Child Welfare Education and Research Programs

2014-2015 Executive Summary

SCHOOL OF SOCIAL WORK
UNIVERSITY OF PITTSBURGH
Quality education and professional preparation are components of an effective child welfare workforce. The Child Welfare Education and Research continuum includes two degree education programs, Child Welfare Education for Baccalaureates (CWEB) and Child Welfare Education for Leadership (CWEL). This academic year, 2014-2015, marks the fourteenth academic year of operation for the Child Welfare Education for Baccalaureates program (CWEB) and the twentieth year of operation for the Child Welfare Education for Leadership program (CWEL) in Pennsylvania. These programs are administered by the University of Pittsburgh, School of Social Work, in partnership with the Pennsylvania Department of Human Services, Office of Children, Youth and Families and the Pennsylvania Children and Youth Administrators. The mission of these programs is to strengthen child welfare services to children and families in Pennsylvania by increasing the number of educated professionals and equipping them to deal with the increasingly complex demands of public child welfare practice.

These programs are integrated into the framework of public child welfare throughout the state, with approximately 99% of the counties in the Commonwealth participating in CWEB and CWEL. Over 980 students have graduated from CWEB during the program’s fourteen years and they have been employed in 60 out of the 67 Pennsylvania counties. CWEL has funded students from 64 counties and twelve Pennsylvania schools of social work on both a full- and part-time basis. As of the 2014-2015 academic year, nearly 20% of the state’s child welfare positions are occupied by a CWEB graduate, a CWEL graduate, or a currently enrolled CWEL student.

Every year we review our administrative data and survey our key stakeholders to evaluate how well students and graduates feel that they are being prepared for child welfare work. This year we heard from 94% of the participating schools, approximately 81% of county agencies, 85% of enrolled students, “Students who participate in the CWEB program get some of the best training, probably because they are being trained for the workforce... Some of these students have since chose child welfare as their career path.” (Participating University Faculty)

“The CWEB program helps students get a better experience because it requires more internship hours than normal. It secures a job for after graduation and [enables] competent social workers to [enter] the field of child welfare. This program encourages social work majors to come to the child welfare field, [thereby creating a highly skilled workforce]. I believe social workers in the field allow for the children to be better advocated for [which will then lead to better service utilization]...” (CWEB Student)

“I have been able to use the skills learned in classes and apply them to my own practice in child welfare. I notice myself using more skills, asking better questions, and thinking differently.” (CWEL student)

“The CWEB program prepares its students for the field of child welfare. The internship opportunity in the child welfare agency helps us to get hands on training and experience, which prepares us to take on the challenges of the job. This training provides a great opportunity to serve our clients with competence.” (CWEB Graduate)

“Completing the CWEL program has allowed me to look at my job with a different perspective.” (CWEL Long-term Graduate)

“The CWEB and CWEL programs are invaluable to the field of child welfare. We have and continue to benefit from both programs.” (Agency director)
and 66% of our graduates about their perception of the effectiveness of the professional education programs. Below are a few key findings from this year’s study:

- **The Title IV-E professional education programs are greatly valued by all of the stakeholders.** Both CWEB and CWEL students feel grateful for the opportunity to participate in these programs and feel the education they are receiving prepares them for work in the field of child welfare. Faculty members in participating schools identify students as highly motivated and committed to working with children and families, and the public agencies view them as valuable employees in their efforts to improve child welfare practices and outcomes.

- **CWEB and CWEL students are valued** by county agency directors who speak very highly of program graduates’ skills and knowledge, indicating that advanced degrees increase the quality of child welfare work and retention of employees. School faculty report that the CWEB program attracts great students who cultivate a love for child welfare work by participating in the program.

- Results from core competency questions directed toward school administrators, agency directors and CWEB/CWEL graduates who mentor or supervise CWEB students provide a wealth of knowledge pertaining to the perception of CWEB student’s skills in the field. This burgeoning line of questioning can help guide the CWEB program to attract suitable students who are enthusiastic about child welfare practice, thus improving retention of qualified and skilled caseworkers.
• CWEB and CWEL programs create an educational career ladder for social workers in child welfare.

   Rung 3
   • Return to agency for commitment after graduating from CWEL and assume a supervisory or clinical mentoring position in agency

   Rung 2
   • Apply to CWEL program post commitment & while in agency and matriculate to full or part-time in CWEL

   Rung 1
   • Matriculate and graduate from the CWEB program & gain employment for commitment period & beyond

For the enrolled CWEL students who responded to the survey, 16% received their degrees through the CWEB program. Of this group, the majority (77%) are still working in the agency in which they did their post-CWEB commitment. We have observed this CWEB to CWEL progression pattern for the last four years and it suggests that Rungs 1 and 2 are in place.

