18 individuals across 13 states. Findings suggest that agencies struggle with heightened turnover rates despite continuing identification and implementation of comparable types of recruitment and retention efforts. Nationally well-utilized and underutilized strategies to alleviate recruitment and retention challenges are discussed, as well as mechanisms for overcoming these obstacles and promoting innovation. Creativity, new strategies, and other innovative forces have been important factors in improving recruitment and retention in other fields (e.g. nursing).


This study reviews a clinical consultation model that was developed and tested with child welfare supervisors in public and private agencies in a large urban municipality over a three year period. The project involved existing university-child welfare partnerships, faculty from six social work schools, and the child welfare system. Evaluation methods included pre and post self-assessment
instruments, a consumer satisfaction questionnaire, and follow-up measures at the three and 15 month post-program participation points. Data demonstrated significant increases in the self-assessment scores from the pilot study (year one) to year two. Intervention fidelity remained consistent across years two and three, with statistically significant changes in self-assessment scores in each year. Findings suggest that the clinical consultation model offers a tool for professional development and professional decision making that is transferable to comparable large cities and child welfare systems with similar staff/client numbers.

Strolin-Goltzman, J. (2010). Improving turnover in public child welfare: Outcomes from an organizational intervention. *Children and Youth Services Review, 32*(10), 1388-1395. Available at: [http://dx.doi.org/10.1016/j.childyouth.2010.06.007](http://dx.doi.org/10.1016/j.childyouth.2010.06.007)

This article focuses on the effects of an organizational intervention on intention to leave child welfare. It is one of only two studies of its kind. A non-equivalent comparison group design was used with 12 child welfare agencies participating in either the Design and Improvement Teams (DT) intervention condition or in a comparison condition. Pre- and post-intervention assessments of organizational factors and intention to leave took place. No significant interactions were noted for the organizational variables of workload, salary/benefits, and rewards. Findings do indicate significant interactions for three organizational variables (professional resources, commitment, and burnout) and intention to leave. All of these interactions showed a greater positive improvement for the DT group than the comparison group. A good model fit was demonstrated with pathways leading from the intervention through intervening organizational variables to intention to leave. Interventions at the organizational level could help child welfare agencies improve organizational shortcomings, positively affect perceptions of burnout, role clarity, and job satisfaction, decrease intentions to leave, and improve service quality.


The Western Regional Recruitment and Retention Project (WRRRP) addressed recruitment, selection, and retention issues in five rural and urban sites in the greater Rocky Mountain region – Colorado, Arizona, and Wyoming. Multiple training curricula and other resources were developed to attend to cross-site issues. Comprehensive organizational assessments were conducted using quantitative and qualitative methods to assess the agency, the worker, and the job. This information was used to create a strategic plan addressing the conditions that impact recruitment, selection, training, and retention. Each site interpreted the information from the organizational assessment, developed sites’ specific strategic plans of needs, priorities, and training intervention strategies. Throughout the five year project, WRRRP staff provided support, technical assistance, and training. Evaluation activities were conducted throughout the project’s life to assess process and outcome results and to provide on-going assessment to make mid-course corrections. A major finding of the outcome evaluation was improved retention for caseworkers, supervisors and aides. A qualitative finding of note was the importance of good supervision in retaining workers. The authors also note that no single intervention will resolve the problems of ineffective recruitment and retention: a multi-pronged approach addressing recruitment, selection, training, and retention is necessary.

This is a systematic review of 25 different research studies that focus on the retention of child welfare workers. The review aimed to address the question of the primary “conditions and strategies that influence the retention of staff in public child welfare.” The authors found that the most consistent characteristics related to retention were individual’s level of education, supervisory support, and worker caseload. The authors highlight the value of Title IV-E educational initiatives to recruit invested workers in pursuing advanced degrees in social work, and the negative impact that role overload and burnout have on retention. Recommendations are to increase the rigor and amount of research that is conducted in this area and to create a clearinghouse to regularly disseminate information about effective strategies in retaining workers and improving services that child welfare workers provide.