• Participants of the CWEB and CWEL programs continue to excel both academically and in their casework practice. Over a quarter of the CWEB and CWEL participants received an award or recognition during the 2014-2015 academic year. This group of program participants have shown significant academic achievement by placing on the dean’s list, graduating with honors, and becoming members of national honor societies. In addition, the CWEB and CWEL students/graduates were recognized for their superior casework by receiving promotions, employee of the month awards, and creating new initiatives within their agencies to promote well-being for the children and families they serve. Some program participants received official awards for their academic or field work such as: the Polizzi medal for academic achievement; Albert Geffen medal for outstanding performance in practicum education; the Excellence in Child Welfare Practice Award; and the Children’s Crusade Award.

• Beginning in 2012, Pennsylvania passed 23 new pieces of legislation to provide better protection for the Commonwealth’s children. Since the implementation of the new amendments to the Child Protective Services Law (CPSL), referrals of suspected abuse and neglect increased as much as 200% in some counties without a substantial increase in the amount of staff in county child welfare agencies. The resulting increase in work demands, new requirements and multiple changes within a short period of time added
to the stress of an already taxed child welfare system. At the same time, new opportunities to employ more efficient and effective modes of practice, including the use of more sophisticated data systems and evidence-based interventions, became available. All of these factors contributed to exponential changes in the landscape of Pennsylvania public child welfare during the time of this review period.

- Overall, CWEL graduates hold leadership positions such as Assistant Administrator, director, manager or supervisor in approximately 39% of Pennsylvania counties (26/67). A number of graduates occupy roles that involve new practice initiatives, such as teaming and conferencing. Of note, a CWEB graduate also occupies a county leadership position. Efforts will be directed toward gathering more comprehensive data on leadership activities among our graduates.

- CWEL students contribute to human service programs in both the public and private sector during the course of their graduate studies through active engagement in field work in a variety of agency settings. County agencies, in turn, benefit from the expanded knowledge that CWEL students bring to the county as a result of their field and classroom experience. By completing a field experience at an agency in the private sector or within another publically-funded program, students are able to gain valuable information regarding systems, policies, service mandates, and intervention strategies. They, in turn, are able to transmit their experience and knowledge of child welfare policies and procedures within provider agencies that may have limited to no
understanding of child welfare services. CWEL students and graduates are participating in the state Quality Service Reviews, committees associated with Pennsylvania’s CPSL Implementation, specific workgroups (i.e., Pennsylvania’s implementation of the Preventing Sex Trafficking and Strengthening Families Act, Safety Assessment and Management, Diversity Taskforce, CAST curriculum, TA Collaborative, CWIS) and in practice initiatives such as the early developmental screening of young children, family teaming and conferencing (e.g., Family Group Conferencing, Family Teaming, Family Group Decision Making) Family Finding, and enhancing the use of mobile technology in the field. Participants develop a greater appreciation and understanding of the services, mandates, philosophy, delivery and outcome goals of child welfare provider agencies and programs. All of this occurs as our child welfare students share their expertise and enrich their skills through internships with community and private provider agencies.
We are committed to increasing racial diversity in CWEB and CWEL enrollment. According to a recent report by Pennsylvania Partnerships for Children, there were more than 22,500 Pennsylvania children living in foster care in 2014. Forty-five percent of these children are Black or African American, yet African American children comprise only 13% of the state’s child population. Caucasian children make up 69% of the state’s child population and comprise approximately 58% of Pennsylvania’s foster care population. Within the CWEB and CWEL programs combined, African Americans represent 19% of participants. While the causes and solutions for the disproportionate representation of children of color in the child welfare system are complex, we believe that it is crucial that the workforce be reflective of the populations served. We specifically target recruitment of students with diverse backgrounds at the entry level in order to broaden the racial and ethnic diversity of the child welfare workforce.