OTHER


This article describes findings from a mixed-methods study of specialized training in cultural competence knowledge, attitudes, and skills for experienced caseworkers in public child welfare. Training participants were recruited through local child welfare agencies; while a sample of convenience, participants reflect the state-wide child welfare workforce's educational background. 140 participants attended the training and completed pre- and post-test measures of knowledge, skills and awareness of culturally competent practice (adapted from Goode, 2003). Initial findings indicate that training can have an impact on participants' knowledge of cultural competence. Study findings also show that participants believe this new knowledge positively affects how they and their coworkers practice with families.


This study examined the experiences and opinions of child welfare workforce turnover and retention of youths in the child welfare system, explored the relationship between the number of caseworkers a youth has had and the number of the youth’s foster care placements, and harnessed the suggestions of youths in resolving the turnover problem. Youths in the child welfare system (N = 25) participated in focus groups and completed a small demographic survey. Findings suggest that youths experience multiple effects of workforce turnover, such as lack of stability; loss of trusting relationships; and, at times, second chances. The article concludes with suggestions for caseworkers, state trainers, local and state administrators, and social work researchers on engaging
with youths in relationships that facilitate genuine systems change around social work practice and the child welfare workforce crisis.


This study of 129 child welfare workers at the six-month follow-up found that the opportunity to perform new tasks and post-training peer support were important factors explaining training transfer. The results of this study suggest that greater involvement by trainees in the training process may positively influence child welfare workers learning of new skills and their ability to transfer them back to the practice setting.
### Appendix N

**Child Welfare Education and Research Programs**
**CWEB/CWEL Faculty and Staff**

<table>
<thead>
<tr>
<th>Name</th>
<th>Position Title</th>
<th>CWEB/CWEL Percent of Effort</th>
<th>Employment Dates</th>
</tr>
</thead>
<tbody>
<tr>
<td>Helen Cahalane, Ph.D., ACSW, LCSW</td>
<td>Principal Investigator</td>
<td>75%</td>
<td>1/20/97 – present</td>
</tr>
<tr>
<td>Yodit Betru, DSW, LCSW</td>
<td>CWEB/CWEL Field and Placement Coordinator</td>
<td>100%</td>
<td>11/1/12 – present</td>
</tr>
<tr>
<td>Cynthia Bradley-King, Ph.D.</td>
<td>CWEB Academic Coordinator</td>
<td>100%</td>
<td>8/21/06 – present</td>
</tr>
<tr>
<td>Joseph DiPasqua, MA</td>
<td>Program Administrator</td>
<td>85%</td>
<td>6/16/14 – present</td>
</tr>
<tr>
<td>Yvonne Hamm, BA</td>
<td>Senior Program Administrator</td>
<td>85%</td>
<td>6/28/10 – present</td>
</tr>
<tr>
<td>Lynda Rose, BS</td>
<td>Data/Systems Manager and Student Records Coordinator</td>
<td>90%</td>
<td>8/4/10 – present</td>
</tr>
<tr>
<td>Marlo Perry, Ph.D.</td>
<td>Research Assistant Professor</td>
<td>35%</td>
<td>8/1/10 – present</td>
</tr>
<tr>
<td>Mary Beth Rauktis, Ph.D.</td>
<td>Research Assistant Professor</td>
<td>40%</td>
<td>10/1/07 – present</td>
</tr>
<tr>
<td>Michael Schrecengost, MPPM, CMA</td>
<td>Chief Fiscal Officer</td>
<td>77.5%</td>
<td>3/3/03 – present</td>
</tr>
<tr>
<td>Elizabeth Winter, Ph.D., LSW</td>
<td>CWEL Academic Coordinator</td>
<td>100%</td>
<td>6/1/06 – present</td>
</tr>
<tr>
<td>Rachel Winters, M.A.</td>
<td>Evaluation Coordinator</td>
<td>30%</td>
<td>3/16/09 – present</td>
</tr>
</tbody>
</table>
THANK YOU