Demographics of PA Child Population and CWEB/CWEL Participants

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<thead>
<tr>
<th>Demographic Characteristics</th>
<th>Percent</th>
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<tbody>
<tr>
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<tr>
<td>PA Child Population</td>
<td>13</td>
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<tr>
<td>CWEB Students</td>
<td>69</td>
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<tr>
<td>CWEL Students</td>
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<td>Combined CWEB/CWEL</td>
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<tr>
<td>PA Foster Care Population</td>
<td>45</td>
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A continuing trend is the increase in part-time matriculation by students. Part-time students have the challenge of managing the work/life/school balance and may have limited field placement options and fewer choices in coursework. With increased caseloads emanating, in part, due to changes to the CPSL, part-time students face a greater burden in trying to balance academic activities and a full-time child welfare job. They are also at greater risk of dropping out of school. Full-time students have greater choice, but face a sometimes difficult transition back to full-time employment. While continuing to monitor this trend, we are exploring additional ways to meet this population’s evolving needs while still ensuring quality education along with financial and academic support.

The perception of agency work climate by CWEB and CWEL graduates has been rated as moderate. The climate surveys among program graduates have been administered and results analyzed for nearly 10 years, spanning graduates of the program as far back as 1995 (Cahalane & Sites, 2008). The Organizational Culture Survey (Glasern, Zamanou, & Hacker, 1987) was utilized to gauge the organizational climate in child welfare services. Results are consistent with previous years’ findings in that long-term graduates rate the organizational climate as neutral on this scale. However, graduates of both the CWEB and CWEL program rated the supervision subscale positively indicating that the graduates are satisfied with the quality of the supervision they receive in their agencies. Common areas of work climate strain are role overload (feeling unable to accomplish what is needed) and lack of opportunities for promotion. In addition, graduates’ climate ratings did not improve when considering the amount of time that they have spent in the child welfare workforce. Unlike previous years, respondents who worked in child welfare for more than five years rated every domain (teamwork, morale, information flow, employee involvement, supervision, and meetings) as lower than those who have been working in child welfare less than five years. Nearly all the graduates report that they are working in direct services in a county child welfare agency.

As this was our fourth year using the Organizational Culture Survey, we were able to compare the ratings from last year’s long term graduate cohort to this year’s cohort. The results of this analysis showed that this year’s CWEB long-term graduates rated...
certain aspects of agency organizational culture more positively, while this year’s CWEL graduates rated certain aspects of their organizational climate lower this year.

The consistency of agency work climate as perceived by multiple samples of program graduates over time suggests that the work climate in Pennsylvania is stable, and not influenced to a large degree by individuals or where they are working. Therefore, interventions that target problem areas such as "role overload" and "opportunities for advancement" may not need to be individualized to a particular agency or region.

**Recommendations**

Quality educational programs such as CWEB and CWEL provide opportunities to acquire new skills and provide a strong foundation for work in the child welfare field, but they are only one component of an overall strategy for educating and retaining a quality workforce. The federal government has stepped up its efforts through the National Child Welfare Workforce Institute, regional implementation and technical assistance centers, and Quality Improvement Centers for progressive initiatives. Child welfare workforce development continues to be a national-level imperative, bolstered by evidence that the quality of the workforce, in addition to agency climate, impact child level outcomes. For example, a study using a national sample of child welfare agencies confirmed that caseworkers who provide services in a child welfare system that have more engaged climates are more likely to provide a better quality of service (Glisson, 2010).

In partnership with the Pennsylvania Department of Human Services, Office of Children, Youth and Families and the Pennsylvania Children and Youth Administrators, we are committed to extending the impact of the CWEB and CWEL programs through the following recommendations:

- **Increase the depth of undergraduate child welfare curriculum among schools through the development of a certificate in Child Advocacy Studies in collaboration with the National Child Protection Training Center**
  Undergraduates currently complete one child welfare course and a public child welfare internship. The second of three courses in Child Advocacy Studies have been developed in an on-line, hybrid format. Providing these courses across schools will strengthen the child welfare course options for students and also has the benefit of providing an elective option for students outside of social work who receive little, if any, content on child abuse/neglect.

- **Provide additional guidance to CWEB students and CWEB school administrators regarding civil service exam requirements**
  Both CWEB students and CWEB school administrators expressed confusion with the requirements of the civil service exam and how completing an internship in a non-civil service county will impact employment in a civil service county. To help allay these issues, the CWERP department has created a detailed diagram showcasing various civil and non-civil service scenarios. This diagram is incorporated into the CWEB student handbook and is also published as a standalone document on the CWERP web page.
More discussion surrounding this point will also take place during the annual school visits. In addition, the CWERP department has the most recent county civil service status on the website so CWEB students and school administrators have access to this information.

- **Include additional accredited social work degree programs in Pennsylvania**
  Pennsylvania has many remote areas that have a shortage of professionals in specialized services, such as social work, child psychiatry and nursing. Increasing the number of participating CWEB and CWEL schools would allow for greater student access, reducing student commuting time and decreasing program costs. The map below shows the PA schools of social work currently participating the CWEB and CWEL programs.

![Child Welfare Education and Research Programs](image)

Consideration may also be given to include the fourteen private, accredited undergraduate social work programs in Pennsylvania in the CWEB consortium. This offers the potential to double the CWEB enrollment, would provide educational opportunities to a larger network of students interested in child welfare, and would develop a greater pool of eligible employees for the counties.

Although the need among counties for new bachelor-level social work graduates is high, budgetary challenges complicate what may appear as a relatively simple solution. Many counties have had to freeze vacant positions secondary to state budget issues.
Secondly, additional funding would be needed from the Department of Human Services to expand the CWEB program to additional schools.

- **Improve leadership and professional development skills**

  The CWEB program provides social work students to specialize in child welfare and enables county child welfare workers to train and shape the future of casework in Pennsylvania by providing invaluable internship opportunities. The CWERP program recently implemented a pilot program at two CWEB schools to develop leadership skills with CWEB students and provide a framework on self-care. These skills will further enhance the assets CWEB students bring into the county child welfare agency and help address worker burnout, thereby increasing retention of CWEB graduates.

- **Continue to promote enrollment in Charting the Course to CWEB students**

  CWEB graduates are better prepared to enter the workforce following completion of their undergraduate social work studies when they have a child welfare internship at a county agency and have begun the competency and skills-based training for new caseworkers. A case management system has been developed in which each CWEB student is assigned to a Regional Resource Specialist at the PA Child Welfare Resource Center who facilitates enrollment in Charting the Course (CTC) and begins the students’ certification training record. Enrollment in CTC during the CWEB students’ senior year and initiation of the training record to document completion of modules is in effect.

- **Mentor CWEB graduates**

  Mentoring opportunities for CWEB graduates by CWEL graduates (particularly male, Hispanic and African American) can help with their transitions into the workforce and recruitment into the CWEL program. Many CWEB graduates speak of the positive impact that mentoring by a more experienced child welfare worker made on their professional development, especially their sense of competence in managing complicated tasks and responsibilities. CWEB students are a rich resource for the child welfare workforce and are eager to contribute to practice improvement efforts at the county level.

- **Continued focus upon agency working environment and opportunities for CWEL graduates to use their expanded skills and abilities within the agency and at the state level**

  In order to retain CWEL graduates, opportunities to use the skills developed during graduate study must be available. Although opportunities for advancement might be difficult in some agencies due to lack of turnover in higher positions, CWEL graduates enjoy both support and a sense of appreciation when they are able to create new programs or showcase their research skills to verify the relevance of an existing
program. CWEL graduates can also use their expertise by participating in the implementation of new legislative mandates and joining state and local work groups to improve the landscape of child welfare work.

- **Development of CWEB/CWEL Advisory Network to provide input on emerging program issues.**

CWEB/CWEL school partners endorsed the development of an advisory network among school faculty, program graduates, county administrators and CWERP faculty to provide guidance for the programs. Several faculty have joined the Training Steering Committee of the PA Child Welfare Resource Center.

- **Incorporation of trauma-informed supervision at the county level**

Current students and graduates speak poignantly about needing supervisory and peer support to manage work-related stress, and of the impact of secondary trauma upon their ability to remain in the field of child welfare. We believe it is critical to address this issue. Revisions to the Supervisor Training Series developed by CWRC will place increased emphasis on this particular workforce need.

- **Transition support and ongoing connection among CWEB and CWEL graduates.**

All graduates benefit from ongoing connection and support, and coaching is particularly important for CWEB graduates who are new to public child welfare. Additionally, portfolio and resume development is essential.

Transition back to the county agency is a distinct issue among CWEL graduates, and is most problematic for those who have been full-time students. Increased attention has been paid to preparing these students for their return to the agency. Greater network support and participation in transition groups for returning graduates are helpful strategies.

- **Consider the addition of a doctoral-level CWEL option**

This option can provide an additional evaluation arm for the state and further our mission of establishing evidence-based child welfare practice across the state. Research at the doctoral level can make an even greater contribution to the Commonwealth and the field through the development of “practice-based” researchers. Finally, it would provide one more “rung” on the career ladder for child welfare professionals who desire an advanced degree while remaining committed to the field.
References


Child Welfare Education and Research Programs
University of Pittsburgh
School of Social Work
2329 Cathedral of Learning
Pittsburgh, PA 15260

www.socialwork.pitt.edu/research/child-welfare/index.php
1-866-275-2935